

PART 111—[AMENDED]

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

Authority: 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401, 403, 404, 414, 416, 3001–3011, 3201–3219, 3403–3406, 3621, 3622, 3626, 3632, 3633, and 5001.

■ 2. Revise the *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)

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600 Basic Standards for All Mailing Services

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604 Postage Payment Methods and Refunds

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9.0 Exchanges and Refunds

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9.5 Priority Mail Express Postage and Fees Refunds

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9.5.5 Refunds Not Given

Postage will not be refunded if the guaranteed service was not provided due to any of the following circumstances:

* * * * *

[Re number items i and j as j and k, and add new item i to read as follows:]

i. The postage refund requested is other than for loss, and the Priority Mail Express piece was destined to or originated from Alaska or Hawaii.

* * * * *

Sarah Sullivan,

Attorney, Ethics & Legal Compliance.

[FR Doc. 2023–13942 Filed 6–29–23; 8:45 am]

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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R09–OAR–2023–0036; FRL–10790–02–R9]

Air Plan Revisions; California; Sacramento Metropolitan Air Quality Management District

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is taking final action to partially approve and partially disapprove a revision to the Sacramento Metropolitan Air Quality Management District (SMAQMD) portion of the California State Implementation Plan (SIP). The revision concerns the SMAQMD’s demonstration regarding reasonably available control technology (RACT) requirements and negative declarations for the 2008 8-hour ozone National Ambient Air Quality Standards (NAAQS or “standards”) in the portion of the Sacramento Metropolitan nonattainment area under the jurisdiction of the SMAQMD. We are also correcting sections in the Code of Federal Regulations (CFR) to reflect the current status of certain provisions of the SMAQMD portions of the California SIP related to the 1997 8-hour ozone NAAQS.

DATES: This rule is effective July 31, 2023.

ADDRESSES: The EPA has established a docket for this action under Docket ID No. EPA–R09–OAR–2023–0036. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, e.g., Confidential Business Information (CBI) or other information whose disclosure is restricted by statute.

Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information. If you need assistance in a language other than English or if you are a person with a disability who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section.

FOR FURTHER INFORMATION CONTACT: Eugene Chen, EPA Region IX, 75 Hawthorne St., San Francisco, CA 94105. By phone: (415) 947–4304 or by email at chen.eugene@epa.gov.

SUPPLEMENTARY INFORMATION: Throughout this document, “we,” “us” and “our” refer to the EPA.

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I. Proposed Action

On April 5, 2023 (88 FR 20086), the EPA proposed to partially approve and partially disapprove the California Air Resources Board’s (CARB) submittals of the SMAQMD’s 2017 RACT SIP for the 2008 Ozone National Ambient Air Quality Standards (NAAQS), as listed in Table 1 below.

TABLE 1—SUBMITTED DOCUMENTS

Local agency	Document	Adopted	Submitted
SMAQMD	Demonstration of Reasonably Available Control Technology for the 2008 Ozone National Ambient Air Quality Standard (NAAQS) (“2017 RACT SIP”).	03/23/2017	05/05/2017

We proposed to partially approve SMAQMD’s 2017 RACT SIP and negative declarations because we determined that, except for the RACT element for non-CTG major sources of NO_x, they complied with the relevant CAA requirements. We proposed to partially disapprove SMAQMD’s 2017 RACT SIP because several of the District

rules relied upon to implement RACT for non-CTG major sources of NO_x contain provisions that are not consistent with EPA’s Startup, Shutdown, and Malfunction (SSM) Policy. District Rule 413 (Stationary Gas Turbines) contains a provision that explicitly exempts affected units from complying with rule standards during

periods of startup and shutdown and does not provide for an alternative emissions limitation during such periods. District Rule 411 (NO_x from Boilers, Process Heaters, and Steam Generators) and Rule 419 (NO_x from Miscellaneous Combustion Units) both contain monitoring provisions that preclude the use of specified data for

compliance determinations during periods of startup and shutdown. As discussed in greater detail in our proposed action, the provisions in these three rules are inconsistent with EPA policy and Clean Air Act requirements, and represent the basis for our partial disapproval.

II. Public Comments and EPA Responses

The EPA’s proposed action provided a 30-day public comment period. During this period, we received no comments.

