the joint venture commensurate with the work performed by them, or a percentage agreed to by the parties to the joint venture whereby the small business participant(s) receive profits from the joint venture that exceed the percentage commensurate with the work performed by them, and that at the termination of a joint venture, any funds remaining in the joint venture bank account shall be distributed according to the percentage of ownership;

\* \* \* \* \*

#### Larry Stubblefield,

Acting Associate Administrator, Government Contracting and Business Development.

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#### **DEPARTMENT OF TRANSPORTATION**

#### **Federal Aviation Administration**

# 14 CFR Part 21

[Docket No. FAA-2023-0623]

# Policy for Type Certification of Very Light Airplanes as a Special Class of Aircraft

**AGENCY:** Federal Aviation Administration (FAA), Department of Transportation (DOT).

**ACTION:** Notification of policy.

**SUMMARY:** The FAA announces the policy for the type certification of Very Light Airplanes (VLA) as a special class of aircraft under the Federal Aviation Regulations.

**DATES:** This policy is effective October 11, 2023.

# FOR FURTHER INFORMATION CONTACT:

Hieu Nguyen, Product Policy Management, AIR–62B, Policy and Standards Division, Aircraft Certification Service, Federal Aviation Administration; telephone 816–329–4123; email hieu.nguyen@faa.gov.

# SUPPLEMENTARY INFORMATION:

# Background

The FAA issued a notice of proposed policy, which published in the **Federal Register** on August 9, 2023 (88 FR 53815). The FAA received comments from two commenters. The comments are available to view in Docket No. FAA–2023–0623 at www.regulations.gov.

# **Discussion of Comments**

The FAA received one comment from an individual that was unrelated to the notice and outside the scope of the proposed policy. The other comment was a request from the General Aviation Manufacturers Association asking for a 30-day extension to the comment period. However, the FAA did not extend the comment period. The FAA chose a 30-day comment period because it balances the need to have a final policy available for applicants with the need for interested persons to have time to comment on the proposed policy. The FAA determined that a 30-day comment period provided adequate time for interested persons to submit comments and that it would not be in the public interest to extend the comment period.

#### **Authority Citation**

The authority citations for these airworthiness criteria are as follows:

**Authority:** 49 U.S.C. 106(g), 40113, 44701, 44702, 44704.

### **Policy**

The FAA will continue to allow type certification of VLA as a special class of aircraft under 14 CFR 21.17(b) using CS-VLA or JAR-VLA requirements, while also allowing eligibility for certification as a normal category airplane in accordance with part 23 using accepted means of compliance. The FAA accepts CS-VLA and JAR-VLA airworthiness criteria as providing an equivalent level of safety under § 21.17(b) special class type certification of VLA airplanes. The FAA will consider proposals for airplane designs that differ from the VLA limits defined in AC 21.17-3 for type certification as a special class of aircraft under § 21.17(b), provided the VLA were certificated to the JAR-VLA or CS-VLA requirements plus additional airworthiness criteria the FAA finds appropriate and applicable for the proposed design. Additional design requirements may include but are not limited to the airworthiness criteria identified in the following paragraphs. Other additional airworthiness criteria may be required to address specific design proposals.

# Advanced Avionic Displays

If the airplane has advanced avionic displays installed, the following requirements from 14 CFR part 23 apply:

- 14 CFR 23.1307 at amendment 23–49, Miscellaneous Equipment.
- 14 CFR 23.1311 at amendment 23– 62, Electronic Display Instrument Systems.
- 14 CFR 23.1321 at amendment 23– 49, Arrangement and Visibility.
- 14 CFR 23.1359 at amendment 23–49, Electrical System Fire Protection.

Winglets

If the airplane has any outboard fins or winglets installed, the design must comply with JAR 23.445.

Engine Mount to Composite Airframe VLA.001

The requirements in this section are applicable to airplanes with an engine mounting to composite airframe. Tests must be performed that demonstrate that the interface between the metallic engine mount and the glass fiber

fire for 15 minutes while carrying loads under the following conditions: (a) With one lost engine mount fitting the loads are distributed over the

remaining three engine mount fittings.

reinforced plastic fuselage withstand a

The most critical of these fittings must be chosen for the test.

The loads are:

(1) In Z-direction the mass of the propulsion unit multiplied by a maneuvering load factor resulting from a 30° turn for 15 minutes, superimposed by a maneuvering load of 3 seconds representing the maximum positive limit maneuvering load factor of n=3.8 from JAR-VLA 337(a).

(2) In X-direction the engine propulsion force at maximum continuous power for 5 minutes.

(b) The flame to which the component test arrangement is subjected must provide a temperature of 500 °C within the target area.

(c) The flame must be large enough to maintain the required temperature over the entire test zone, *i.e.*, the fitting on the engine compartment side.

(d) It must be shown that the test equipment, e.g., burner and instrumentation are of sufficient power, size, and precision to yield the test requirements arising from paragraphs (a) through (c) of this section.

Night-VFR Operations

### VLA.005

The requirements in sections VLA.005 through VLA.105 are applicable to airplanes with a single engine (spark- or compression-ignition) having not more than two seats, with a maximum certificated takeoff weight of not more than 750 kg and a stalling speed in the landing configuration of not more than 83 km/h (45 knots)(CAS), to be approved for day-VFR [visual flight rules] or for day-and night-VFR.

#### VLA.010

(a) Any short period oscillation not including combined lateral-directional oscillations occurring between the stalling speed and the maximum allowable speed appropriate to the configuration of the airplane must be heavily damped with the primary controls—

- (1) Free; and
- (2) In a fixed position.
- (b) Any combined lateral-directional oscillations ("Dutch roll") occurring between the stalling speed and the maximum allowable speed appropriate to the configuration of the airplane must be damped to 1/10 amplitude in 7 cycles with the primary controls—
  - (1) Free; and
  - (2) In a fixed position.
- (c) Any long period oscillation of the flight path (phugoid) must not be so unstable as to cause an unacceptable increase in pilot workload or otherwise endanger the airplane. When under the conditions specified in CS–VLA 175, the longitudinal control force required to maintain speeds differing from the trimmed speed by at least plus or minus 15% is suddenly released, the response of the airplane must not exhibit any dangerous characteristics nor be excessive in relation to the magnitude of the control force released.

