

those, 65 percent were for Interstate miles and 32 percent were principal arterials. The remaining 3 percent of proposed additions were for other roadways of lower functional classifications. Sixty-three percent of miles requested for addition were from Low PHFS Mileage States, which sought 608 miles of Interstates and 401 miles of principal arterials. These Interstates submitted for PHFS re-designation are by default a part of the NHFN and are automatically eligible for NHFP funding by Low PHFS Mileage States. More than one third of the PHFS mileage additions were requested by High PHFS Mileage States, which included requests for the addition of 457 Interstate miles and 131 miles of principal arterials. These requests for additional mileage range from less than one quarter mile to hundreds of miles of roadway segments, covering a large portion of a State.

About one quarter of comments received requested removal or other technical correction of the existing PHFS. More than half of these changes are for roadway segments that are less than one mile long. About 70 percent of the mileage (86 miles) submitted for removal from PHFS designation were for toll roads. Other changes related to adjustments to correctly identify intermodal connectors, fix mapping errors, and to update network connectivity.

A number of requested PHFS additions included fragmented roadway segments that did not provide continuity of the PHFS and did not meet PHFS re-designation criteria. These requests for PHFS additions would have required significant mileage to connect to the PHFS network. The PHFS provides a system of roadways that is most critical for freight movement. Network connectivity is a consideration for PHFS re-designation and is necessary to provide continuity of PHFS roadways. To provide system-level network connectivity, one end of a PHFS roadway should connect with existing PHFS roadways. In response, FHWA suggests that if a desired addition to the network is necessary to achieve eligibility to use NHFP funding, States and MPOs may add a stand-alone segment to the NHFN using the process to designate CRFCs and CUFCS. The CUFCS and CURCs do not need to connect to the PHFS and are designated separately from the PHFS re-designation, on a rolling basis, using the mileage allotted to a State.

A number of respondents from Low PHFS Mileage States identified Interstate mileage to be added as PHFS to expand roadways eligible for NHFP funding. Interstates that are not

designated as PHFS are by default part of NHFN and are identified as Non-PHFS Interstates, a component of the NHFN. As such, the addition to the network is unnecessary for Low PHFS Mileage States to achieve eligibility to use NHFP funding as these Non-PHFS Interstates are automatically eligible for investment of NHFP by Low PHFS Mileage States. Designating all Interstates in those States as PHFS would not provide additional flexibility for States for programing NHFP funds.

Respondents identified needs to provide a greater emphasis on designating arterial highways, Interstates that cross rural States and other areas, to increase resiliency of PHFS by ensuring redundancy in the system. As a result, respondents identified many large corridors including roadway traversing an entire State for PHFS re-designation. In response, FHWA reiterates that PHFS highways are intended to reflect the most critical highway portions of the U.S. freight transportation system, determined by measurable and objective national data. If a desired addition to the network is necessary to achieve eligibility to use NHFP funding or for other purpose specific to a State, States and MPOs may add a stand-alone segment to the NHFN using the process to designate CRFCs and CUFCS. Increased roadway mileage thresholds for the designation of CRFCs and CUFCS, provided by the BIL, expand the flexibility for States to identify critical freight infrastructure as a component of the NHFN. The FHWA attempted to accommodate requested mileage for PHFS re-designation that met re-designation criteria to the maximum extent practicable.

Respondents also requested removal of self-financed toll facilities from PHFS by citing their interpretation of the statute that toll roads are an ineligible use for NHFP funds. The FHWA clarifies that toll facilities are eligible for NHFP funds and did not exclude toll facilities designated as PHFS for PHFS re-designation unless those facilities have been deemed by the States as no longer eligible for use by trucks. Toll roads using NHFP funding would necessarily become federalized, however, and need to adhere to all Title 23 requirements.

The FHWA also conducted a separate review of the network for technical corrections and to improve mapping accuracy of the PHFS using State DOTs' linear referenced roadway network data that are submitted as the spatial route information for all roads in the States. The FHWA did not remove previously designated routes from the PHFS unless

they are no longer eligible for use by trucks. This ensures continued alignment with the State Freight Plans completed by all States and the District of Columbia pursuant to 49 U.S.C. 70202, which were based in part on the existing PHFS network and funding eligibilities of NHFN routes.

The FHWA made a number of corrections to PHFS, including correction of roadway mapping data, updates to roadway descriptions, corrections to represent new bypasses, adjustments to achieve network connectivity, and exclusion of roadways that are not open to public. Corrections were made to reflect change in access and network connectivity such as for facilities that are part of military base or where roadways have checkpoints to access ports.