III. EPA Action

No comments were submitted on the proposed action, and there is no change to our assessment of the SIP submittals as described in our proposed action. Therefore, as authorized in section

110(k)(3) of the Act, the EPA is partially disapproving SMAQMD’s 2017 RACT SIP with respect to the RACT element for the 2008 ozone NAAQS for non-CTG major sources of NO_x, and partially approving the remainder of SMAQMD’s 2017 RACT SIP and negative declarations as meeting the RACT requirement for the 2008 ozone NAAQS for the remaining categories. Table 2 summarizes our final action on the RACT elements for the 2008 ozone NAAQS.

TABLE 2—LIST OF RACT ELEMENTS—2008 OZONE NAAQS

CTG document No.	RACT element	District rule implementing RACT	Negative declaration submitted	EPA final action
EPA-450/R-75-102	Design Criteria for Stage I Vapor Control—Gasoline Service Stations.	448 (Gasoline Transfer Into Stationary Storage Containers).		Approval.
EPA-450/2-77-008	Surface Coating of Cans	452 (Can Coating)		Approval.
EPA-450/2-77-008	Surface Coating of Coils		Yes	Approval.
EPA-450/2-77-008	Surface Coating of Paper		Yes	Approval.
EPA-450/2-77-008	Surface Coating of Fabric		Yes	Approval.
EPA-450/2-77-008	Surface Coating of Automobiles and Light-Duty Trucks.		Yes	Approval.
EPA-450/2-77-022	Solvent Metal Cleaning	454 (Degreasing Operations)		Approval.
EPA-450/2-77-025	Refinery Vacuum Producing Systems, Wastewater Separators, and Process Unit Turnarounds.		Yes	Approval.
EPA-450/2-77-026	Tank Truck Gasoline Loading Terminals	447 (Organic Liquid Loading)		Approval.
EPA-450/2-77-032	Surface Coating of Metal Furniture	451 (Surface Coating of Miscellaneous Metal Parts and Products).		Approval.
EPA-450/2-77-033	Surface Coating of Insulation of Magnet Wire.		Yes	Approval.
EPA-450/2-77-034	Surface Coating of Large Appliances		Yes	Approval.
EPA-450/2-77-035	Bulk Gasoline Plants	447 (Organic Liquid Loading)		Approval.
EPA-450/2-77-036	Storage of Petroleum Liquids in Fixed-Roof Tanks.	446 (Storage of Petroleum Products)		Approval.
EPA-450/2-77-037	Cutback Asphalt	453 (Cutback and Emulsified Asphalt Paving Materials).		Approval.
EPA-450/2-78-015	Surface Coating of Miscellaneous Metal Parts and Products.	451 (Surface Coating of Miscellaneous Metal Parts and Products).		Approval.
EPA-450/2-78-029	Manufacture of Synthesized Pharmaceutical Products.	464 (Organic Chemical Manufacturing Operations).		Approval.
EPA-450/2-78-030	Manufacture of Pneumatic Rubber Tires		Yes	Approval.
EPA-450/2-78-032	Factory Surface Coating of Flat Wood Paneling.		Yes	Approval.
EPA-450/2-78-033	Graphic Arts—Rotogravure and Flexography.	450 (Graphic Arts Operations)—Flexography only.	Yes—Rotogravure only.	Approval.
EPA-450/2-78-036	Leaks from Petroleum Refinery Equipment		Yes	Approval.
EPA-450/2-78-047	Petroleum Liquid Storage in External Floating Roof Tanks.	446 (Storage of Petroleum Products)		Approval.
EPA-450/2-78-051	Leaks from Gasoline Tank Trucks and Vapor Collection Systems.	447 (Organic Liquid Loading); 448 (Gasoline Transfer Into Stationary Storage Containers).		Approval.
EPA-450/3-82-009	Large Petroleum Dry Cleaners		Yes	Approval.
EPA-450/3-83-006	Leaks from Synthetic Organic Chemical Polymer and Resin Manufacturing Equipment.	443 (Leaks from Synthetic Organic Chemical and Polymer Manufacturing).		Approval.
EPA-450/3-83-007	Leaks from Natural Gas/Gasoline Processing Plants.		Yes	Approval.
EPA-450/3-83-008	Manufacture of High-Density Polyethylene, Polypropylene, and Polystyrene Resins.		Yes	Approval.
EPA-450/3-84-015	Air Oxidation Processes in Synthetic Organic Chemical Manufacturing Industry.		Yes	Approval.
EPA-450/4-91-031	Reactor Processes and Distillation Operations in Synthetic Organic Chemical Manufacturing Industry.	464 (Organic Chemical Manufacturing Operations).		Approval.
EPA-453/R-96-007	Wood Furniture Manufacturing Operations		Yes	Approval.
EPA-453/R-94-032; 61 FR 44050; 8/27/96.	ACT Surface Coating at Shipbuilding and Ship Repair Facilities; Shipbuilding and Ship Repair Operations (Surface Coating).		Yes	Approval.
EPA-453/R-97-004; 59 FR 29216; 6/06/94.	Aerospace MACT and Aerospace (CTG & MACT).		Yes	Approval.
EPA-453/R-06-001	Industrial Cleaning Solvents	466 (Solvent Cleaning)		Approval.
EPA-453/R-06-002	Offset Lithographic Printing and Letterpress Printing.	450 (Graphic Arts Operations)		Approval.
EPA-453/R-06-003	Flexible Package Printing	450 (Graphic Arts Operations)		Approval.
EPA-453/R-06-004	Flat Wood Paneling Coatings		Yes	Approval.
EPA 453/R-07-003	Paper, Film, and Foil Coatings		Yes	Approval.

