

**Final Regulations**

In consideration of the foregoing, the Judges amend part 381 of title 37 of the Code of Federal Regulations as follows:

**PART 381—USE OF CERTAIN COPYRIGHTED WORKS IN CONNECTION WITH NONCOMMERCIAL EDUCATIONAL BROADCASTING**

■ 1. The authority citation for part 381 continues to read as follows:

**Authority:** 17 U.S.C. 118, 801(b)(1) and 803.

■ 2. Section 381.5 is amended by revising paragraphs (c)(3)(iii) to read as follows:

**§ 381.5 Performance of musical compositions by public broadcasting entities licensed to colleges and universities.**

\* \* \* \* \*  
 (c) \* \* \*  
 (3) \* \* \*  
 (iii) 2020: \$162 per station.  
 \* \* \* \* \*

Dated: November 15, 2019.

**Jesse M. Feder,**

*Chief Copyright Royalty Judge.*

[FR Doc. 2019-25197 Filed 11-20-19; 8:45 am]

**BILLING CODE 1410-72-P**

**LIBRARY OF CONGRESS**

**Copyright Royalty Board**

**37 CFR Part 386**

[Docket No. 19-CRB-0013-SA-COLA (2020)]

**Cost of Living Adjustment to Satellite Carrier Compulsory License Royalty Rates**

**AGENCY:** Copyright Royalty Board (CRB), Library of Congress.

**ACTION:** Final rule; cost of living adjustment.

**SUMMARY:** The Copyright Royalty Judges announce a cost of living adjustment (COLA) of 1.8% in the royalty rates satellite carriers pay for a compulsory license under the Copyright Act. The COLA is based on the change in the Consumer Price Index from October 2018 to October 2019.

**DATES:**

*Effective date:* January 1, 2020.

*Applicability dates:* These rates are applicable to the period January 1, 2020, through December 31, 2020.

**FOR FURTHER INFORMATION CONTACT:**

Anita Blaine, CRB Program Assistant, by telephone at (202) 707-7658 or by email at [crb@loc.gov](mailto:crb@loc.gov).

**SUPPLEMENTARY INFORMATION:** The satellite carrier compulsory license establishes a statutory copyright licensing scheme for the distant retransmission of television programming by satellite carriers. 17 U.S.C. 119. Congress created the license in 1988 and has reauthorized the license for additional five-year periods, most recently with the passage of the STELA Reauthorization Act of 2014, Public Law 113-200.<sup>1</sup>

On August 31, 2010, the Copyright Royalty Judges (Judges) adopted rates for the section 119 compulsory license for the 2010-2014 term. *See* 75 FR 53198. The rates were proposed by Copyright Owners and Satellite Carriers<sup>2</sup> and were unopposed. *Id.* On December 4, 2014, Congress extended the term of those rates through 2019 by passing the STELA Reauthorization Act of 2014. 17 U.S.C. 119(c)(1)(E).

Section 119(c)(2) of the Copyright Act provides that, effective January 1 of each year, the Judges shall adjust the royalty fee payable under Section 119(b)(1)(B) “to reflect any changes occurring in the cost of living as determined by the most recent Consumer Price Index (for all consumers and for all items) [CPI-U] published by the Secretary of Labor before December 1 of the preceding year.” Section 119 also requires that “[n]otification of the adjusted fees shall be published in the **Federal Register** at least 25 days before January 1.” 17 U.S.C. 119(c)(2).

The change in the cost of living as determined by the CPI-U during the period from the most recent index published before December 1, 2018, to the most recent index published before December 1, 2019, is 1.8%.<sup>3</sup> Application of the 1.8% COLA to the current rate for the secondary transmission of broadcast stations by satellite carriers for private home viewing—29 cents per subscriber per month—results in a rate of 30 cents per subscriber per month (rounded to the nearest cent). *See* 37 CFR 386.2(b)(1). Application of the 1.8% COLA to the current rate for viewing in commercial establishments—59 cents per subscriber per month—results in a rate of 60 cents per subscriber per month (rounded to the nearest cent). *See* 37 CFR 386.2(b)(2).

<sup>1</sup> The license expires on December 31, 2019. 17 U.S.C. 119(h).

<sup>2</sup> Program Suppliers and Joint Sports Claimants comprised the Copyright Owners while DIRECTV, Inc., DISH Network, LLC, and National Programming Service, LLC, comprised the Satellite Carriers.

