

Policies and Procedures (44 FR 11034; February 26, 1979); and (3) does not warrant preparation of a regulatory evaluation as the anticipated impact is so minimal. Since this is a routine matter that will only affect air traffic procedures and air navigation, it is certified that this proposed rule, when promulgated, will not have a significant economic impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

Environmental Review

This proposal will be subjected to an environmental analysis in accordance with FAA Order 1050.1F, "Environmental Impacts: Policies and Procedures," prior to any FAA final regulatory action.

List of Subjects in 14 CFR Part 73

Airspace, Prohibited areas, Restricted areas.

The Proposed Amendment

In consideration of the foregoing, the Federal Aviation Administration proposes to amend 14 CFR part 73 as follows:

PART 73—SPECIAL USE AIRSPACE

- 1. The authority citation for part 73 continues to read as follows:

Authority: 49 U.S.C. 106(f), 106(g); 40103, 40113, 40120; E.O. 10854, 24 FR 9565, 3 CFR, 1959–1963 Comp., p. 389.

§ 73.38 [Amended]

- 2. Section 73.38 is amended as follows:

R-3803A Fort Polk, LA [Amended]

Boundaries. Beginning at lat. 31°23'37" N, long. 93°09'58" W; to lat. 31°23'13" N, long. 93°09'49" W; to lat. 31°22'01" N, long. 93°10'06" W; to lat. 31°19'17" N, long. 93°11'11" W; to lat. 31°19'17" N, long. 93°20'16" W; to lat. 31°24'31" N, long. 93°20'16" W; to lat. 31°24'31" N, long. 93°16'43" W; to lat. 31°23'36" N, long. 93°13'25" W; to the point of beginning.

Designated altitudes. Surface to but not including FL 180.

Time of designation. By NOTAM.

Controlling agency. FAA, Houston ARTCC.

Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

R-3803B Fort Polk, LA [Amended]

Boundaries. Beginning at lat. 31°23'37" N, long. 93°09'58" W; to lat. 31°23'13" N, long. 93°09'49" W; to lat. 31°22'01" N, long. 93°10'06" W; to lat. 31°19'17" N, long. 93°11'11" W; to lat. 31°19'17" N, long. 93°20'16" W; to lat. 31°24'31" N, long. 93°20'16" W; to lat. 31°24'31" N, long. 93°16'43" W; to lat. 31°23'36" N, long. 93°13'25" W; to the point of beginning.

Designated altitudes. FL 180 to but not including FL 350.

Time of designation. By NOTAM issued at least 24 hours in advance.

Controlling agency. FAA, Houston ARTCC.
Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

R-3803C Fort Polk, LA [New]

Boundaries. Beginning at lat. 31°19'17" N, long. 93°10'31" W; to lat. 31°17'39" N, long. 93°11'07" W; to lat. 31°14'25" N, long. 93°12'17" W; to lat. 31°14'25" N, long. 93°14'40" W; to lat. 31°15'32" N, long. 93°14'40" W; to lat. 31°15'32" N, long. 93°17'00" W; to lat. 31°19'17" N, long. 93°17'00" W; to the point of beginning.

Designated altitudes. Surface to but not including FL 180.

Time of designation. By NOTAM.

Controlling agency. FAA, Houston ARTCC.
Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

R-3803D Fort Polk, LA [New]

Boundaries. Beginning at lat. 31°19'17" N, long. 93°03'29" W; to lat. 31°14'53" N, long. 93°03'30" W; to lat. 31°14'52" N, long. 93°08'52" W; to lat. 31°14'51" N, long. 93°10'07" W; to lat. 31°14'25" N, long. 93°10'06" W; to lat. 31°14'25" N, long. 93°12'17" W; to lat. 31°17'39" N, long. 93°11'07" W; to lat. 31°19'17" N, long. 93°10'31" W; to the point of beginning, excluding the airspace area from the surface to and including 1,200 feet AGL beginning at lat. 31°14'52" N, long. 93°08'52" W; at lat. 31°14'51" N, long. 93°10'07" W; at lat. 31°14'25" N, long. 93°10'06" W; at lat. 31°14'25" N, long. 93°12'17" W; at lat. 31°17'39" N, long. 93°11'07" W; at lat. 31°17'04" N, long. 93°10'22" W; at lat. 31°16'11" N, long. 93°10'22" W; to the point of beginning of the excluded area.