TABLE 2—LIST OF RACT ELEMENTS—2008 OZONE NAAQS—Continued

CTG document No.	RACT element	District rule implementing RACT	Negative declaration submitted	EPA final action
EPA 453/R-07-004	Large Appliance Coatings		Yes	Approval.
EPA 453/R-07-005	Metal Furniture Coatings	451 (Surface Coating of Miscellaneous Metal Parts and Products).		Approval.
EPA 453/R-08-003	Miscellaneous Metal Parts Coatings; Table 2—Metal Parts and Products.	451 (Surface Coating of Miscellaneous Metal Parts and Products).		Approval.
EPA 453/R-08-003	Miscellaneous Plastic Parts Coatings; Table 3—Plastic Parts and Products.	468 (Surface Coating of Plastic Parts and Products).		Approval.
EPA 453/R-08-003	Miscellaneous Plastic Parts Coatings; Table 4—Automotive/Transportation and Business Machine Plastic Parts.	468 (Surface Coating of Plastic Parts and Products).		Approval.
EPA 453/R-08-003	Miscellaneous Plastic Parts Coatings; Table 5—Pleasure Craft Surface Coating.		Yes	Approved November 19, 2020 (85 FR 73640). ^a
EPA 453/R-08-003	Miscellaneous Plastic Parts Coatings; Table 6—Motor Vehicle Materials.	459 (Automotive, Truck, and Heavy Equipment Refinishing Operations).		Approval.
EPA 453/R-08-004	Fiberglass Boat Manufacturing Materials		Yes	Approval.
EPA 453/R-08-005	Miscellaneous Industrial Adhesives		Yes	Approval.
EPA 453/R-08-006	Automobile and Light-Duty Truck Assembly Coatings.		Yes	Approval.
	Non-CTG Major Sources of NO _x	411 (NO _x from Boilers, Process Heaters, and Steam Generators); 412 (Stationary Internal Combustion Engines); 413 (Stationary Gas Turbines); 419 (NO _x from Miscellaneous Combustion Units).		Disapproval. ^b
	Non-CTG Major Sources of VOC	Source-specific Requirements		Approval.

^a The regulatory text for the Code of Federal Regulations (CFR) associated with our November 19, 2020 approval did not specify that the approval pertained to the 2008 8-hour ozone NAAQS. The state’s submittal, however, is clear that its negative declaration was for the 2008 8-hour ozone NAAQS and was adopted and submitted in part to stop sanctions clocks associated with our February 3, 2017 Finding of Failure to Submit a RACT demonstration for that NAAQS (82 FR 9158). In the CFR text for this final action, we are removing any ambiguity by clarifying that our 2020 approval addressed the 2008 8-hour ozone NAAQS.

^b As described in greater detail in our Technical Support Document (Docket Item B-01), our disapproval for the non-CTG major sources of NO_x element is based in the deficiencies noted in Rules 411 and 413, as well as the lack of SIP-approved RACT level controls for the Mitsubishi Chemical and Carbon Fiber Composites facility due to the deficiencies noted in the submitted version of Rule 419.

We are also correcting an error in the CFR concerning previous disapprovals for SMAQMD’s 2006 RACT SIP for the 1997 8-hour ozone NAAQS that are codified in 40 CFR 52.237(b)(1)(i). SMAQMD has since addressed these disapprovals, but in our rulemakings approving SMAQMD’s submittals to address these disapprovals, we failed to remove the language in the CFR that codified the disapprovals, which could result in public confusion about the status of the California SIP.