Section 167(d)(2) of title 23, U.S.C. requires the FHWA Administrator to re-designate PHFS every 5 years and provides for a maximum 3 percent increase in the total mileage of the system. Per this Notice, the newly re-designated PHFS will be available in map format on the following site: [https://ops.fhwa.dot.gov/freight/infrastructure/ismt/nhfn\\_states\\_list.htm](https://ops.fhwa.dot.gov/freight/infrastructure/ismt/nhfn_states_list.htm).

(Authority: 23 U.S.C. 167(d))

**Stephanie Pollack,**

*Acting Administrator, Federal Highway Administration.*

[FR Doc. 2022-27875 Filed 12-21-22; 8:45 am]

**BILLING CODE 4910-22-P**

## DEPARTMENT OF TRANSPORTATION

### Federal Motor Carrier Safety Administration

[Docket No. FMCSA-2022-0082]

#### Entry-Level Driver Training: Western Area Career and Technology Center; Application for Exemption

**AGENCY:** Federal Motor Carrier Safety Administration (FMCSA), DOT.

**ACTION:** Notice of final disposition; denial of application for exemption.

**SUMMARY:** FMCSA announces its decision to deny the exemption application from Western Area Career and Technology Center (WACTC). WACTC requested an exemption from the theory and behind-the-wheel (BTW) instructor requirements contained in the entry-level driver training (ELDT) regulations for one prospective instructor. FMCSA analyzed the exemption application and public comments and determined that the application lacked evidence that would ensure a level of safety equivalent to or

greater than would be achieved absent such exemption.

**FOR FURTHER INFORMATION CONTACT:** Mr. Richard Clemente, Driver and Carrier Operations Division; Office of Carrier, Driver and Vehicle Safety Standards, FMCSA; (202) 366-2722;

*richard.clemente@dot.gov*. If you have questions on viewing or submitting material to the docket, contact Dockets Operations at (202) 366-9826.

**SUPPLEMENTARY INFORMATION:**

**I. Public Participation**

**Viewing Comments and Documents**

To view comments, go to [www.regulations.gov](http://www.regulations.gov), insert the docket number (“FMCSA-2022-0082”) in the “Keyword” box, and click “Search.” Next, sort the results by “Posted (Newer-Older),” choose the first notice listed, and click “View Related Comments.”

To view documents mentioned in this notice as being available in the docket, go to [www.regulations.gov](http://www.regulations.gov), insert the docket number (“FMCSA-2022-0082”) in the “Keyword” box, click “Search,” and chose the document to review.

If you do not have access to the internet, you may view the docket by visiting Dockets Operations in Room W12-140 on the ground floor of the DOT West Building, 1200 New Jersey Avenue SE, Washington, DC 20590, between 9 a.m. and 5 p.m., ET, Monday through Friday, except Federal holidays. To be sure someone is there to help you, please call (202) 366-9317 or (202) 366-9826 before visiting Dockets Operations.

**II. Legal Basis**

FMCSA has authority under 49 U.S.C. 31136(e) and 31315(b) to grant exemptions from certain Federal Motor Carrier Safety Regulations (FMCSRs). FMCSA must publish a notice of each exemption request in the **Federal Register** (49 CFR 381.315(a)). The Agency must provide the public an opportunity to inspect the information relevant to the application, including any safety analyses that have been conducted. The Agency must also provide an opportunity for public comment on the request.

The Agency reviews safety analyses and public comments submitted, and determines whether granting the exemption would likely achieve a level of safety equivalent to, or greater than, the level that would be achieved by the current regulation (49 CFR 381.305(a)). The decision of the Agency must be published in the **Federal Register** (49 CFR 381.315(b)) with the reasons for denying or granting the application and, if granted, the name of the person or

class of persons receiving the exemption, and the regulatory provision from which the exemption is granted.

The notice must also specify the effective period (up to 5 years) and explain the terms and conditions of the exemption. The exemption may be renewed (49 CFR 381.300(b)).

**III. Background**

*Current Regulatory Requirements*

The ELDT regulations, implemented on February 7, 2022, established minimum training standards for individuals applying for certain commercial driver’s licenses (CDLs) and defined curriculum standards for theory and BTW training. It also established an online training provider registry (TPR), eligibility requirements for providers to be listed on the TPR, and qualification requirements for instructors. Under 49 CFR 380.713, a training provider must use instructors who meet the definitions of “theory instructor” and “BTW instructor” in 49 CFR 380.605. The definitions of “theory instructor” and “BTW instructor” in 49 CFR 380.605 require that instructors hold a CDL of the same (or higher) class, with all endorsements necessary to operate the commercial motor vehicle (CMV) for which training is to be provided, and have either: (1) a minimum of two years of experience driving a CMV requiring a CDL of the same or higher class and/or the same endorsement; or (2) at least two years of experience as a BTW CMV instructor.