#### VLA.015

The pilot compartment must be free from glare and reflections that could interfere with the pilot's vision under all operations for which the certification is requested. The pilot compartment must be designed so that—

- (a) The pilot's view is sufficiently extensive, clear, and undistorted, for safe operation;
- (b) The pilot is protected from the elements so that moderate rain conditions do not unduly impair the pilot's view of the flight path in normal flight and while landing; and
- (c) Internal fogging of the windows covered under paragraph (a) of this section can be easily cleared by the pilot unless means are provided to prevent fogging.

#### VLA.020

- (a) The airplane must be so designed that unimpeded and rapid escape is possible in any normal and crash attitude.
- (b) The opening system must be designed for simple and easy operation. It must function rapidly and be designed so that it can be operated by each occupant strapped in their seat, and also from outside the cockpit. Reasonable provisions must be provided to prevent jamming by fuselage deformation.
- (c) The exit must be marked for easy location and operation even in darkness.

#### VLA.025

- (a) The engine must meet the specifications of CS–E, amendment 6,¹ or 14 CFR part 33, amendment 33–36, for night-VFR operation.
- (b) Restart capability. An altitude and airspeed envelope must be established for the airplane for in-flight engine restarting and the installed engine must have a restart capability within that envelope.

#### VLA.030

- (a) For day-VFR operation, the propeller must meet the specifications of CS–22 Subpart J, amendment 3. For night-VFR operations the propeller and its control system must meet the specifications of CS–P, amendment 2,² or 14 CFR part 35, amendment 35–10, except for fixed pitch propellers, for which CS–22 3 subpart J is sufficient.
- (b) Engine power and propeller shaft rotational speed may not exceed the limits for which the propeller is certificated or approved.

#### VLA.035

If an air filter is used to protect the engine against foreign material particles in the induction air supply—

- (a) Each air filter must be capable of withstanding the effects of temperature extremes, rain, fuel, oil, and solvents to which it is expected to be exposed in service and maintenance; and
- (b) Each air filter must have a design feature to prevent material separated from the filter media from re-entering the induction system and interfering with proper fuel metering operation.

#### VLA.040

- (a) Each exhaust system must ensure safe disposal of exhaust gases without fire hazard or carbon monoxide contamination in the personnel compartment.
- (b) Each exhaust system part with a surface hot enough to ignite flammable fluids or vapours must be located or shielded so that leakage from any system carrying flammable fluids or vapours will not result in a fire caused by impingement of the fluids or vapours on any part of the exhaust system

- including shields for the exhaust system.
- (c) Each exhaust system component must be separated by fireproof shields from adjacent flammable parts of the airplane that are outside the engine compartment.
- (d) No exhaust gases may discharge dangerously near any fuel or oil system drain.
- (e) Each exhaust system component must be ventilated to prevent points of excessively high temperature.
- (f) Each exhaust heat exchanger must incorporate means to prevent blockage of the exhaust port after any internal heat exchanger failure.
- (g) No exhaust gases may be discharged where they will cause a glare seriously affecting the pilot's vision at night.

#### VLA.045

- (a) The power or supercharger control must give a positive and immediate responsive means of controlling its engine or supercharger.
- (b) If a power control incorporates a fuel shut-off feature, the control must have a means to prevent the inadvertent movement of the control into the shut-off position. The means must—
- (1) Have a positive lock or stop at the idle position; and
- (2) Require a separate and distinct operation to place the control in the shut-off position.
- (c) Each power or thrust control must be designed so that if the control separates at the engine fuel metering device, the airplane is capable of continuing safe flight and landing.

# VLA.050

- (a) The control must require a separate and distinct operation to move the control toward lean or shut-off position.
- (b) Each manual engine mixture control must be designed so that, if the control separates at the engine fuel metering device, the airplane is capable of continuing safe flight and landing.

# VLA.055

If warning, caution, or advisory lights are installed in the cockpit, they must be—

- (a) Red, for warning lights (lights indicating a hazard which may require immediate corrective action);
- (b) Amber, for caution lights (lights indicating the possible need for future corrective action);
- (c) Green, for safe operation lights; and
- (d) Any other color, including white, for lights not described in paragraphs (a) through (c) of this section, provided the

<sup>&</sup>lt;sup>1</sup>CS–E amendment 6: Certification Specifications and Acceptable Means of Compliance for Engines can be found in Docket No. FAA–2023–0623 at https://www.regulations.gov.

<sup>&</sup>lt;sup>2</sup>CS–P amendment 2: Certification Specifications and Acceptable Means of Compliance for Propellers can be found in Docket FAA–2023–0623 at https://www.regulations.gov.

<sup>&</sup>lt;sup>3</sup>CS-22 amendment 3: Certification Specifications, Acceptable Means of Compliance and Guidance Material for Sailplanes and Powered Sailplanes can be found in Docket No. FAA-2023-0623 at https://www.regulations.gov.

color differs sufficiently from the colors prescribed in paragraphs (a) through (c) of this section to avoid possible confusion.

(e) If warning, caution, or advisory lights are installed in the cockpit, they must be effective under all probable cockpit lighting conditions.

#### VLA.060

- (a) Each instrument provided with static pressure case connections must be so vented that the influence of airplane speed, the opening and closing of windows, moisture, or other foreign matter, will not significantly affect the accuracy of the instruments.
- (b) The design and installation of a static pressure system must be such that—
- (1) Positive drainage of moisture is provided;
- (2) Chafing of the tubing, and excessive distortion or restriction at bends in the tubing, is avoided; and

(3) The materials used are durable, suitable for the purpose intended, and protected against corrosion.