On December 4, 2017, the EPA published two final rules entitled “Approval of California Air Plan Revisions, Sacramento Metropolitan Air Quality Management District” (82 FR 57123 and 82 FR 57130) which approved revisions to the SMAQMD portion of the California SIP. The approved revisions fixed the deficiencies identified in our partial disapproval of SMAQMD’s 2006 RACT SIP for the 1997 8-hour ozone NAAQS (81 FR 53280, August 12, 2016) with respect to the requirement to establish RACT-level controls for sources covered by the pharmaceutical products manufacturing category, as well as source-specific VOC requirements for the Kiefer Landfill. However, the EPA’s final rules inadvertently failed to include amendatory instructions to remove these identified elements from

the regulatory text at 40 CFR 52.237(b)(1)(i), where they are listed as disapproved elements of SMAQMD’s 2006 RACT SIP. This action corrects the regulatory text to reflect the current status of SMAQMD’s RACT obligations for the 1997 8-hour ozone NAAQS.

The EPA has determined that this action to correct the regulatory text related to these disapprovals falls under the “good cause” exemption in section 553(b)(3)(B) of the Administrative Procedure Act (APA) which, upon finding “good cause,” authorizes agencies to dispense with public participation where public notice and comment procedures are impracticable, unnecessary, or contrary to public interest. Public notice and comment for this action to correct regulatory text is unnecessary because the underlying rules were already subject to a 30-day comment period, the final actions on these rules state that the deficiencies were cured, and this action is merely updating the regulatory text accordingly. Further, this action is consistent with the purpose and rationale of the final rules. Because this action does not change the EPA’s analyses or overall actions, no purpose would be served by additional public notice and comment. Consequently, additional public notice and comment are unnecessary.

IV. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provision of the Act and applicable federal regulations. 42 U.S.C. 740(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA’s role is to review state choices, and approve those choices if they meet the minimum criteria of the Act. Accordingly, this final action partially approves and partially disapproves state law as meeting federal requirements and does not impose additional requirements beyond those imposed by state law.

Additional information about these statutes and Executive Orders can be found at <https://www.epa.gov/laws-regulations/laws-and-executive-orders>.

A. Executive Order 12866: Regulatory Planning and Review and Executive Order 13563: Improving Regulation and Regulatory Review

This action is not a significant regulatory action and was therefore not submitted to the Office of Management and Budget (OMB) for review.

B. Paperwork Reduction Act (PRA)

This action does not impose an information collection burden under the PRA because this action does not

impose additional requirements beyond those imposed by state law.

C. *Regulatory Flexibility Act (RFA)*

I certify that this action will not have a significant economic impact on a substantial number of small entities under the RFA. This action will not impose any requirements on small entities beyond those imposed by state law.

D. *Unfunded Mandates Reform Act (UMRA)*

This action does not contain any unfunded mandate as described in UMRA, 2 U.S.C. 1531–1538, and does not significantly or uniquely affect small governments. This action does not impose additional requirements beyond those imposed by state law. Accordingly, no additional costs to state, local, or tribal governments, or to the private sector, will result from this action.

E. *Executive Order 13132: Federalism*

This action does not have federalism implications. It will not have substantial direct effects on the states, on the relationship between the national government and the states, or on the distribution of power and responsibilities among the various levels of government.

F. *Executive Order 13175: Coordination With Indian Tribal Governments*

This action does not have tribal implications, as specified in Executive Order 13175, because the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian tribe has demonstrated that a tribe has jurisdiction, and will not impose substantial direct costs on tribal governments or preempt tribal law. Thus, Executive Order 13175 does not apply to this action.

G. *Executive Order 13045: Protection of Children From Environmental Health Risks and Safety Risks*

The EPA interprets Executive Order 13045 as applying only to those regulatory actions that concern environmental health or safety risks that the EPA has reason to believe may disproportionately affect children, per the definition of “covered regulatory action” in section 2–202 of the Executive Order. This action is not subject to Executive Order 13045 because it does not impose additional requirements beyond those imposed by state law.

H. *Executive Order 13211: Actions That Significantly Affect Energy Supply, Distribution, or Use*

This action is not subject to Executive Order 13211, because it is not a significant regulatory action under Executive Order 12866.