<sup>3</sup> On November 13, 2019, the Bureau of Labor Statistics announced that the CPI-U increased 1.8% over the last 12 months.

**List of Subjects in 37 CFR Part 386**

Copyright, Satellite, Television.

**Final Regulations**

In consideration of the foregoing, the Judges amend part 386 of title 37 of the Code of Federal Regulations as follows:

**PART 386—ADJUSTMENT OF ROYALTY FEES FOR SECONDARY TRANSMISSIONS BY SATELLITE CARRIERS**

■ 1. The authority citation for part 386 continues to read as follows:

**Authority:** 17 U.S.C. 119(c), 801(b)(1).

■ 2. Section 386.2 is amended by adding paragraphs (b)(1)(xi) and (b)(2)(xi) to read as follows:

**§ 386.2 Royalty fee for secondary transmission by satellite carriers.**

\* \* \* \* \*  
 (b) \* \* \*  
 (1) \* \* \*  
 (xi) 2020: 30 cents per subscriber per month.  
 (2) \* \* \*  
 (xi) 2020: 60 cents per subscriber per month.

Dated: November 15, 2019.

**Jesse M. Feder,**

*Chief Copyright Royalty Judge.*

[FR Doc. 2019-25198 Filed 11-20-19; 8:45 am]

**BILLING CODE 1410-72-P**

**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 81**

[EPA-R04-OAR-2019-0374; FRL-10002-48-Region 4]

**Air Quality Designation; FL; Redesignation of the Duval County Ozone Unclassifiable Area**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Final rule.

**SUMMARY:** On June 19, 2019, the State of Florida, through the Florida Department of Environmental Protection (FDEP), submitted a request for the Environmental Protection Agency (EPA) to redesignate the Jacksonville, Florida ozone unclassifiable area (hereinafter referred to as the “Duval County Area” or “Area”) to attainment for the 2015 primary and secondary 8-hour ozone national ambient air quality standards (NAAQS). EPA now has sufficient data to determine that the Duval County Area is in attainment of the 2015 primary and secondary 8-hour ozone NAAQS. EPA is approving the State’s request and

redesignating the Area to attainment/unclassifiable for the 2015 primary and secondary 8-hour ozone NAAQS based upon valid, quality-assured, and certified ambient air monitoring data showing that the Area is in compliance with the 2015 primary and secondary 8-hour ozone NAAQS.

**DATES:** This rule will be effective December 23, 2019.

**ADDRESSES:** EPA has established a docket for this action under Docket Identification No. EPA-R04-OAR-2019-0374. All documents in the docket are listed on the [www.regulations.gov](http://www.regulations.gov) website. Although listed in the index, some information may not be publicly available, *i.e.*, Confidential Business Information or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available either electronically through [www.regulations.gov](http://www.regulations.gov) or in hard copy at the Air Regulatory Management Section, Air Planning and Implementation Branch, Air and Radiation Division, U.S. Environmental Protection Agency, Region 4, 61 Forsyth Street SW, Atlanta, Georgia 30303-8960. EPA requests that if at all possible, you contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section to schedule your inspection. The Regional Office's official hours of business are Monday through Friday 8:30 a.m. to 4:30 p.m., excluding Federal holidays.

**FOR FURTHER INFORMATION CONTACT:** Madolyn Sanchez, Air Regulatory Management Section, Air Planning and Implementation Branch, Air and Radiation Division, U.S. Environmental Protection Agency, Region 4, 61 Forsyth Street SW, Atlanta, Georgia 30303-8960. Ms. Sanchez can be reached by telephone at (404) 562-9644 or via electronic mail at [sanchez.madolyn@epa.gov](mailto:sanchez.madolyn@epa.gov).

## SUPPLEMENTARY INFORMATION:

### I. Background

On October 1, 2015, EPA revised the primary and secondary 8-hour NAAQS for ozone to a level of 70 parts per billion (ppb), based on a 3-year average of the annual fourth-highest daily maximum 8-hour ozone concentrations. *See* 80 FR 65292 (October 26, 2015). EPA established the standards based on significant evidence and numerous health studies demonstrating that serious health effects are associated with exposures to ground-level ozone.