*Applicant’s Request*

WACTC requests an exemption from 49 CFR 380.713, which requires a training provider to use instructors who meet the definitions of “theory instructor” and “BTW instructor” in 49 CFR 380.605. WACTC specifies that it would like to use one driver training instructor, Drew Ley, who does not have two years of required driving experience with a Class A CDL. WACTC states that it has been difficult to find qualified instructors. WACTC stated that Mr. Ley would meet the ELDT regulation’s requirement for two years of driving experience with a Class A CDL in August 2022.

WACTC states that it conducts monthly classes in which students achieve 160 hours of practical training, with four students per class. The ratio of instructor to students “provides a more individualized training approach as well as the ability to address individual student needs and/or concerns as they may arise.” According to WACTC, the impact of this exemption being denied would be

devastating not only to its CDL program, but to the Adult Education Department as a whole. WACTC asserts that its CDL program is the most popular and successful program offered and helps stabilize other struggling programs through a steady stream of revenue.

**IV. Method To Ensure an Equivalent or Greater Level of Safety**

WACTC believes that Mr. Ley makes up for his failure to have two years of required driving experience through his experience with the FMCSA regulations and his other qualifications. According to WACTC, prior to FMCSA’s implementation of the ELDT regulations, Mr. Ley successfully trained four of its classes and achieved a 100% student completion rate. When he was an employee of the Commonwealth of Pennsylvania DOT (PennDOT), Mr. Ley previously audited and verified third-party testing sites, routes, and CDL examiners to assure compliance with PennDOT regulations. He also assisted in the training and bi-annual reviews of experienced and new CDL examiners and has experience operating Class B vehicles with school bus and passenger endorsements. In addition, Mr. Ley has obtained a School Bus Instructor Certification, Certified Inspection Mechanic (class 7), certification as a licensed private Class C instructor, and has had a Class A CDL for a year and a half without restrictions. A copy of WACTC’s application for exemption is available for review in the docket for this notice.

**V. Public Comments**

On June 15, 2022, FMCSA published notice of WACTC’s application for exemption and requested public comment [87 FR 36202]. Six comments were filed in response to the exemption request, five from individual commenters and one from the Owner-Operator Independent Driver’s Association (OOIDA). Four commenters, including OOIDA, opposed the exemption request, while two others offered no opinion either for or against the exemption request.

OOIDA cited its participation as a primary industry stakeholder on the Entry-Level Driver Training Negotiated Rulemaking Committee (ELDTAC) when the “framework” of the ELDT rule was agreed upon by the Committee. OOIDA supported the provision in the ELDT rule that required driving experience for training instructors because OOIDA believes that experience is essential to provide comprehensive training to entry-level drivers. OOIDA believes there is no substitute for an experienced BTW trainer. According to OOIDA,

exempting instructors without driving experience will not result in an equivalent or greater level of safety. OOIDA further added that the delayed implementation date of the ELDT regulations from 2020 to 2022 allowed even more time for training providers to obtain the requisite experience.

Other individual commenters who filed in opposition also cited Mr. Ley's lack of experience. A commenter stated that "CDL drivers with less than two years of experience are a hazard to new drivers as they lack the experience to understand safe operation of a tractor trailer." Another commenter added that in their opinion, "it takes much more than one year of 'real' driving experience, not just holding a CDL to gain any experience that is worthy of passing along."

## VI. FMCSA Safety Analysis and Decision

FMCSA has evaluated WACTC's application and the public comments. When the Agency established the ELDT regulations, it determined that two years of experience driving a CMV is the minimum qualification standard, reflecting the opinion of numerous commenters to the ELDT Notice of Proposed Rulemaking. Furthermore, WACTC indicated in its application that the exemption, if granted, would only be necessary until August 2022, when Mr. Ley will have had his Class A CDL for the required two years.

The Agency concurs with commenters that if it allows an individual instructor to provide ELDT without the required driving experience, it could open the door for similar exemption requests on a widespread basis. Such a result would be inconsistent with a primary goal of the ELDT regulations, which was to improve highway safety by establishing a uniform Federal minimum ELDT standard.