(c) Each static pressure system must be calibrated in flight to determine the system error. The system error, in indicated pressure altitude, at sea-level, with a standard atmosphere, excluding instrument calibration error, may not exceed  $\pm 9$  m ( $\pm 30$  ft) per 185 km/h (100 knots) speed for the appropriate configuration in the speed range between 1.3  $V_{SO}$  with flaps extended and 1.8  $V_{S1}$  with flaps retracted. However, the error need not be less than  $\pm 9$  m ( $\pm 30$  ft).

# VLA.065

For each airplane—

- (a) Each gyroscopic instrument must derive its energy from power sources adequate to maintain its required accuracy at any speed above the best rate-of-climb speed;
- (b) Each gyroscopic instrument must be installed so as to prevent malfunction due to rain, oil, and other detrimental elements; and

(c) There must be a means to indicate the adequacy of the power being supplied to the instruments.

(d) For Night VFR operation there must be at least two independent sources of power and a manual or an automatic means to select each power source for each instrument that uses a power source.

# VLA.070

- (a) Electrical system capacity. Each electrical system must be adequate for the intended use. In addition—
- (1) Electric power sources, their transmission cables, and their

- associated control and protective devices, must be able to furnish the required power at the proper voltage to each load circuit essential for safe operation; and
- (2) Compliance with paragraph (a)(l) of this section must be shown by an electrical load analysis, or by electrical measurements, that account for the electrical loads applied to the electrical system in probable combinations and for probable durations.
- (b) Functions. For each electrical system, the following apply:
- (1) Each system, when installed, must be—
- (i) Free from hazards in itself, in its method of operation, and in its effects on other parts of the airplane;
- (ii) Protected from fuel, oil, water, other detrimental substances, and mechanical damage; and
- (iii) So designed that the risk of electrical shock to occupants and ground personnel is reduced to a minimum.
- (2) Electric power sources must function properly when connected in combination or independently.
- (3) No failure or malfunction of any electric power source may impair the ability of any remaining source to supply load circuits essential for safe operation.
- (4) Each electric power source control must allow the independent operation of each source, except that controls associated with alternators that depend on a battery for initial excitation or for stabilization need not break the connection between the alternator and its battery.
- (5) Each generator must have an overvoltage control designed and installed to prevent damage to the electrical system, or to equipment supplied by the electrical system, that could result if that generator were to develop an overvoltage condition.
- (d) Instruments. There must be a means to indicate to the pilot that the electrical power supplies are adequate for safe operation. For direct current systems, an ammeter in the battery feeder may be used.
- (e) Fire resistance. Electrical equipment must be so designed and installed that in the event of a fire in the engine compartment, during which the surface of the firewall adjacent to the fire is heated to 1,100 °C for 5 minutes or to a lesser temperature substantiated by the applicant, the equipment essential to continued safe operation and located behind the firewall will function satisfactorily and will not create an additional fire hazard. This may be shown by test or analysis.

(f) External power. If provisions are made for connecting external power to the airplane, and that external power can be electrically connected to equipment other than that used for engine starting, means must be provided to ensure that no external power supply having a reverse polarity, or a reverse phase sequence, can supply power to the airplane's electrical system. The location must allow such provisions to be capable of being operated without hazard to the airplane or persons.

# VLA.075

- (a) Each storage battery must be designed and installed as prescribed in this section.
- (b) Safe cell temperatures and pressures must be maintained during any probable charging and discharging condition. No uncontrolled increase in cell temperature may result when the battery is recharged (after previous complete discharge)—
- (1) At maximum regulated voltage or power;
- (2) During a flight of maximum duration; and
- (3) Under the most adverse cooling condition likely to occur in service.
- (c) Compliance with paragraph (b) of this section must be shown by tests unless experience with similar batteries and installations has shown that maintaining safe cell temperatures and pressures presents no problem.
- (d) No explosive or toxic gases emitted by any battery in normal operation, or as the result of any probable malfunction in the charging system or battery installation, may accumulate in hazardous quantities within the airplane.
- (e) No corrosive fluids or gases that may escape from the battery may damage surrounding structures or adjacent essential equipment.
- (f) Each nickel cadmium battery installation capable of being used to start an engine or auxiliary power unit must have provisions to prevent any hazardous effect on structure or essential systems that may be caused by the maximum amount of heat the battery can generate during a short circuit of the battery or of its individual cells.
- (g) Nickel cadmium battery installations capable of being used to start an engine or auxiliary power unit must have—
- (1) A system to control the charging rate of the battery automatically so as to prevent battery overheating;
- (2) A battery temperature sensing and over-temperature warning system with a means for disconnecting the battery

from its charging source in the event of an overtemperature condition; or

- (3) A battery failure sensing and warning system with a means for disconnecting the battery from its charging source in the event of battery failure.
- (h) In the event of a complete loss of the primary electrical power generating system, the battery must be capable of providing 30 minutes of electrical power to those loads that are essential to continued safe flight and landing. The 30-minute time period includes the time needed for the pilot(s) to recognize the loss of generated power and to take appropriate load shedding action.

#### VLA.080

The instrument lights must—

- (a) Make each instrument and control easily readable and discernible;
- (b) Be installed so that their direct rays, and rays reflected from the windshield or other surface, are shielded from the pilot's eyes; and
- (c) Have enough distance or insulating material between current carrying parts and the housing so that vibration in flight will not cause shorting. (A cabin dome light is not an instrument light.)

#### VLA.085

Each taxi and landing light must be designed and installed so that—

- (a) No dangerous glare is visible to the pilots:
- (b) The pilot is not seriously affected by halation;
- (c) It provides enough light for night operations; and
- (d) It does not cause a fire hazard in any configuration.