The process for designating areas following promulgation of a new or

revised NAAQS is contained in section 107(d)(1) of the CAA. On June 4, 2018 (83 FR 25776), EPA published a final rule designating certain areas across the country, including the Duval Area, as nonattainment, unclassifiable, or attainment/unclassifiable for the 2015 primary and secondary 8-hour ozone NAAQS based primarily upon air quality monitoring data from monitors for calendar years 2014–2016.<sup>1 2</sup> EPA designated Duval County as unclassifiable for the 2015 primary and secondary 8-hour ozone NAAQS because the monitors in the Duval County Area had incomplete data for the 2014–2016 timeframe.<sup>3</sup>

On June 19, 2019, Florida submitted a request for EPA to redesignate the Duval County Area to attainment/unclassifiable for the 2015 primary and secondary 8-hour ozone NAAQS based upon valid, quality-assured, and certified ambient air monitoring data from 2016–2018 showing that the Area is in compliance with the 2015 primary and secondary 8-hour ozone NAAQS.<sup>4</sup> In a notice of proposed rulemaking (NPRM) published on August 14, 2019 (84 FR 40351), EPA proposed to approve the State's redesignation request. The details of Florida's submittal and the rationale for EPA's actions are further explained in the NPRM. Comments on the NPRM were due on or before September 13, 2019.

### II. Response to Comments

EPA received one set of adverse comments on its proposal action. These comments, from an anonymous commenter, are provided in the docket for this final rulemaking. Below is a summary of the comments and EPA's responses.

*Comment 1:* The Commenter contends that EPA does not have the authority to redesignate any area, including the Duval County Area, to "attainment/

unclassifiable" because the Agency must use one of the three options (*i.e.*, attainment, nonattainment, or unclassifiable) listed for designations in CAA section 107(d)(1)(A).

*Response 1:* EPA disagrees with the Commenter. The Agency's use of the label "attainment/unclassifiable" rather than "attainment" when designating an area or redesignating an unclassifiable area that now has data demonstrating attainment of the relevant NAAQS has no legal or practical significance. An area classified as attainment/unclassifiable meets Congress's definition of an attainment area under CAA section 107(d)(1)(A)(ii), and the legal status and applicable regulatory framework are the same regardless of whether the area is labeled solely as "attainment."

EPA has a longstanding practice of designating most areas that meet a NAAQS as "unclassifiable/attainment," or more recently, "attainment/unclassifiable" for that standard. This category includes areas that have air quality monitoring data meeting the NAAQS and areas that do not have monitors and for which EPA has no evidence that the areas may be violating the NAAQS or contributing to a nearby violation. EPA recently reversed the order of the label to "attainment/unclassifiable" because it better conveys the definition of the designation category and is more easily distinguished from the separate "unclassifiable" category. *See, e.g.*, 83 FR 25776, 25778 (June 4, 2018). EPA uses the "unclassifiable" category for areas where EPA could not determine, based upon available information, whether the NAAQS was being met and/or EPA had not determined the area to be contributing to nearby violations. EPA reserves the "attainment" category for instances when EPA redesignates a nonattainment area that has attained the relevant NAAQS.

*Comment 2:* The Commenter asserts that EPA cannot redesignate any area to attainment without demonstrating that the area meets the requirements of CAA section 107(d)(3)(E). By not addressing these requirements for the Duval Area, the Commenter claims that the Agency failed to address the required elements for a redesignation to attainment and effectively granted itself an extension of the initial designation process.

*Response 2:* EPA disagrees with the Commenter. As noted in the NPRM, Congress expressly limited the redesignation criteria in CAA section 107(d)(3)(E) to redesignations of nonattainment areas to attainment, and therefore, these criteria are not applicable to redesignations of

<sup>1</sup> This action, combined with final rules published on November 16, 2017 (82 FR 54232) and July 25, 2018 (83 FR 35136), completed the 2015 8-hour ozone NAAQS designations for all areas.

<sup>2</sup> Several states chose to submit early certified air quality data for their areas. For those areas, EPA based the final designation decisions on air quality data from 2015–2017. Florida did not submit early certified air quality data. In the NPRM, EPA inadvertently stated that the Agency designated the Area unclassifiable based on 2015–2017 data.

<sup>3</sup> EPA used the category "unclassifiable" for areas in which EPA could not determine, based upon available information, whether or not the NAAQS was being met and/or EPA had not determined the area to be contributing to nearby violations.