Designated altitudes. Surface to but not including FL 180.

Time of designation. By NOTAM.

Controlling agency. FAA, Houston ARTCC.
Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

R-3803E Fort Polk, LA [New]

Boundaries. Beginning at lat. 31°19'17" N, long. 93°10'31" W; to lat. 31°17'39" N, long. 93°11'07" W; to lat. 31°14'25" N, long. 93°12'17" W; to lat. 31°14'25" N, long. 93°14'40" W; to lat. 31°15'32" N, long. 93°14'40" W; to lat. 31°15'32" N, long. 93°17'00" W; to lat. 31°19'17" N, long. 93°17'00" W; to the point of beginning.

Designated altitudes. FL 180 to but not including FL 350.

Time of designation. By NOTAM issued at least 24 hours in advance.

Controlling agency. FAA, Houston ARTCC.
Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

R-3803F Fort Polk, LA [New]

Boundaries. Beginning at lat. 31°19'17" N, long. 93°03'29" W; to lat. 31°14'53" N, long. 93°03'30" W; to lat. 31°14'52" N, long. 93°08'52" W; to lat. 31°14'51" N, long. 93°10'07" W; to lat. 31°14'25" N, long. 93°10'06" W; to lat. 31°14'25" N, long. 93°12'17" W; to lat. 31°17'39" N, long. 93°11'07" W; to lat. 31°19'17" N, long. 93°10'31" W; to the point of beginning.

Designated altitudes. FL 180 to but not including FL 350.

Time of designation. By NOTAM issued at least 24 hours in advance.

Controlling agency. FAA, Houston ARTCC.
Using agency. U.S. Army, Joint Readiness Training Center, Fort Polk, LA.

Issued in Washington, DC, on November 19, 2018.

Gemechu Gelgelu,

Acting Manager, Airspace Policy Group.

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LIBRARY OF CONGRESS

Copyright Royalty Board

37 CFR Chapter III

[Docket No. 18-CRB-0012-RM]

Modification and Amendment of Regulations To Conform to the MMA; Extension of Comment Period

AGENCY: Copyright Royalty Board, Library of Congress.

ACTION: Notification of inquiry; extension of comment period.

SUMMARY: On November 5, 2018, the Copyright Royalty Judges solicited comments and proposals regarding necessary and appropriate modifications and amendments to agency regulations following enactment of a new law regarding the music industry. The comment period, which was set to expire on November 26, 2018, has been extended to December 10, 2018.

DATES: The comment period for the notification of inquiry (83 FR 55334) is extended. Submit comments and proposals on or before December 10, 2018.

ADDRESSES: You may submit comments and proposals, identified by docket number 18-CRB-0012-RM, by any of the following methods:

CRB's electronic filing application: Submit comments and proposals online in eCRB at <https://app.crb.gov/>.

U.S. mail: Copyright Royalty Board, P.O. Box 70977, Washington, DC 20024-0977; or

Overnight service (only USPS Express Mail is acceptable): Copyright Royalty Board, P.O. Box 70977, Washington, DC 20024-0977; or

Commercial courier: Address package to: Copyright Royalty Board, Library of Congress, James Madison Memorial Building, LM-403, 101 Independence Avenue SE, Washington, DC 20559-6000. Deliver to: Congressional Courier Acceptance Site, 2nd Street NE and D Street NE, Washington, DC; or

Hand delivery: Library of Congress, James Madison Memorial Building, LM-401, 101 Independence Avenue SE, Washington, DC 20559-6000.

Instructions: Unless submitting online, commenters must submit an original, two paper copies, and an electronic version on a CD. All submissions must include a reference to the CRB and this docket number. All submissions will be posted without change to eCRB at <https://app.crb.gov/> including any personal information provided.

Docket: For access to the docket to read submitted background documents or comments, go to eCRB, the Copyright Royalty Board's electronic filing and case management system, at <https://app.crb.gov/> and search for docket number 18-CRB-0012-RM.

FOR FURTHER INFORMATION CONTACT: Anita Blaine, CRB Program Specialist, by telephone at (202) 707-7658 or email at crb@loc.gov.