I. *National Technology Transfer and Advancement Act (NTTAA)*

Section 12(d) of the NTTAA directs the EPA to use voluntary consensus standards in its regulatory activities unless to do so would be inconsistent with applicable law or otherwise impractical. The EPA believes that this action is not subject to the requirements of section 12(d) of the NTTAA because application of those requirements would be inconsistent with the CAA.

J. *Executive Order 12898: Federal Actions To Address Environmental Justice in Minority Populations and Low-Income Population*

Executive Order 12898 (Federal Actions To Address Environmental Justice in Minority Populations and Low-Income Populations, 59 FR 7629, February 16, 1994) directs Federal agencies to identify and address “disproportionately high and adverse human health or environmental effects” of their actions on minority populations and low-income populations to the greatest extent practicable and permitted by law. EPA defines environmental justice (EJ) as “the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies.” EPA further defines the term fair treatment to mean that “no group of people should bear a disproportionate burden of environmental harms and risks, including those resulting from the negative environmental consequences of industrial, governmental, and commercial operations or programs and policies.”

The District did not evaluate environmental justice considerations as part of its SIP submittal; the CAA and applicable implementing regulations neither prohibit nor require such an evaluation. The EPA did not perform an EJ analysis and did not consider EJ in this action. Consideration of EJ is not required as part of this action, and there is no information in the record inconsistent with the stated goals of E.O. 12898 of achieving environmental justice for people of color, low-income populations, and indigenous peoples.

K. *Congressional Review Act (CRA)*

This action is subject to the CRA, and the EPA will submit a rule report to each House of the Congress and to the Comptroller General of the United States. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

L. *Petitions for Judicial Review*

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by August 29, 2023. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this rule for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements (see section 307(b)(2)).

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen oxides, Ozone, Reporting and recordkeeping requirements, Volatile organic compounds.

Authority: 42 U.S.C. 7401 *et seq.*

Dated: June 22, 2023.

Martha Guzman Aceves,
Regional Administrator, Region IX.

For the reasons stated in the preamble, the Environmental Protection Agency amends part 52, chapter I, title 40 of the Code of Federal Regulations as follows:

PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

- 1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 *et seq.*

Subpart F—California

- 2. Section 52.220 is amended by adding paragraph (c)(599) to read as follows:

§ 52.220 Identification of plan-in part.

* * * * *

(c) * * *

(599) The following plan was submitted on May 5, 2017, by the Governor’s designee as an attachment to a letter dated May 5, 2017.

(i) [Reserved]

(ii) *Additional Materials.*

(A) Sacramento Metropolitan Air Quality Management District.

(1) Reasonably Available Control Technology (RACT) State Implementation Plan (SIP) for the 2008 8-Hour Ozone National Ambient Air Quality Standards (NAAQS) ("Demonstration of Reasonably Available Control Technology for the 2008 Ozone NAAQS"), as adopted on March 23, 2017, except the RACT

determination for non-CTG major sources of NOx.

(2) [Reserved]

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■ 3. Section 52.222 is amended by revising paragraph (a)(2)(v) to read as follows:

§ 52.222 Negative declarations.

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(a) * * *

(2) * * *

(v) The following negative declarations for the 2008 ozone NAAQS were adopted by the Sacramento Metropolitan Air Quality Management District.

Table with 4 columns: CTG document No., Title, Adopted/Submitted/SIP approved dates (3/22/2018, 6/11/2018, 11/19/2020), and Adopted/Submitted/SIP approved dates (3/23/2017, 5/5/2017, 6/30/2023). Rows list various EPA documents (A-X) and their corresponding titles.

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■ 4. Section 52.237 is amended by removing and reserving paragraph (b)(1)(i), and adding paragraph (b)(1)(iii) to read as follows:

§ 52.237 Part D disapproval.

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(b) * * *

(1) * * *

(iii) RACT determination for non-CTG major sources of Nitrogen Oxides (NOx) for the 2008 ozone NAAQS, as contained in the submittal titled "Demonstration of Reasonably Available

Control Technology for the 2008 Ozone NAAQS", as adopted on March 23, 2017, and submitted on May 5, 2017.

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[FR Doc. 2023-13744 Filed 6-29-23; 8:45 am]

BILLING CODE 6560-50-P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA-R09-OAR-2018-0160; FRL-10867-02-R9]

Air Plan Revisions; California; Yolo-Solano Air Quality Management District

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.