<sup>4</sup> Although Florida requested redesignation of the Area to "attainment," EPA is redesignating the area to "attainment/unclassifiable" because, as noted in the proposal, EPA reserves the "attainment" category for when EPA redesignates a nonattainment area that has attained the relevant NAAQS and has an approved maintenance plan.

unclassifiable areas to attainment/unclassifiable.<sup>5</sup> Furthermore, a redesignation under section 107(d)(3) is not and cannot be an extension of the initial designations process because an area must first be designated under a separate legal process pursuant to section 107(d)(1) before it can be redesignated. Extensions of the designations process are governed by section 107(d)(1)(B) which allows for a one-year extension in the event that the EPA Administrator has insufficient information to promulgate the designations. EPA can designate an area as “unclassifiable” regardless of whether it extends the designations period. EPA designated the Duval Area as “unclassifiable” pursuant to section 107(d)(1) on June 4, 2018, due to incomplete air quality monitoring data from 2014–2016. Complete, quality-assured, and certified data now exist for the 2016–2018 time period, and these data show that the Area is attaining the standard. The State submitted a redesignation request under section 107(d)(3)(A) based on these data, and EPA is approving that request because it meets the CAA requirements for a redesignation from unclassifiable to attainment/unclassifiable.

### III. Final Action

EPA is approving Florida’s redesignation request and redesignating the Duval County Area from unclassifiable to attainment/unclassifiable for the 2015 8-hour ozone NAAQS.

### IV. Statutory and Executive Order Reviews

Under the CAA, redesignation of an area to attainment/unclassifiable is an action that affects the status of a geographical area and does not impose any additional regulatory requirements on sources beyond those imposed by state law. A redesignation to attainment/unclassifiable does not in and of itself create any new requirements. Accordingly, this action merely redesignates an area to attainment/unclassifiable and does not impose additional requirements. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);

- Is not an Executive Order 13771 (82 FR 9339, February 2, 2017) regulatory action because it is not a significant regulatory action under Executive Order 12866;

- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);

- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);

- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);

- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);

- Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);

- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);

- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and

- Will not have disproportionate human health or environmental effects under Executive Order 12898 (59 FR 7629, February 16, 1994).

This final redesignation action is not approved to apply to any Indian reservation land or in any other area where EPA or an Indian tribe has demonstrated that a tribe has jurisdiction. In those areas of Indian country, the rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), nor will it impose substantial direct costs on tribal governments or preempt tribal law.

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement

Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the **Federal Register**. A major rule cannot take effect until 60 days after it is published in the **Federal Register**. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by January 21, 2020. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. *See* section 307(b)(2).

### List of Subjects in 40 CFR Part 81

Environmental protection, Air pollution control, National parks, Wilderness areas.

Dated: November 13, 2019.

Mary S. Walker,

Regional Administrator, Region 4.

40 CFR part 81 is amended as follows:

### PART 81—DESIGNATION OF AREAS FOR AIR QUALITY PLANNING PURPOSES

■ 1. The authority citation for part 81 continues to read as follows:

**Authority:** 42 U.S.C. 7401, *et seq.*

■ 2. In § 81.310, the table entitled “Florida—2015 8-Hour Ozone NAAQS (Primary and Secondary)” is amended by revising the entry for “Jacksonville, FL” to read as follows:

#### § 81.310 Florida.

\* \* \* \* \*

<sup>5</sup> The redesignation criteria listed in section 107(d)(3)(E) are preceded by the phrase “[t]he Administrator may not promulgate a redesignation of a nonattainment area (or portion thereof) to attainment unless. . .” (emphasis added).

FLORIDA—2015 8-HOUR OZONE NAAQS  
[Primary and secondary]

Designated area <sup>1</sup>	Designation		Classification	
	Date <sup>2</sup>	Type	Date	Type
Jacksonville, FL ..... Duval County.	December 23, 2019 .....	Attainment/Unclassifiable ..		
*	*	*	*	*

<sup>1</sup> Includes any Indian country in each county or area, unless otherwise specified. EPA is not determining the boundaries of any area of Indian country in this table, including any area of Indian country located in the larger designation area. The inclusion of any Indian country in the designation area is not a determination that the state has regulatory authority under the Clean Air Act for such Indian country.

<sup>2</sup> This date is August 3, 2018, unless otherwise noted.

