

IMPORT ASSESSMENT TABLE—
Continued
[Raw cotton fiber]

HTS No.	Conv. factor.	Cents/kg.
6302322010	0.5537	0.7317146
6302322020	0.3876	0.5122134
6302322030	0.5537	0.7317146
6302322040	0.3876	0.5122134
6302322050	0.3876	0.5122134
6302322060	0.3876	0.5122134
6302390030	0.2215	0.2927123
6302402010	0.9412	1.2437958
6302511000	0.5537	0.7317146
6302512000	0.8305	1.0975058
6302513000	0.5537	0.7317146
6302514000	0.7751	1.0242947
6302593020	0.5537	0.7317146
6302600010	1.1073	1.4632970
6302600020	0.9966	1.3170069
6302600030	0.9966	1.3170069
6302910005	0.9966	1.3170069
6302910015	1.1073	1.4632970
6302910025	0.9966	1.3170069
6302910035	0.9966	1.3170069
6302910045	0.9966	1.3170069
6302910050	0.9966	1.3170069
6302910060	0.9966	1.3170069
6302931000	0.4429	0.5852924
6302932000	0.4429	0.5852924
6302992000	0.2215	0.2927123
6303191100	0.8859	1.1707169
6303910010	0.609	0.8047935
6303910020	0.609	0.8047935
6303921000	0.2768	0.3657912
6303922010	0.2768	0.3657912
6303922030	0.2768	0.3657912
6303922050	0.2768	0.3657912
6303990010	0.2768	0.3657912
6304111000	0.9966	1.3170069
6304113000	0.1107	0.1462901
6304190500	0.9966	1.3170069
6304191000	1.1073	1.4632970
6304191500	0.3876	0.5122134
6304192000	0.3876	0.5122134
6304193060	0.2215	0.2927123
6304200020	0.8859	1.1707169
6304200070	0.2215	0.2927123
6304910120	0.8859	1.1707169
6304910170	0.2215	0.2927123
6304920000	0.8859	1.1707169
6304996040	0.2215	0.2927123
6505001515	1.1189	1.4786264
6505001525	0.5594	0.7392471
6505001540	1.1189	1.4786264
6505002030	0.9412	1.2437958
6505002060	0.9412	1.2437958
6505002545	0.5537	0.7317146
6507000000	0.3986	0.5267499
9404401000	0.9966	1.3170069
9404409005	0.6644	0.8780046
9404409036	0.0997	0.1317536
9404901000	0.2104	0.2780436
9404908100	0.9966	1.3170069
9619002100	0.8681	1.1471942
9619002500	0.1085	0.1433828
9619003100	0.9535	1.2600503
9619003300	1.1545	1.5256718
9619004100	0.2384	0.3150456
9619004300	0.2384	0.3150456
9619006100	0.8528	1.1269752
9619006400	0.2437	0.3220496
9619006800	0.3655	0.4830083
9619007100	1.1099	1.4667329

IMPORT ASSESSMENT TABLE—
Continued
[Raw cotton fiber]

HTS No.	Conv. factor.	Cents/kg.
9619007400	0.2466	0.3258819
9619007800	0.2466	0.3258819
9619007900	0.2466	0.3258819

* * * * *
Authority: 7 U.S.C. 2101–2118.

Melissa Bailey,
Associate Administrator, Agricultural
Marketing Service.

[FR Doc. 2022–20653 Filed 9–27–22; 8:45 am]

BILLING CODE P

DEPARTMENT OF TRANSPORTATION

Federal Aviation Administration

14 CFR Part 129

**Changes to the International Aviation
Safety Assessment (IASA) Program**

AGENCY: Federal Aviation
Administration (FAA), Department of
Transportation (DOT).

ACTION: Policy statement.

SUMMARY: This document describes
policy changes, clarification, or
restatement to the FAA’s International
Aviation Safety Assessment (IASA)
program to enhance engagement with
civil aviation authorities (CAAs)
through pre- and post-IASA assessment
and to promote greater transparency.
The FAA is making these changes to
IASA policy to better meet the FAA’s
mission and safety expectations of the
U.S. traveling public; better mitigate
international civil aviation safety risks;
strengthen international relationships
with CAAs toward sustained success in
maintaining or obtaining proper safety
oversight; and improve effectiveness,
integration, and efficiency in executing
the IASA process. This document
modifies the IASA policies previously
announced by the FAA.

DATES: This policy modification is
effective September 28, 2022.

