

outcome of this rulemaking. If you submit a comment, please include the docket number for this rulemaking, indicate the specific section of this document to which each comment applies, and provide a reason for each suggestion or recommendation.

We encourage you to submit comments through the Federal eRulemaking Portal at <http://www.regulations.gov>. If your material cannot be submitted using <http://www.regulations.gov>, contact the person in the **FOR FURTHER INFORMATION CONTACT** section of this document for alternate instructions.

We accept anonymous comments. All comments received will be posted without change to <http://www.regulations.gov> and will include any personal information you have provided. For more about privacy and the docket, visit <http://www.regulations.gov/privacyNotice>.

Documents mentioned in this NPRM as being available in the docket, and all public comments, will be in our online docket at <http://www.regulations.gov> and can be viewed by following that website's instructions. Additionally, if you go to the online docket and sign up for email alerts, you will be notified when comments are posted or a final rule is published.

#### List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

#### PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034; 70051; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 0170.1.

- 2. Amend § 165.1196 by:
  - a. Removing paragraph (a)(3), definition for Crescent City Harbor Entrance Channel *Regulated navigation area*, and
  - b. Adding new paragraph (a)(3) to read as follows:

#### § 165.1196 Regulated Navigation Areas; Harbor Entrances along the Coast of Northern California.

(a) \* \* \*

(3) Crescent City Harbor Entrance Channel: The navigable waters of the Crescent City Harbor Entrance Channel enclosed by the following coordinates: (i) 41°43'50" N, 124°11'27" W (Point A)

(ii) 41°44'12" N, 124°11'42" W (Point B)  
 (iii) 41°44'26" N, 124°10'55" W (Point C)  
 (iv) 41°44'13" N, 124°10'20" W (Point D); and

Thence back to Point A, in Crescent City, CA (NAD 83).

\* \* \* \* \*

Dated: October 22, 2020.

**Brian K. Penoyer,**

Rear Admiral, U.S. Coast Guard, Commander, Coast Guard District Eleven.

[FR Doc. 2020–26176 Filed 11–27–20; 8:45 am]

**BILLING CODE 9110–04–P**

## POSTAL REGULATORY COMMISSION

### 39 CFR Part 3050

[Docket No. RM2021–1; Order No. 5756]

#### Periodic Reporting

**AGENCY:** Postal Regulatory Commission.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The Commission is acknowledging a recent filing requesting the Commission initiate a rulemaking proceeding to consider changes to analytical principles relating to periodic reports (Proposal Seven). This document informs the public of the filing, invites public comment, and takes other administrative steps.

**DATES:** *Comments are due:* February 26, 2021.

**ADDRESSES:** Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

#### FOR FURTHER INFORMATION CONTACT:

David A. Trissell, General Counsel, at 202–789–6820.

#### SUPPLEMENTARY INFORMATION:

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#### I. Introduction

On November 9, 2020, the Postal Service filed a petition pursuant to 39 CFR 3050.11 requesting that the Commission initiate a rulemaking proceeding to consider changes to analytical principles relating to periodic reports.<sup>1</sup> The Petition identifies the

<sup>1</sup> Petition of the United States Postal Service for the Initiation of a Proceeding to Consider Proposed Changes in Analytical Principles (Proposal Seven),

proposed analytical changes filed in this docket as Proposal Seven.

## II. Proposal Seven

**Background.** Proposal Seven relates to updating the variabilities for certain types of purchased highway transportation contracts. Petition at 1. In recent years, the Postal Service has made two major operational changes to its highway transportation network: Increased reliance on additional highway transportation during the seasonal volume peak, and the introduction of Dynamic Route Optimization (DRO) contracts. *Id.* The Postal Service characterizes both operational changes as large enough to qualify as major structural reorganizations which, in keeping with Commission guidance, require updating its variabilities. *Id.* Along with the Petition, the Postal Service filed a report by Professor Michael D. Bradley supporting the proposal.<sup>2</sup> The Postal Service additionally filed operational data, econometric programs and results, and additional under-seal materials providing detail on competitive products.<sup>3</sup>

**Proposal.** The Postal Service's proposal seeks to update its cost-to-capacity variability estimates for Christmas routes based on data from the Transportation Contract Support System, the same data source that was used to estimate the established cost-to-capacity variabilities for regular transportation. Petition at 2. The Postal Service has provided estimates for four variability equations relating to the seasonal peak: Christmas Intra sectional center facility (SCF) van transportation, Christmas Intra SCF tractor trailer transportation, Christmas Inter SCF transportation, and Christmas network distribution center transportation. *Id.* The Postal Service states that the provided variability estimates follow established methodology, and that in all four instances, estimated variability has increased over the current estimates. *Id.* at 2–3.

With regards to the DRO contracts, the Postal Service notes differences from traditional purchased highway

November 9, 2020 (Petition). The Postal Service also filed a notice of non-public materials relating to Proposal Seven. Notice of Filing of USPS–RM2021–1–1 and RM2021–1–NP1 and Application for Nonpublic Treatment, November 9, 2020.

<sup>2</sup> Professor Michael D. Bradley (Department of Economics, George Washington University), Research on Updating Purchased Highway Transportation Variabilities to Account for Structural Changes (Bradley Study).