\* \* \* \* \*  
[FR Doc. 2019-25284 Filed 11-20-19; 8:45 am]  
BILLING CODE 6560-50-P

**DEPARTMENT OF HOMELAND SECURITY**

**Coast Guard**

**46 CFR Part 28**

[Docket Number USCG-2010-0625]

RIN 1625-AB50

**Waiver of Citizenship Requirements for Crewmembers on Commercial Fishing Vessels**

**AGENCY:** Coast Guard, DHS.

**ACTION:** Final rule; information collection approval.

**SUMMARY:** The Coast Guard announces that it has received approval from the Office of Management and Budget for an information collection request associated with the Waiver of Citizenship Requirements for Crewmembers on Commercial Fishing Vessels in a final rule we published in the **Federal Register** on February 14, 2014. In that rule, we stated we would publish a document in the **Federal Register** announcing the effective date of the collection-of-information related sections. This rule establishes December 23, 2019, as the effective date for those sections.

**DATES:** The amendments to §§ 28.1105 and 28.1110, published February 14, 2014 (79 FR 8864), are effective December 23, 2019.

**ADDRESSES:** To view documents mentioned in this preamble as being available in the docket, including the final rule published on February 14, 2014 (79 FR 8864), go to <https://www.regulations.gov>, type USCG-2010-0625 in the “SEARCH” box and click “SEARCH.” Click on Open Docket

Folder on the line associated with this rule.

**FOR FURTHER INFORMATION CONTACT:** If you have questions on this rule, call or email Mr. Joseph Myers, U.S. Coast Guard; telephone 202-372-1249, email [CGFishSafe@uscg.mil](mailto:CGFishSafe@uscg.mil).

**SUPPLEMENTARY INFORMATION:**

**Background**

On February 14, 2014, the Coast Guard published a final rule that added the waiver of citizenship requirements for crewmembers on commercial fishing vessels. 79 FR 8864. The final rule delayed the effective dates of 46 CFR 28.1105 and 28.1110 because these sections contain collection-of-information provisions that require approval by the Office of Management and Budget (OMB) under the Paperwork Reduction Act of 1995, 44 U.S.C. 3501-3520. On March 21, 2016, the OMB approved the collection, “Commercial Fishing Industry Vessel Safety Regulations,” and assigned OMB Control Number 1625-0061. Accordingly, we announce that 46 CFR 28.1105 and 28.1110 are effective December 23, 2019.

This document is issued under the authority of 46 U.S.C. 8103(b)(3)(C).

Dated: November 15, 2019.

**R.V. Timme,**

*Rear Admiral, U.S. Coast Guard, Assistant Commandant for Prevention Policy.*

[FR Doc. 2019-25234 Filed 11-20-19; 8:45 am]

BILLING CODE 9110-04-P

**FEDERAL COMMUNICATIONS COMMISSION**

**47 CFR Part 27**

[WT Docket No. 18-120; DA 19-1160]

**Transforming the 2.5 GHz Band; Correction**

**AGENCY:** Federal Communications Commission.

**ACTION:** Final rule; correction.

**SUMMARY:** The Federal Communications Commission (Commission) is correcting a final rule that appeared in the **Federal Register** on October 25, 2019. In the document, the Commission took another step towards making more mid-band spectrum available for next generation wireless services benefitting all Americans. Specifically, the Commission transformed the regulatory framework governing the 2.5 GHz band (2496-2690 MHz), which is the single largest band of contiguous spectrum below 3 gigahertz.

**DATES:** The corrections to § 27.14 are effective November 25, 2019; the correction to § 27.1219 is effective April 27, 2020.

**FOR FURTHER INFORMATION CONTACT:** John Schauble of the Wireless Telecommunications Bureau, Broadband Division, at (202) 418-0797 or [John.Schauble@fcc.gov](mailto:John.Schauble@fcc.gov).

**SUPPLEMENTARY INFORMATION:** In FR Doc. 2019-22511 appearing on page 57343 in the **Federal Register** on October 25, 2019, the following corrections are made:

**§ 27.14 [Corrected]**

■ 1. On page 57364, in the third column, amend § 27.14(u)(4) by removing the two entries “(o)(2) or (3)” and adding, in their places, the entries “(u)(2) or (3)”.

■ 2. On page 57365, in the first column, amend § 27.14(u)(5) by removing the two entries “(o)(2) or (3)” and adding, in their places, the entries “(u)(2) or (3)”.

**§ 27.1219 [Corrected]**

■ 3. On page 57367, in the first column, amend § 27.1219(a)(1) by removing the word “have” and adding, in its place, the word “has”.