FOR FURTHER INFORMATION CONTACT:
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SUPPLEMENTARY INFORMATION:

Background

The IASA program is the means by
which the FAA determines whether

another country’s oversight of its air
carriers that operate, or seek to operate,
into the U.S., or code-share with a U.S.
air carrier, complies with safety
standards established by the
International Civil Aviation
Organization (ICAO). The published
IASA results of Category 1 or Category
2 is notification to the U.S. traveling
public of safety issues. Public
notification of the IASA program was
established by a **Federal Register** (FR)
notification. As with this recent **Federal
Register** document, subsequent
milestones in the evolution of the
program were also published in the
Federal Register. These notifications are
as follows:

- August 24, 1992—established the
FAA Procedures for Examining and
Monitoring Foreign Air Carriers (57 FR
38342).
- September 8, 1994—established the
Public Disclosure of the Results of
Foreign Civil Aviation Authority
Assessments, through a three-category
numbered rating system. (59 FR 46332).
- October 31, 1995—DOT notice
Clarification Concerning Examination of
Foreign Carriers’ Request for Expanded
Economic Authority, clarified the
Department’s licensing policy regarding
requests for expanded economic
authority from foreign air carriers whose
CAA’s safety oversight capability has
been assessed by the FAA as conditional
(Category II) or unacceptable (Category
III) (60 FR 55408).
- May 25, 2000—Changes to the
International Aviation Safety
Assessment Program removed the
Category 3 rating and combined it with
Category 2 (65 FR 33751).
- March 8, 2013—Changes to the
International Aviation Safety
Assessment Program removed inactive
countries (countries with no air carrier
operations to the United States or code-
shares with U.S. operators for four years
and no significant interaction between
the country’s CAA and the FAA) from
the IASA Category list (78 FR 14912).

Through its IASA program, the FAA
seeks continuous improvement to
achieve even greater global aviation
safety levels. As noted in the above-
referenced **Federal Register** notification
of September 8, 1994, initial IASA
assessments found that two-thirds of the
CAAs assessed had deficiencies in
safety oversight obligations under the
Convention on International Civil
Aviation. As broad evidence of the
program’s effectiveness, now 90% of
countries with an IASA rating achieved
Category 1 and meet ICAO standards.
The following changes are intended to
further enhance the IASA program and
strengthen safety oversight worldwide.

IASA Program Policy Changes, Clarification, or Restatement

The following paragraphs describe policy changes, clarification, or restatement to the FAA's IASA program to enhance engagement with CAAs through pre- and post-IASA assessment and to promote greater transparency.

Clarification of Definition of What the IASA Categories Mean

The FAA is clarifying the IASA Category definitions to align them with the types of operations that require an IASA Category rating and therefore demonstrate the need for FAA oversight. The notification, published on March 8, 2013,¹ states the definitions as, "Category 1 means that the FAA has found that the country meets ICAO standards for safety oversight of civil aviation. Category 2 means that the FAA has found that the country does not meet those standards." The notification further states that "the IASA category rating applies only to services to and from the United States and to code-share operations when the code of a U.S. air carrier is placed on a foreign carrier flight. The category ratings do not apply to a foreign carrier's domestic flights or to flights by that carrier between its homeland and a third country. The assessment team looks at those flights only to the extent that they reflect on the country's oversight of operations to and from the United States and to code-share operations where a U.S. air carrier code is placed on a flight conducted by a foreign operator." Not combining this applicability into the Category definitions has given the public a mistaken perception of the FAA oversight of all operators in that country. The FAA exercises oversight authority of foreign operators with direct service to the United States through issuance and oversight of operations specifications (OpSpecs) issued to 14 CFR part 129 operators. This requires the FAA to engage in regular contact with the relevant foreign CAA as to various aspects of these operations. When a U.S. operator places its code on a foreign operator's flight, part 129 OpSpecs are not required, but those code-share arrangements are subject to regular audits acceptable to the U.S. Department of Transportation (U.S. DOT) under the U.S. Code-Share Program Guidelines. The FAA has no oversight authority for other air operator operations of the applicable CAA outside of these two instances. Therefore, the FAA is clarifying its IASA Category definitions as follows:

- *Category 1, Does Comply with ICAO Standards:* The FAA has found that the country meets ICAO standards for safety oversight of civil aviation. Pursuant to category 1, a country's operators may pursue direct service to the United States or code-sharing partnership with U.S. air carriers where a U.S. air carrier places its codes on flights operated by a foreign carrier(s).