<sup>3</sup> See Library Reference USPS–RM2021–1–1 (showing operational data, programs, and results); Library Reference USPS–RM2021–1–NP1 (showing detail for competitive products).

transportation: They do not have fixed routes and are paid at a per-mile rate in lieu of annual contract awards. *Id.* at 3. Noting a substantial increase in DRO transportation costs from FY 2018 to FY 2019, the Postal Service states that the differences between DRO and traditional purchased highway transportation have become material, making it appropriate to investigate whether DRO contracts have a different variability than traditional contracts. *Id.* at 3–4. The Postal Service provided estimates of three DRO variabilities: Van, tractor-trailer, and both. *Id.* at 4. The Postal Service additionally reestimated variabilities for traditional van, tractor-trailer, and intra-city transportation. *Id.* at 4–5. The Postal Service states that all variabilities were estimated using established methodology. *Id.* at 4–5.

**Rationale and impact.** The Postal Service notes that the new variability estimates are all higher than the existing estimates. *Id.* at 6. It notes that the absolute dollar increase in competitive attributable cost is larger than the same increase in market dominant attributable cost, but that the percentage increases are about the same. *Id.* The Postal Service states that the impact on the attributable costs of each product will vary based on the proportion of the costs of each product that are highway costs. *Id.* at 7. The Postal Service provides a table that shows the change in unit transportation cost for different products. *Id.* at 8.

### III. Notice and Comment

The Commission establishes Docket No. RM2021–1 for consideration of matters raised by the Petition. More information on the Petition may be accessed via the Commission's website at <http://www.prc.gov>. Interested persons may submit comments on the Petition and Proposal Seven no later than February 26, 2021. Pursuant to 39 U.S.C. 505, Lawrence Fenster is designated as an officer of the Commission (Public Representative) to represent the interests of the general public in this proceeding.

### IV. Ordering Paragraphs

*It is ordered:*

1. The Commission establishes Docket No. RM2021–1 for consideration of the matters raised by the Petition of the United States Postal Service for the Initiation of a Proceeding to Consider Proposed Changes in Analytical Principles (Proposal Seven), filed November 9, 2020.

2. Comments by interested persons in this proceeding are due no later than February 26, 2021.<sup>4</sup>

3. Pursuant to 39 U.S.C. 505, the Commission appoints Lawrence Fenster to serve as an officer of the Commission (Public Representative) to represent the interests of the general public in this docket.

4. The Secretary shall arrange for publication of this order in the **Federal Register**.

By the Commission.

**Erica A. Barker,**  
Secretary.

[FR Doc. 2020–25825 Filed 11–27–20; 8:45 am]

**BILLING CODE 7710–FW–P**

## FEDERAL COMMUNICATIONS COMMISSION

### 47 CFR Parts 90

[WP Docket No. 07–100; FCC 20–137; FRS 17147]

#### 4.9 GHz Band

**AGENCY:** Federal Communications Commission.

**ACTION:** Proposed rule.

**SUMMARY:** In this Seventh Further Notice of Proposed Rulemaking (FNPRM), the Federal Communications Commission (Commission) proposes rules for a new state-based licensing regime for public safety operations in the 4.9 GHz band, which would complement the new leasing regime adopted in the Sixth Report and Order. The Seventh FNPRM proposes to make permanent the current freeze on new applications and grandfather all current public safety licensees. It also proposes to allow states without a statewide license to obtain such a license and seeks comment on the creation of a voluntary state band manager to coordinate operations in the band. Lastly, it seeks comment on additional ways to implement and facilitate robust use of the band, including steps to address expanded access in states that divert 911 fees, the use of dynamic spectrum sharing, and ways to encourage collaboration across jurisdictions.

**DATES:** Interested parties may file comments on or before December 30,

<sup>4</sup> The Commission reminds interested persons that its revised and reorganized Rules of Practice and Procedure became effective April 20, 2020, and should be used in filings with the Commission after April 20, 2020. The new rules are available on the Commission's website and can be found in Order No. 5407, Docket No. RM2019–13, Order Reorganizing Commission Regulations and Amending Rules of Practice, January 16, 2020 (Order No. 5407).

2020; and reply comments on or before January 29, 2021.

**ADDRESSES:** You may submit comments, identified by WP Docket No. 07–100, by any of the following methods:

- **Electronic Filers:** Comments may be filed electronically using the internet by accessing the ECFS: <http://www.fcc.gov/ecfs/>.

- **Paper Filers:** Parties who choose to file by paper must file an original and one copy of each filing. If more than one docket or rulemaking number appears in the caption of this proceeding, filers must submit two additional copies for each additional docket or rulemaking number.

Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.

- Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.

- U.S. Postal Service first-class, Express, and Priority mail must be addressed to 445 12th Street SW, Washington, DC 20554.

- Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID–19.

*See FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Policy, Public Notice, DA 20–304 (March 19, 2020), <https://www.fcc.gov/document/fcc-closes-headquarters-open-window-and-changes-hand-delivery-policy>.*

**People with Disabilities.** To request materials in accessible formats for people with disabilities (Braille, large print, electronic files, audio format), send an email to [fcc504@fcc.gov](mailto:fcc504@fcc.gov) or call the Consumer and Governmental Affairs Bureau at 202–418–0530 (voice), 202–418–0432 (tty).

**FOR FURTHER INFORMATION CONTACT:**

Jonathan Markman of the Wireless Telecommunications Bureau, Mobility Division, at (202) 418–7090 or [Jonathan.Markman@fcc.gov](mailto:Jonathan.Markman@fcc.gov) Thomas Eng of the Public Safety and Homeland Security Bureau at 202–418–0019 or [Thomas.Eng@fcc.gov](mailto:Thomas.Eng@fcc.gov).

**SUPPLEMENTARY INFORMATION:** This is a summary of the Commission's *Seventh Further Notice of Proposed Rulemaking* in WP Docket No. 07–100, FCC 20–137 adopted September 30, 2020 and