# VLA.090

- (a) Electronic equipment and installations must be free from hazards in themselves, in their method of operation, and in their effects on other components.
- (b) For operations for which electronic equipment is required, compliance must be shown with CS– VLA 1309.

# VLA.095

- (a) A placard meeting the requirements of this section must be installed on or near the magnetic direction indicator.
- (b) The placard must show the calibration of the instrument in level flight with the engine operating.
- (c) The placard must state whether the calibration was made with radio receivers on or off.
- (d) Each calibration reading must be in terms of magnetic headings in not more than 30° increments.

(e) If a magnetic non-stabilized direction indicator can have a deviation of more than 10° caused by the operation of electrical equipment, the placard must state which electrical loads, or combination of loads, would cause a deviation of more than 10° when turned on.

# VLA.100

The following placards must be plainly visible to the pilot:

- (a) A placard stating the following airspeeds (IAS):
  - (1) Design maneuvering speed, V<sub>A</sub>;
- (2) The maximum landing gear operating speed,  $V_{LO}$ .

(b) A placard stating the following

approved operation:

- (1) For day-VFR only operation, a placard stating, "This airplane is classified as a very light airplane approved for day-VFR only, in non-icing conditions. All aerobatic maneuvers, including intentional spinning, are prohibited. See Flight Manual for other limitations."
- (2) If night-VFR operation is approved, a placard stating, "This airplane is classified as a very light airplane approved for day- and night-VFR operation, in non-icing conditions. All aerobatic maneuvers, including intentional spinning, are prohibited. See Flight Manual for other limitations."

#### VLA.105

- (a) Airspeed limitations. The following information must be furnished—
- (1) Information necessary for the marking of the airspeed limits on the indicator, as required in CS–VLA 1545, and the significance of the color coding used on the indicator.
- (2) The speeds V<sub>A</sub>, V<sub>LO</sub>, V<sub>LE</sub> (maximum landing gear extended speed) where appropriate.
- (b) Weights. The following information must be furnished:
  - (1) The maximum weight.
- (2) Any other weight limits, if necessary.
- (c) Center of gravity. The established c.g. limits required by CS–VLA 23 must be furnished.
- (d) Maneuvers. Authorized maneuvers established in accordance with CS–VLA 3 must be furnished.
- (e) Flight load factors. Maneuvering load factors: the following must be furnished—
- (1) The factors corresponding to point A and point C in the figure for CS–VLA 333(b), stated to be applicable at  $V_A$ .
- (2) The factors corresponding to point D and point E of figure 1 of CS–VLA 333(b) to be applicable at never exceed speed, V<sub>NE</sub>.

(3) The factor with wing flaps extended as specified in CS–VLA 345.

- (f) The kinds of operation (day-VFR or day- and night-VFR, whichever is applicable) in which the airplane may be used, must be stated. The minimum equipment required for the operation must be listed.
- (g) Powerplant limitations. The following information must be furnished:
- (1) Limitation required by CS–VLA 1521.
- (2) Information necessary for marking the instruments required by CS–VLA 1549 through 1551.
  - (3) Fuel and oil designation.
- (4) For two-stroke engines, fuel/oil ratio.
- (h) Placards. Placards required by CS– VLA 1555 through 1561 must be presented.

Increased Maximum Certificated Takeoff Weight and Increased Stall Speed

#### VLA.110

If the maximum certificated takeoff weight is higher than 750 kg, but not more than 850 kg, the requirements in sections VLA.120 through VLA.210 apply.

#### VLA.115

If the stall speed in landing configuration is higher than 45 knots, but not more than 50 knots (CAS), the requirements in section VLA.120 through VLA.210 apply.

#### VLA.120

The maximum horizontal distance traveled in still air, in km per 1,000 m (nautical miles per 1,000 ft) of altitude lost in a glide, and the speed necessary to achieve this, must be determined with the engine inoperative and its propeller in the minimum drag position, and landing gear and wing flaps in the most favorable available position.

# VLA.125

- (a) Each seat is to be equipped with at least a 4-point harness system;
- (b) The applicant shall evaluate the head strike path with validated methods, and minimize the risk of injury in case of a head contact with the aircraft structure or interior.
- (c) The design shall provide reasonable precautions to minimize the lumbar compression loads experienced by occupants in survivable crash landings:
- (d) Each seat/harness system shall be statically tested to an ultimate inertia load factor of 18g forward, considering an occupant's mass of 77 kg. The lapbelt should react 60% of this load, and the

upper torso restraint should react 40% of this load.

#### VLA.130

(a) The airplane, although it may be damaged in emergency landing conditions, must be designed as prescribed in this section to protect each occupant under those conditions.

(b) The structure must be designed to give each occupant reasonable chances of escaping injury in a minor crash

landing when—

(1) Proper use is made of seat belts and shoulder harnesses: and

- (2) The occupant experiences the ultimate inertia forces listed below:
  - (i) Upward 3.0g (ii) Forward 9.0g (iii) Sideward 1.5g.
- (c) Each item of mass within the cabin that could injure an occupant if it came loose must be designed for the ultimate inertia load factors:
  - (1) Upward, 3.0g;

(2) Forward, 18.0g; and

(3) Sideward, 4.5g.

Engine mount and supporting structure are included in the above analysis if they are installed behind and above the seating compartment.

(d) The structure must be designed to protect the occupants in a complete turnover, assuming, in the absence of a more rational analysis—

(1) An upward ultimate inertia force

of 3g; and

(2) A coefficient of friction of 0.5 at

the ground.

- (e) Each airplane with retractable landing gear must be designed to protect each occupant in a landing—
  - (1) With the wheels retracted;
- (2) With moderate descent velocity; and
- (3) Assuming, in the absence of a more rational analysis:
- (i) A downward ultimate inertia force of 3g; and
- (ii) A coefficient of friction of 0.5 at the ground.