- *Category 2, Does Not Comply with ICAO Standards:* The FAA has found that the country does not meet those standards for safety oversight.

Change in the Criteria for Country Removal From the IASA List for Inactivity

The policy, established in the March 8, 2013 **Federal Register** notification, allows for the removal of a country from the IASA category listing after four years of inactivity. The three criteria for removal are: a country has no air carrier providing air transport service to the United States; the country has no air carrier that participates in a code-share arrangement with U.S. air carriers; and the CAA does not interact significantly with the FAA. The FAA experience and analysis indicate that IASA information is not reliable two years after an initial assessment or reassessment without the safety oversight interaction between the FAA and foreign CAA, such as when there is an operator conducting U.S. air service and holding FAA OpSpecs under part 129, when a U.S. operator places its code on a foreign operator's flights, or when the FAA is providing technical assistance based on identified areas of non-compliance to international standards for safety oversight. Absent such interaction, any other engagement between the FAA and a foreign CAA is not a reliable indicator of the CAA's safety oversight capabilities in accordance with ICAO standards.

The removal criteria published in 2013 no longer meet the need for timeliness and accuracy of information on the IASA Category Rating list. The 2013 criteria leave Category 1 countries on the list for an extended period of time and may give the U.S. traveling public a false sense of safety. Also, leaving Category 2 countries on the list for an extended period of time can be perceived as unfairly penalizing those countries when there has been no activity since the Category 2 rating was issued. As a result, the FAA will reduce the removal benchmark from four years to two years absent the interaction described above.

Clarification as to When an IASA Will Be Performed in a Country With No IASA Category Rating

The FAA will perform an IASA of countries with no IASA Category rating after an operator from that country files an economic authority application with the U.S. DOT for either direct U.S. service with its own aircraft and crew, or a code-share that involves the foreign operator displaying the code of a U.S. operator. In many requests for an IASA, the country either does not have an operator or its operator may not yet have the aircraft type needed to provide service to the United States. This clarification in policy is intended to ensure that an initial IASA is used for its intended purpose of ensuring that the CAA and its operator(s) have each taken the necessary measures to manage and oversee such operations in accordance with ICAO standards, and also to maintain the accuracy of the IASA Category Rating list by not listing countries with no operations that meet the IASA applicability criteria.

Explanation of the Risk Analysis Process Used to Determine Countries of High Risk for IASA Reassessment

Risk Analysis To Determine IASA Category 1 Countries for Reassessment

The FAA uses a risk analysis process to identify IASA Category 1 countries for reassessment. The risk analysis is performed, at least annually and whenever new safety information is obtained, on each country on the IASA Category Rating list to determine countries of highest risk to the U.S. National Airspace System (NAS) and the U.S. traveling public. The risk analysis was developed by FAA experts in this field, and is comprised of individual risk elements and grouped into the following five major IASA risk categories:

1. DOT Economic Authority—New or existing U.S. DOT economic authority; U.S. service under part 129; new or current code-share involving display of U.S. operator code on foreign operator flights; and any USDOT administrative emphasis items and initiatives.

2. Governance and Safety Culture—Areas of interest include: contracting of safety oversight functions; carrier wet lease to airlines of other countries; safety items identified by the CAA remain unresolved or not addressed; complaints received by FAA from other CAAs, operators, manufacturers, and the traveling public.

3. IASA Information—Time passed since the last IASA, and other factors that indicate the Category 1 rating may no longer be valid.

¹ 78 FR 14912.

4. ICAO Requirements—Risk concerns include: negative ICAO Universal Safety Oversight Audit Program (USOAP) findings indicating noncompliance with one or more of the eight critical elements of safety oversight; ICAO reports indicating noncompliance with Standards and Recommended Practices (SARPs); inaction with respect to ICAO action plans; ICAO USOAP information over two years old thus limiting its value.

5. FAA Information—FAA has safety concerns about the oversight provided by the CAA, which include the areas of: FAA and foreign ramp inspections; safety-related complaints about carrier(s) from other CAAs; active technical assistance activities; compliance issues are present in FAA certificated or approved entities in the country; Congressional inquiries; and existing bilateral agreement implementation procedures.

