

to the District Manager. These proposed revisions shall include initial and refresher training regarding compliance with the terms and conditions stated in the Decision and Order. The operator shall provide all miners involved in the mine-through of a well or branch with training regarding the requirements of the Decision and Order prior to mining within the minimum working barrier of the next well or branch intended to be mined through.

(2) A minimum working barrier of 300 feet in diameter shall be maintained around all SDD wells until the operator has submitted proposed revisions for its approved mine emergency evacuation and firefighting program of instruction required by 30 CFR 75.1502. The operator shall revise the program to include the hazards and evacuation procedures to be used for well intersections. All underground miners shall be trained in this revised program according to the revised mine emergency evacuation and firefighting program of instruction prior to mining within the minimum working barrier.

The petitioner asserts that the alternative method proposed will at all times guarantee no less than the same measure of protection afforded the miners under the mandatory standard.

**Song-ae Aromie Noe,**

*Director, Office of Standards, Regulations, and Variances.*

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## DEPARTMENT OF LABOR

### Occupational Safety and Health Administration

[Docket No. OSHA-2013-0020]

#### Process Safety Management (PSM); Stakeholder Meeting

**AGENCY:** Occupational Safety and Health Administration (OSHA), Labor.

**ACTION:** Notice of stakeholder meeting.

**SUMMARY:** OSHA invites interested parties to participate in an informal stakeholder meeting concerning the rulemaking project for OSHA's Process Safety Management (PSM) standard, at which OSHA will provide a brief overview of its work on the PSM rulemaking project to date. Additionally, OSHA invites participants to provide public comments related to potential changes to the standard that OSHA is considering.

**DATES:** The stakeholder meeting will be held from 10:00 a.m. to 4:00 p.m. ET, on Wednesday, September 28, 2022.

Registration to participate in or observe the stakeholder meeting will be open until all spots are full. Written comments must be submitted by October 28, 2022.

**ADDRESSES:** *Registration:* The stakeholder meeting will be held virtually on WebEx. If you wish to attend the meeting or provide public comment, please register online as soon as possible at <https://www.osha.gov/process-safety-management/background/2022stakeholdermtg>. If you are interested in providing public comments at the meeting, you must indicate that while registering. In order to accommodate many speakers, public commenters will be allowed approximately three minutes to speak. Although OSHA welcomes all comments and seeks to accommodate as many speakers as possible, it may not be possible to accommodate all stakeholder requests to speak at the meeting. Stakeholders who register to speak in advance of the meeting will receive confirmation and a schedule of speakers via email prior to the event. Those who cannot attend the meeting and those who are unable or choose not to make verbal comments during the meeting are invited to submit their comments in writing (see instructions in Section III below).

#### FOR FURTHER INFORMATION CONTACT:

*Press inquiries:* Mr. Frank Meilinger, Director, OSHA Office of Communications, Room N-3647, U.S. Department of Labor, 200 Constitution Avenue NW, Washington, DC 20210; telephone: (202) 693-1999; email: [meilinger.francis@dol.gov](mailto:meilinger.francis@dol.gov).

*General and technical information:* Ms. Lisa Long, Director, Office of Engineering Safety, OSHA Directorate of Standards and Guidance, Room N-3621, U.S. Department of Labor, 200 Constitution Avenue NW, Washington, DC 20210; telephone: (202) 693-2222, email: [long.lisa@dol.gov](mailto:long.lisa@dol.gov).

#### SUPPLEMENTARY INFORMATION:

##### I. Background

OSHA published the PSM standard, 29 CFR 1910.119,<sup>1</sup> in 1992 in response to several catastrophic chemical-release incidents that occurred worldwide. The PSM standard requires employers to implement safety programs that identify, evaluate, and control highly hazardous chemicals. Unlike some of OSHA's standards, which prescribe precisely what employers must do to comply, the PSM standard is "performance-based," and outlines 14

management system elements for controlling highly hazardous chemicals. Under the standard, employers have the flexibility to tailor their PSM programs to the unique conditions at their facilities. For more information on the PSM standard, please visit <https://osha.gov/process-safety-management/background>.

Since its publication in 1992, the PSM standard has not been updated. The 2013 ammonium nitrate explosion at a fertilizer storage facility in West, Texas renewed interest in PSM. In response to this incident, on August 1, 2013, Executive Order (E.O.) 13650, *Improving Chemical Facility Safety and Security*, was signed. The E.O. directed OSHA and several other federal agencies to, among other things, modernize policies, regulations, and standards to enhance safety and security in chemical facilities by completing certain tasks, including: coordinating with stakeholders to develop a plan for implementing improvements to chemical risk managements practices, developing proposals to improve the safe and secure storage handling and sale of ammonium nitrate, and reviewing the PSM and Risk Management Plan (RMP) rules to determine if their covered hazardous chemical lists should be expanded. For more specifics on the Executive Order and OSHA's collaboration with other government agencies and stakeholders, please visit <https://www.osha.gov/chemical-executive-order>.

Additionally, the E.O. directed that within 90 days, OSHA should publish a Request for Information (RFI) to identify issues related to modernization of its PSM standard and related standards necessary to meet the goal of preventing major chemical accidents. OSHA published the RFI in December 2013, and subsequently initiated and completed a Small Business Advocacy Review Panel (SBAR) in June 2016. Following the SBAR panel, PSM was moved to the Long-Term Actions list on the Unified Agenda. OSHA has continued to work on the PSM standard rulemaking and PSM was placed back on the Unified Agenda in the spring of 2021. OSHA is holding this stakeholder meeting to reengage stakeholders and solicit comments on the modernization topics mentioned in the RFI and SBAR panel report, as well as any additional PSM-related issues stakeholders would like to raise. The list of modernization topics is listed below in Section II.