#### VLA.135

- (a) Each baggage compartment must be designed for its placarded maximum weight of contents and for the critical load distributions at the appropriate maximum load factors corresponding to the flight and ground load conditions for the airplane.
- (b) There must be means to prevent the contents of any baggage compartment from becoming a hazard by shifting, and to protect any controls, wiring, lines, equipment, or accessories whose damage of failure would affect safe operations.
- (c) Baggage compartments must be constructed of materials which are at least flame resistant.

- (d) Designs which provide for baggage to be carried must have means to protect the occupants from injury under the ultimate inertia forces specified in CS–VLA 561(b)(2).
- (e) If there is no structure between baggage and occupant compartments, the baggage items located behind the occupants and those which might become a hazard in a crash must be secured for  $1.33 \times 18g$ .

#### VLA.140

- (a) General. For each airplane, the following information must be furnished:
- (1) The takeoff distance determined under CS–VLA 51, the airspeed at the 15 m height, the airplane configuration (if pertinent), the kind of surface in the tests, and the pertinent information with respect to cowl flap position, use of flight path control devices, and use of the landing gear retraction system.
- (2) The landing distance determined under CS–VLA 75, the airplane configuration (if pertinent), the kind of surface used in the tests, and the pertinent information with respect to flap position and the use of flight path control devices.

(3) The steady rate or gradient of climb determined under CS–VLA 65 and 77, the airspeed, power, and the

airplane configuration.

(4) The calculated approximate effect on takeoff distance (paragraph (a)(1) of this section), landing distance (paragraph (a)(2) of this section), and steady rates of climb (paragraph (a)(3) of this section), of variations in altitude and temperature.

(5) The maximum atmospheric temperature at which compliance with the cooling provisions of CS–VLA 1041

through 1047 is shown.

(6) The glide performance determined under VLA.120.

- (b) Skiplanes. For skiplanes, a statement of the approximate reduction in climb performance may be used instead of new data for skiplane configuration, if—
- (1) The landing gear is fixed in both landplane and skiplane configurations;

(2) The climb requirements are not critical; and

- (3) The climb reduction in the skiplane configurations is small (0.15 to 0.25 m/s (30 to 50 feet per minute)).
- (c) The following information concerning normal procedures must be furnished:
- (1) The demonstrated crosswind velocity and procedures and information pertinent to operation of the airplane in crosswinds, and

(2) The airspeeds, procedures, and information pertinent to the use of the following airspeeds:

(i) The recommended climb speed and any variation with altitude.

(ii)  $\tilde{V}_X$  (speed for best angle of climb) and any variation with altitude.

- (iii) The approach speeds, including speeds for transition to the balked landing condition.
- (d) An indication of the effect on takeoff distance of a grass surface as determined from at least one takeoff measurement on short mown dry grass must be furnished.

#### VLA.145

- (a) The rotation speed  $V_R$ , is the speed at which the pilot makes a control input with the intention of lifting the airplane out of contact with the runway.
- (b)  $V_R$  must not be less than stalling speed,  $V_{S1}$ .
- (c) The Airplane Flight Manual must provide the rotation speed established above for normal takeoff procedures.

If an Equivalent Level of Safety (ELOS) to CS-VLA 1143(g) and CS-VLA 1147(b) is requested, VLA.150 and VLA.155 are applicable.

#### VLA.150

Power or supercharger control attachment design must include:

- (a) Features which are not likely to separate in flight (*i.e.*, a large loadbearing washer adjacent to the outside face of the power control cable rod end fitting which attaches to the fuelmetering device);
  - (b) Mandatory inspection intervals;
  - (c) Inspection procedures;
  - (d) Component replacement criteria.

#### VLA.155

Mixture control attachment design must include:

- (a) Features which are not likely to separate in flight (*i.e.*, a large loadbearing washer adjacent to the outside face of the power control cable rod end fitting which attaches to the fuelmetering device);
  - (b) Mandatory inspection intervals;
  - (c) Inspection procedures;
  - (d) Component replacement criteria.

# VLA.160

- (a) For an airplane with independently controlled roll and directional controls, it must be possible to produce and to correct roll by unreversed use of the rolling control and to produce and to correct yaw by unreversed use of the directional control, up to the time the airplane stalls.
- (b) For an airplane with interconnected lateral and directional controls (2 controls) and for an airplane with only one of these controls, it must be possible to produce and correct roll

by unreversed use of the rolling control without producing excessive yaw, up to the time the airplane stalls.

- (c) The wing level stall characteristics of the airplane must be demonstrated in flight as follows: The airplane speed must be reduced with the elevator control until the speed is slightly above the stalling speed, then the elevator control must be pulled back so that the rate of speed reduction will not exceed 1.9 km/h (one knot) per second until a stall is produced, as shown by an uncontrollable downward pitching motion of the airplane, or until the control reaches the stop. Normal use of the elevator control for recovery is allowed after the control has been held against the stop for not less than two seconds.
- (d) Except where made inapplicable by the special features of a particular type of airplane, the following apply to the measurement of loss of altitude during a stall:
- (1) The loss of altitude encountered in the stall (power on or power off) is the change in altitude (as observed on the sensitive altimeter testing installation) between the altitude at which the airplane pitches and the altitude at which horizontal flight is regained.
- (2) If power or thrust is required during stall recovery, the power or thrust used must be that which would be used under the normal operating procedures selected by the applicant for this maneuver. However, the power used to regain level flight may not be applied until flying control is regained.

(e) During the recovery part of the maneuver, it must be possible to prevent more than 15° of roll or yaw by the normal use of controls.