Change To Introduce a New, Informal Process for Engagement With CAAs Identified for IASA Reassessment

In support of the FAA's objective of improving communications with CAAs of IASA Category 1 countries identified as priorities through the FAA's risk analysis, the FAA will exercise discretion to provide CAAs with informal notification of safety concerns and request discussions with CAAs prior to the initiation of the formal IASA process. If such safety concerns have not been satisfactorily addressed, the FAA will begin the formal IASA notification process. The FAA will retain its ability to initiate immediate IASA category changes or IASA assessments when justified based on available safety information. The discretion to engage informally is to make CAAs aware of potential deficiencies in safety oversight to enable more efficient resolution.

Change To Introduce New Risk Mitigation Measures When Countries Have Been Notified of High Risk Concerns That Would Trigger an IASA Reassessment

This mitigation is twofold and involves limits to foreign operations to the United States and code-share arrangements with operators from countries for which the FAA has identified safety oversight concerns and limits on certain bilateral agreements. These changes will provide the U.S. traveling public and the U.S. air transportation system with an added measure of safety mitigation and freedom from external pressures to delay safety oversight responsibilities.

- *Limitations on foreign operations to the United States and code-share*

arrangements. Upon FAA notification to a CAA of the FAA's safety concern and identification for an IASA reassessment, the FAA will limit the direct service to the United States and the display of U.S. operators' codes on foreign operators of that country to current levels.

- *Limits on certain bilateral agreements.* The FAA will communicate to the CAA that the FAA will cease reciprocal acceptance of any approvals or certifications under existing Bilateral Aviation Safety Agreement (BASA) implementation procedures (IP) for which the CAA may be responsible for issuing. These risk mitigation actions will increase transparency during the time between informal notification of the potential need for an IASA and the conclusion of the formal IASA process.

CAA Completion of the IASA Checklist Prior to an Assessment or Reassessment

The FAA currently requests that the CAA provide a completed IASA checklist (available on the FAA website) prior to the FAA conducting an IASA; however, the FAA has not explicitly identified this step in past IASA policy statements. While not mandatory, it is in the CAA's best interest to complete the checklist in preparation for safety oversight discussions. The CAA's provision of a completed IASA checklist in advance of the assessment, whether initial assessment or reassessment, will facilitate an efficient and effective assessment review.

Transmittal of IASA Results

This is a restatement of current policy. Once an IASA has been completed, the FAA will provide any findings of noncompliance with ICAO standards. Subsequently, the FAA will provide the results of the assessment to the CAA through an established cable process. If there are no findings of noncompliance with ICAO standards in the IASA report, the cable will reflect that the country will receive an IASA Category 1 rating. If there have been any findings of noncompliance with applicable ICAO standards, the FAA will provide the CAA with the opportunity to provide evidence to the FAA of the actions it has taken since the IASA to correct any findings of noncompliance.

IASA Final Discussions

This is a restatement of current policy. During the final discussions, the FAA will review each IASA finding of noncompliance with the CAA, the CAA's corrective action since the IASA, and the status of the finding as either open or closed. This will be documented in a Record of Discussions,

and the record will be signed by both the FAA and the CAA. The final assignment of an IASA Category rating will be transmitted to the CAA through the cable process.

Incorporation of FAA and CAA Development of a Corrective Action Plan (CAP) Upon Notification of an IASA Category 2 Rating

For additional communication and support for a country downgraded to an IASA Category 2 rating, the FAA will provide the CAA with a CAP to address its safety oversight deficiencies and will conduct a virtual meeting with the CAA to establish timelines for completion. This will allow the CAA to begin work on its safety oversight findings at the conclusion of the IASA process without delay. Should the CAA request FAA technical assistance implementation of its CAP, this would require a government-to-government agreement.

Restatement of the Current Practice Regarding Reassessment of IASA Category 2 Countries

To restate current FAA policy, a country with an IASA Category 2 rating may request a reassessment in an attempt to obtain a Category 1 rating. A CAP, as discussed above, showing the CAA's action on resolving the identified safety oversight items is one way of providing evidence of CAA readiness for an IASA reassessment.

Issued in Washington, DC, on September 23, 2022.

Jodi L. Baker,

Deputy Administrator for Aviation Safety.

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DEPARTMENT OF HOMELAND SECURITY

U.S. Customs and Border Protection

DEPARTMENT OF THE TREASURY

19 CFR Part 12

[CBP Dec. 22-24]

RIN 1515-AE76

Extension of Import Restrictions on Archaeological and Ecclesiastical Ethnological Materials From Guatemala

AGENCY: U.S. Customs and Border Protection, Department of Homeland Security; Department of the Treasury.

ACTION: Final rule.

SUMMARY: This document amends the U.S. Customs and Border Protection