The Environmental Protection Agency (EPA) has a separate, pending proposal addressing RMP requirements. In the Clean Air Act Amendments of 1990, Congress required OSHA to adopt the

<sup>1</sup> Section 1910.119 is made applicable to construction work through 29 CFR 1926.64.

PSM standard to protect workers and required EPA to protect the community and environment by issuing the RMP rule. The PSM and RMP rules were written to complement each other in accomplishing these Congressional goals. Since the E.O. 13650, EPA has published amendments to the RMP rule in 2017 and 2019. Any comments on the EPA's RMP proposal should be submitted in writing to the docket for that rulemaking and will not be discussed during OSHA's stakeholder meeting. More information regarding the RMP rule is available at <https://www.epa.gov/rmp>. OSHA and EPA will continue to coordinate as both agencies consider revisions to their respective rules.

## II. Stakeholder Meeting

The meeting will feature a brief presentation from OSHA on the background of the PSM standard and some of the issues outlined in this notice. After the presentation, there will be time for registered commenters to provide verbal comments. PSM rulemaking topics are outlined in the lists below, but commenters may provide feedback on additional PSM-related issues. More information on most of the topics in the lists below can be found in the Small Entity Representative (SER) Background Document (docket no. OSHA–2013–0020–0107) and SER Issues Document (docket no. OSHA–2013–0020–0108) located on the PSM SBAR web page, <https://www.osha.gov/process-safety-management/sbrefa>. The purpose of the meeting is to gather information from stakeholders, and OSHA will not be responding to the comments during the meeting. The public may also submit written comments to the rulemaking docket (see Section III for instructions). More information on registration is provided above. The meeting will be recorded.

The potential changes to the scope of the current PSM standard that OSHA is considering include:

1. Clarifying the exemption for atmospheric storage tanks;
2. Expanding the scope to include oil- and gas-well drilling and servicing;
3. Resuming enforcement for oil and gas production facilities;
4. Expanding PSM coverage and requirements for reactive chemical hazards;
5. Updating and expanding the list of highly hazardous chemicals in Appendix A;
6. Amending paragraph (k) of the Explosives and Blasting Agents Standard (§ 1910.109) to extend PSM

requirements to cover dismantling and disposal of explosives and pyrotechnics;

7. Clarifying the scope of the retail facilities exemption; and
8. Defining the limits of a PSM-covered process.

The potential changes to particular provisions of the current PSM standard that OSHA is considering include:

1. Amending paragraph (b) to include a definition of RAGAGEP;
2. Amending paragraph (b) to include a definition of critical equipment;
3. Expanding paragraph (c) to strengthen employee participation and include stop work authority;
4. Amending paragraph (d) to require evaluation of updates to applicable recognized and generally accepted as good engineering practices (RAGAGEP);
5. Amending paragraph (d) to require continuous updating of collected information;
6. Amending paragraph (e) to require formal resolution of Process Hazard Analysis team recommendations that are not utilized;
7. Expanding paragraph (e) by requiring safer technology and alternatives analysis;
8. Clarifying paragraph (e) to require consideration of natural disasters and extreme temperatures in their PSM programs, in response to E.O. 13990;
9. Expanding paragraph (j) to cover the mechanical integrity of any critical equipment;
10. Clarifying paragraph (j) to better explain "equipment deficiencies"
11. Clarifying that paragraph (l) covers organizational changes;
12. Amending paragraph (m) to require root cause analysis;
13. Revising paragraph (n) to require coordination of emergency planning with local emergency-response authorities;
14. Amending paragraph (o) to require third-party compliance audits;
15. Including requirements for employers to develop a system for periodic review of and necessary revisions to their PSM management systems (previously referred to as "Evaluation and Corrective Action"); and
16. Requiring the development of written procedures for all elements specified in the standard, and to identify records required by the standard along with a records retention policy (previously referred to as "Written PSM Management Systems").

## III. Submitting and Accessing Comments

Regardless of attendance at the stakeholder meeting, interested persons may submit written comments

electronically at <https://www.regulations.gov>, which is the Federal eRulemaking Portal. All comments, attachments, and other material must identify the agency's name and the docket number for this stakeholder meeting (OSHA–2013–0020). You may supplement electronic submissions by uploading document files electronically. All comments and additional materials must be submitted by October 28, 2022. All comments, including any personal information, are placed in the public docket without change and may be made available online at <https://www.regulations.gov>. Therefore, OSHA cautions commenters about submitting personal information such as Social Security Numbers and dates of birth.

To read or download comments or other material in the docket, go to <https://www.regulations.gov>, and search for docket no. OSHA–2013–0020. All documents in the docket are listed in the <https://www.regulations.gov> index; however, some information (e.g., copyrighted material) is not publicly available to read or download from this website. All submissions, including copyrighted material, are available for inspection and copying at the OSHA Docket Office. Contact the OSHA Docket Office at (202) 693–2350 (TTY) (877) 889–5627) for assistance in locating docket submissions.

Information on using the <https://www.regulations.gov> website to submit comments and access the docket is available at <https://www.regulations.gov/faq>.

### Authority and Signature

James S. Frederick, Deputy Assistant Secretary of Labor for Occupational Safety and Health, U.S. Department of Labor, 200 Constitution Avenue NW, Washington, DC 20210, authorized the preparation of document under the authority of sections 4, 6, and 8 of the Occupational Safety and Health Act of 1970 (29 U.S.C. 653, 655, 657); Secretary of Labor's Order No. 08–2020 (85 FR 58393); and 29 CFR part 1911.

Signed at Washington, DC.

**James S. Frederick,**

*Deputy Assistant Secretary of Labor for Occupational Safety and Health.*

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