(f) Compliance with the requirements of this section must be shown under the following conditions:

(1) Wing flaps. Retracted, fully extended and each intermediate normal operating position;

(2) Landing gear. Retracted and extended;

- (3) Cowl flaps. Appropriate to configuration;
  - (4) Power
  - (i) Power off; and
- (ii) 75% maximum continuous power. If the power-to-weight ratio at 75% of maximum continuous power results in extreme nose-up attitudes, the test may be carried out with the power required for level flight in the landing configuration at maximum landing weight and a speed of 1.4 stalling speed,  $V_{\rm SO}$ , but the power may not be less than 50% maximum continuous power.
- (5) Trim. The airplane trimmed at a speed as near 1.5  $V_{\rm S1}$  as practicable.

(6) Propeller. Full increase rpm position for the power off condition.

#### VLA.165

Turning flight and accelerated stalls must be demonstrated in tests as follows:

- (a) Establish and maintain a coordinated turn in a 30° bank. Reduce speed by steadily and progressively tightening the turn with the elevator until the airplane is stalled or until the elevator has reached its stop. The rate of speed reduction must be constant, and—
- (1) For a turning flight stall, may not exceed 1.9 km/h (one knot) per second; and
- (2) For an accelerated stall, be 5.6 to 9.3 km/h (3 to 5 knots) per second with steadily increasing normal acceleration.
- (b) When the stall has fully developed or the elevator has reached its stop, it must be possible to regain level flight by normal use of controls and without—
  - (1) Excessive loss of altitude;

(2) Undue pitchup;

- (3) Uncontrollable tendency to spin;
- (4) Exceeding 60° of roll in either direction from the established 30° bank; and
- (5) For accelerated entry stalls, without exceeding the maximum permissible speed or the allowable limit load factor.
- (c) Compliance with the requirements of this section must be shown with—
- (1) Wing Flaps. Retracted and fully extended for turning flight and accelerated entry stalls, and intermediate, if appropriate, for accelerated entry stalls;
- (2) Landing Gear. Retracted and extended;
- (3) Cowl Flaps. Appropriate to configuration;
- (4) Power. 75% maximum continuous power. If the power-to-weight ratio at 75% of maximum continuous power results in extreme nose-up attitudes, the test may be carried out with the power required for level flight in the landing configuration at maximum landing weight and a speed of 1.4  $V_{\rm S0}$ , but the power may not be less than 50% maximum continuous power.
- (5) Trim. 1.5  $V_{S1}$  or minimum trim speed, whichever is higher.

# VLA.170

(a) Three-control airplanes. The stability requirements for three-control airplanes are as follows:

(1) The static directional stability, as shown by the tendency to recover from a skid with the rudder free, must be positive for any landing gear and flap position appropriate to the takeoff, climb, cruise, and approach

- configurations. This must be shown with power up to maximum continuous power, and at speeds from 1.2  $V_{\rm S1}$  up to maximum allowable speed for the condition being investigated. The angle of skid for these tests must be appropriate to the type of airplane. At larger angles of skid up to that at which full rudder is used or a control force limit in CS–VLA 143 is reached, whichever occurs first, and at speeds from 1.2  $V_{\rm S1}$  to  $V_{\rm A}$ , the rudder pedal force must not reverse.
- (2) The static lateral stability, as shown by the tendency to raise the low wing in a slip, must not be negative for any landing gear and flap positions. This must be shown with power up to 75% of maximum continuous power at speeds above 1.2  $V_{S1}$ , up to the maximum allowable speed for the configuration being investigated. The static lateral stability may not be negative at 1.2  $V_{S1}$ . The angle of slip for these tests must be appropriate to the type of airplane, but in no case may the slip angle be less than that obtainable with  $10^{\circ}$  of bank.
- (3) In straight, steady slips at 1.2  $V_{S1}$ for any landing gear and flap positions, and for power conditions up to 50% of maximum continuous power, the rudder control movements and forces must increase steadily (but not necessarily linearly) as the angle of slip is increased up to the maximum appropriate to the type of airplane. At larger slip angles up to the angle at which full rudder or aileron control is used or a control force limit contained in CS-VLA 143 is obtained, aileron control movements and forces must not reverse. Enough bank must accompany slipping to hold a constant heading. Rapid entry into, or recovery from, a maximum slip may not result in uncontrollable flight characteristics. The applicant must demonstrate that lateral static stability characteristics do not result in any unsafe handling qualities.

(b) Two-control (or simplified control) airplanes. The stability requirements for two-control airplanes are as follows:

- (1) The directional stability of the airplane must be shown by showing that, in each configuration, it can be rapidly rolled from a 45° bank in one direction to a 45° bank in the opposite direction without showing dangerous skid characteristics.
- (2) The lateral stability of the airplane must be shown by showing that it will not assume a dangerous attitude or speed when the controls are abandoned for 2 minutes. This must be done in moderately smooth air with the airplane trimmed for straight level flight at 0.9  $V_{\rm H}$  (maximum speed in level flight with maximum continuous power) or  $V_{\rm C}$

(design cruising speed), whichever is lower, with flaps and landing gear retracted, and with a rearward center of gravity.

If an ELOS to CS-VLA 161(b)(2)(ii) is requested, VLA.175 through VLA.210 are applicable.

#### VLA.175

Longitudinal trim. The airplane must maintain longitudinal trim under each of the following conditions:

(a) Approach with landing gear extended and with—

(i) A  $3^{\circ}$  angle of descent, with flaps retracted and at a speed of 1.4  $V_{S1}$ ;

(ii) A 3° angle of descent, flaps in the landing position(s) at reference landing approach speed,  $V_{\rm REF}$ ; and

(iii) An approach gradient equal to the steepest used in the landing distance demonstrations of CS 23.75, flaps in the landing position(s) at  $V_{\rm REF}$ .