FMCSA concludes that WACTC has presented insufficient evidence to establish that not complying with the provisions of the ELDT regulations relating to driving experience requirements for CMV instructors would meet or exceed the level of safety provided by complying with the ELDT regulations. In addition, based on the information provided by WACTC that Mr. Ley would meet the requirement for two years of driving experience with a Class A CDL in August 2022, the request is now moot.

For the above reasons, WACTC's exemption application is denied.

**Robin Hutcheson,**  
*Administrator.*

[FR Doc. 2022-27848 Filed 12-21-22; 8:45 am]

**BILLING CODE 4910-EX-P**

## DEPARTMENT OF TRANSPORTATION

### Federal Motor Carrier Safety Administration

[Docket No. FMCSA-2021-0169]

#### Entry-Level Driver Training: SBL Truck Driving Academy, Inc.; Application for Exemption

**AGENCY:** Federal Motor Carrier Safety Administration (FMCSA), DOT.

**ACTION:** Notice of final disposition; denial of application for exemption.

**SUMMARY:** FMCSA announces its decision to deny the exemption application from SBL Truck Driving Academy, Inc. (SBL). SBL sought an exemption from the theory and behind-the-wheel (BTW) instructor requirements contained in the entry-level driver training (ELDT) regulations for two of its instructors. SBL specifically requested an exemption from the requirement that instructors have at least two years of experience driving a commercial motor vehicle (CMV) requiring a commercial driver's license (CDL) of the same or higher class and/or the same endorsement level for which training is to be provided. FMCSA analyzed the exemption application and public comments and determined that the application lacked evidence that would ensure an equivalent or greater level of safety than would be achieved absent such exemption.

**FOR FURTHER INFORMATION CONTACT:** Mr. Richard Clemente, FMCSA Driver and Carrier Operations Division; Office of Carrier, Driver and Vehicle Safety Standards; Telephone: 202-366-2722. Email: [richard.clemente@dot.gov](mailto:richard.clemente@dot.gov). If you have questions on viewing or submitting material to the docket, contact Docket Services, telephone (202) 366-9826.

#### SUPPLEMENTARY INFORMATION:

##### I. Public Participation

###### *Viewing Comments and Documents*

To view comments, go to [www.regulations.gov](http://www.regulations.gov), insert the docket number "FMCSA-2021-0169" in the keyword box, and click "Search." Next, sort the results by "Posted (Newer-Older)," choose the first notice listed, and click "View Related Comments."

To view documents mentioned in this notice as being available in the docket, go to [www.regulations.gov](http://www.regulations.gov), insert the docket number "FMCSA-2021-0169" in the keyword box, click "Search," and chose the document to review.

If you do not have access to the internet, you may view the docket by visiting Dockets Operations in Room W12-140 on the ground floor of the DOT West Building, 1200 New Jersey Avenue SE, Washington, DC 20590, between 9 a.m. and 5 p.m., ET, Monday through Friday, except Federal holidays. To be sure someone is there to help you, please call (202) 366-9317 or (202) 366-9826 before visiting Dockets Operations.

##### II. Legal Basis

FMCSA has authority under 49 U.S.C. 31136(e) and 31315 to grant exemptions from certain Federal Motor Carrier Safety Regulations (FMCSRs). FMCSA must publish a notice of each exemption request in the **Federal Register** (49 CFR 381.315(a)). The Agency must provide the public an opportunity to inspect the information relevant to the application, including any safety analyses that have been conducted. The Agency must also provide an opportunity for public comment on the request.

The Agency reviews safety analyses and public comments submitted, and determines whether granting the exemption would likely achieve a level of safety equivalent to, or greater than, the level that would be achieved by the current regulation (49 CFR 381.305). The decision of the Agency must be published in the **Federal Register** (49 CFR 381.315(b)) with the reasons for denying or granting the application and, if granted, the name of the person or class of persons receiving the exemption, and the regulatory provision from which the exemption is granted. The notice must also specify the effective period (up to 5 years) and explain the terms and conditions of the exemption. The exemption may be renewed (49 CFR 381.300(b)).

##### III. Background

###### *Current Regulatory Requirements*

The ELDT regulations, implemented on February 7, 2022, and set forth in 49 CFR 380, subparts F and G, established minimum training standards for individuals applying for certain CDLs and defined curriculum standards for theory and BTW training. The ELDT regulations also established an online training provider registry (TPR), eligibility requirements for providers to be listed on the TPR, and requirements for instructors. Under 49 CFR 380.713, a training provider must use instructors