# VLA.180

For normal, utility and aerobatic category reciprocating engine-powered airplanes of 2,722 kg (6,000 lb) or less maximum weight, the reference landing approach speed,  $V_{\rm REF}$ , must not be less than the greater of minimum control speed,  $V_{\rm MC}$ , determined under CS 23.149(b) with the wing flaps in the most extended takeoff setting, and 1.3  $V_{\rm SO}$ .

#### VLA.185

- (a) A steady approach at not less than  $V_{\rm REF}$ , determined in accordance with CS 23.73(a), (b) or (c) as appropriate, must be maintained down to 15 m (50 ft) height and—
- (1) The steady approach must be at a gradient of descent not greater than 5.2% (3°) down to the 15 m (50 ft) height.

(b) A constant configuration must be maintained throughout the maneuver.

(c) The landing must be made without excessive vertical acceleration or tendency to bounce, nose-over, ground loop, porpoise, or water loop.

(d) It must be shown that a safe transition to the balked landing conditions of CS 23.77 can be made from the conditions that exist at the 15 m (50 ft) height, at maximum landing weight, or the maximum landing weight for altitude and temperature of CS 23.63(c)(2) or (d)(2), as appropriate.

#### VLA.190

- (a) Each normal, utility, and aerobatic category reciprocating engine-powered airplane of 2,722 kg (6,000 lb) or less maximum weight must be able to maintain a steady gradient of climb at sea-level of at least 3.3% with—
  - (1) Takeoff power on each engine;

(2) The landing gear extended;

(3) The wing flaps in the landing position, except that if the flaps may safely be retracted in 2 seconds or less without loss of altitude and without sudden changes of angle of attack, they may be retracted; and

(4) A climb speed equal to  $V_{REF}$ , as defined in CS 23.73(a).

#### VLA.195

- (a) It must be possible to carry out the following maneuvers without requiring the application of single-handed control forces exceeding those specified in CS 23.143(c), unless otherwise stated. The trimming controls must not be adjusted during the maneuvers:
- (1) With power off, landing gear and flaps extended and the airplane as nearly as possible in trim at  $V_{REF}$ , obtain and maintain airspeeds between 1.1  $V_{S0}$  and either 1.7  $V_{S0}$  or  $V_{FE}$  (maximum flap extended speed), whichever is lower, without requiring the application of two-handed control forces exceeding those specified in CS 23.143(c).
- (b) It must be possible, with a pilot control force of not more than 44.5 N (10 lbf), to maintain a speed of not more than V<sub>REF</sub> during a power-off glide with landing gear and wing flaps extended.

#### VLA.200

It must be possible, while in the landing configuration, to safely complete a landing without exceeding the one-hand control force limits specified in CS 23.143(c) following an approach to land—

(a) At a speed of  $V_{REF}$  9.3 km/h (5

knots);

(b) With the airplane in trim, or as nearly as possible in trim and without the trimming control being moved throughout the maneuver;

(c) At an approach gradient equal to the steepest used in the landing distance

demonstration of CS 23.75:

(d) With only those power changes, if any, which would be made when landing normally from an approach at  $V_{\rm REF}$ .

#### VLA.205

- (a) Approach—It must be possible using a favorable combination of controls, to roll the airplane from a steady 30° banked turn through an angle of 60°, so as to reverse the direction of the turn within—
- (1) For an airplane of 2,722 kg (6,000 lb) or less maximum weight, 4 seconds from initiation of roll; and
- (2) For an airplane of over 2,722 kg (6,000 lb) maximum weight, 1,000/W + 1,300 but not more than 7 seconds, where W is weight in kg. (W + 2800/2200 but not more than 7 seconds where W is weight in lb.).

- (b) The requirement of paragraph (a) of this section must be met when rolling the airplane in each direction in the following conditions—
  - (1) Flaps in the landing position(s);

(2) Landing gear extended;

(3) All engines operating at the power for a 3° approach; and

(4) The airplane trimmed at  $V_{REF}$ .

#### VLA.210

- (a) Landing. The stick force curve must have a stable slope at speeds between 1.1  $V_{S1}$  and 1.8  $V_{S1}$  with—
  - (1) Flaps in the landing position;
  - (2) Landing gear extended; and
  - (3) The airplane trimmed at—
- (i)  $V_{\text{REF}},$  or the minimum trim speed if higher, with power off; and
- (ii)  $V_{REF}$  with enough power to maintain a 3° angle of descent.

Rechargeable Lithium Ion Battery

### VLA.215

The applicant must consider the following safety objectives when showing compliance with regulations applicable to the rechargeable lithium ion battery.

Each rechargeable lithium ion battery installation must:

- (a) Be designed to maintain safe cell temperatures and pressures under all foreseeable operating conditions to prevent fire and explosion;
- (b) Be designed to prevent the occurrence of self-sustaining, uncontrollable increases in temperature or pressure, and automatically control the charge rate of each cell to protect against adverse operating conditions, such as cell imbalance, back charging, overcharging, and overheating;
- (c) Not emit explosive or toxic gases, either in normal operation or as a result of its failure, that may accumulate in hazardous quantities within the airplane;
- (d) Meet the requirements of 14 CFR 23.2325(g);
- (e) Not damage surrounding structure or adjacent systems, equipment, components, or electrical wiring from corrosive or any other fluids or gases that may escape in such a way as to cause a major or more-severe failure condition;
- (f) Have provisions to prevent any hazardous effect on airplane structure or systems caused by the maximum amount of heat it can generate due to any failure of it or its individual cells;
- (g) Have a failure sensing and warning system to alert the flightcrew if its failure affects safe operation of the airplane;
- (h) Have a monitoring and warning feature that alerts the flightcrew when

its charge state falls below acceptable levels if its function is required for safe operation of the airplane;

(i) Have a means to disconnect from its charging source in the event of an over-temperature condition, cell failure, or battery failure.

Issued in Kansas City, Missouri, on October 5, 2023.

#### Patrick R. Mullen.

Manager, Technical Policy Branch, Policy and Standards Division, Aircraft Certification Service.

[FR Doc. 2023-22492 Filed 10-10-23; 8:45 am]

BILLING CODE 4910-13-P

#### **DEPARTMENT OF TRANSPORTATION**

#### **Federal Aviation Administration**

#### 14 CFR Part 71

[Docket No. FAA-2023-1692; Airspace Docket No. 23-AEA-13]

RIN 2120-AA66

# Establishment of Class E Airspace; Warrenton, VA

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Final rule.

**SUMMARY:** This action establishes Class E airspace extending upward from 700 feet above the surface in Warrenton, VA, as new instrument approach procedures have been designed for Fauquier Hospital Emergency Transport Heliport, Warrenton, VA.

**DATES:** Effective 0901 UTC, November 30, 2023. The Director of the Federal Register approves this incorporation by reference action under 1 CFR part 51, subject to the annual revision of FAA Order JO 7400.11 and publication of conforming amendments.

ADDRESSES: FAA Order JO 7400.11H, Airspace Designations, Reporting Points, and subsequent amendments online at www.faa.gov/air\_traffic/publications/. For further information, contact the Airspace Policy Group, Federal Aviation Administration, 800 Independence Avenue SW, Washington, DC 20591; telephone: (202) 267–8783.

FOR FURTHER INFORMATION CONTACT: John Goodson, Operations Support Group, Eastern Service Center, Federal Aviation Administration, 1701 Columbia Avenue, College Park, GA 30337; telephone: (404) 305–5966.

#### SUPPLEMENTARY INFORMATION:

#### Authority for This Rulemaking

The FAA's authority to issue rules regarding aviation safety is found in Title 49 of the United States Code.

Subtitle I, Section 106 describes the authority of the FAA Administrator. Subtitle VII, Aviation Programs, describes in more detail the scope of the agency's authority. This rulemaking is promulgated under the authority described in Subtitle VII, Part A, Subpart I, Section 40103. Under that section, the FAA is charged with prescribing regulations to assign the use of airspace necessary to ensure the safety of aircraft and the efficient use of airspace. This regulation is within the scope of that authority, as it updates airspace descriptions.

# History

The FAA published a notice of proposed rulemaking for Docket No. FAA 2023–1692 in the **Federal Register** (88 FR 54248; August 10, 2023), proposing to establish Class E airspace for Fauquier Hospital Emergency Transport Heliport, Warrenton, VA. Interested parties were invited to participate in this rulemaking effort by submitting written comments on the proposal to the FAA. No comments were received.

# **Incorporation by Reference**

Class E airspace is published in paragraph 6005 of FAA Order JO 7400.11, Airspace Designations and Reporting Points, incorporated by reference in 14 CFR 71.1 annually. This document amends the current version of that order, FAA Order JO 7400.11H, dated August 11, 2023, and effective September 15, 2023. FAA Order JO 7400.11H is publicly available as listed in the **ADDRESSES** section of this document. These amendments will be published in the next FAA Order JO 7400.11 update. FAA Order JO 7400.11H lists Class A, B, C, D, and E airspace areas, air traffic service routes, and reporting points.

# The Rule

This action establishes Class E airspace extending upward from 700 feet above the surface within a 6.0-mile radius of Fauquier Hospital Emergency Transport Heliport, Warrenton, VA.

Controlled airspace is necessary for the area's safety and management of instrument flight rules (IFR) operations. This action is necessary to support IFR operations in the area.

#### **Regulatory Notices and Analyses**

The FAA has determined that this regulation only involves an established body of technical regulations for which frequent and routine amendments are necessary to keep them operationally current. It, therefore: (1) is not a "significant regulatory action" under

Executive Order 12866; (2) is not a "significant rule" under DOT
Regulatory Policies and Procedures (44
FR 11034; February 26, 1979); and (3)
does not warrant preparation of a
Regulatory Evaluation as the anticipated impact is so minimal. Since this is a routine matter that will only affect air traffic procedures and air navigation, it is certified that this proposed rule, when promulgated, will not have a significant economic impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

#### **Environmental Review**

The FAA has determined that this action qualifies for categorical exclusion under the National Environmental Policy Act in accordance with FAA Order 1050.1F, "Environmental Impacts: Policies and Procedures," paragraph 5–6.5.a. This airspace action is not expected to cause any potentially significant environmental impacts, and no extraordinary circumstances exist that warrant preparation of an environmental assessment.

#### **Lists of Subjects in 14 CFR Part 71**

Airspace, Incorporation by reference, Navigation (air).

# The Amendment

In consideration of the foregoing, the Federal Aviation Administration amends 14 CFR part 71 as follows:

# PART 71—DESIGNATION OF CLASS A, B, C, D, AND E AIRSPACE AREAS; AIR TRAFFIC SERVICE ROUTES; AND REPORTING POINTS

■ 1. The authority citation for 14 CFR part 71 continues to read as follows:

**Authority:** 49 U.S.C. 106(f), 106(g); 40103, 40113, 40120; E.O. 10854, 24 FR 9565, 3 CFR, 1959–1963 Comp., p. 389.

# §71.1 [Amended]

■ 2. The incorporation by reference in 14 CFR 71.1 of Federal Aviation Administration Order JO 7400.11H, Airspace Designations and Reporting Points, dated August 11, 2023, and effective September 15, 2023, is amended as follows:

Paragraph 6005 Class E Airspace Areas Extending Upward From 700 Feet or More Above the Surface of the Earth.

# AEA VA E5 Warrenton, VA [Established]

Fauquier Hospital Emergency Transport Heliport, VA

(Lat. 38°42'47" N, long. 77°48'35" W)

That airspace extending upward from 700 feet above the surface within a 6.0-mile