SUPPLEMENTARY INFORMATION: On November, 14, 2018, The Copyright Royalty Judges (Judges) received a request asking that the comment period for the notification of inquiry (NOI) be extended to December 17, 2018, to "provide the most meaningful and useful comments and proposals." Joint Motion for Extension of Time, Docket No. 18-CRB-0012-RM. The Judges balanced that concern against the time limits established by the Music Modernization Act and granted the request in part by extending the deadline for submission of comments and proposals in response to the NOI (83 FR 55334) to December 10, 2018.

Dated: November 15, 2018.

David R. Strickler,
Copyright Royalty Judge.

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POSTAL REGULATORY COMMISSION

39 CFR Part 3010

[Docket No. RM2019-2; Order No. 4882]

Ratemaking Procedures for Inbound Letter Post and Related Services

AGENCY: Postal Regulatory Commission.

ACTION: Advance notice of proposed rulemaking.

SUMMARY: The Commission is acknowledging a recent filing requesting the Commission to consider the application of the market dominant price cap to rates for Inbound Letter Post and certain other inbound international market dominant

products. This document informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* December 10, 2018.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION:

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I. Introduction

On November 16, 2018, the Postal Service filed a request for the Commission to consider the application of the market dominant price cap to rates for Inbound Letter Post and certain other inbound international market dominant products.¹ The Postal Service requests that the Commission replace the price cap treatment with an "evaluation of whether price changes for these services promote the objectives in [39 U.S.C.] [s]ection 3622(b), taking into account the factors in [s]ection 3622(c)." Petition at 2. The Commission initiates this rulemaking to seek comments and facilitate the Commission's examination into ratemaking procedures for Inbound Letter Post and related international services.

II. Background

At the same time it filed the instant Petition, the Postal Service filed a concurrent request seeking to transfer a portion of Inbound Letter Post (and inbound registered services associated with those items) to the competitive product list.² The Postal Service states that it intends for the instant Petition to cover only the related products

¹ Petition of the United States Postal Service to Initiate a Rulemaking Concerning Ratemaking Procedures for Inbound Letter Post and Related Services, November 16, 2018 (Petition).

² Docket No. MC2019-17, United States Postal Service Request to Transfer Inbound Letter Post Small Packets and Bulky Letters, and Inbound Registered Service Associated with Such Items, to the Competitive Product List, November 16, 2018 (Transfer Request).

remaining on the market dominant product list upon resolution of the Transfer Request. Petition at 2, n.4.

The Postal Service states that the recommendation to adopt self-declared rates for terminal dues,³ made by the Department of State and endorsed by the President, creates uncertainty regarding the rates going forward. See Petition at 1, nn.1, 2; 2-3. The Postal Service further notes that the Department of State's negotiations could result in a decision to rescind withdrawal from the Universal Postal Union (UPU), but it is impossible to predict to what extent terminal dues would be self-declared or set by the UPU. Petition at 2-3. The Postal Service suggests that although the Commission's review of the market dominant ratemaking system is pending, to the extent that a market dominant price cap currently applies or is maintained in some form, there should be an exception for generally applicable rates set by the Postal Service that are paid by foreign postal operators. *Id.* at 4. The Postal Service states that its requested treatment of Inbound Letter Post rates should apply whether the rates are self-declared or not. *Id.* at 5.

III. Petition

The Postal Service requests that the Commission reconsider its decision in Order No. 43, in which it held that Inbound Letter Post must be classified as a market dominant product.⁴ The Postal Service states that changes in circumstances, including "a significant shift in U.S. Government policy toward Inbound Letter Post," warrant a reconsideration of the decision to apply the market dominant price cap to inbound international products. See Petition at 5-9. The Postal Service states that the Postal Accountability and Enhancement Act's intent was to protect individual domestic customers, rather than foreign postal operators.⁵

The Postal Service proposes a regulatory system for Inbound Letter Post wherein the Commission would apply the objectives and factors listed in 39 U.S.C. 3622(b) and 3622(c) as standards for review of inbound international rate adjustments. Petition at 2, 9. The Postal Service suggests that this review can occur after-the-fact,

³ Terminal dues refer to payments by foreign postal operators to the Postal Service for delivery of Inbound Letter Post in the United States.

⁴ Docket No. RM2007-1, Order Establishing Ratemaking Regulations for Market Dominant and Competitive Products, October 29, 2007 (Order No. 43).

⁵ *Id.* at 7, 8-9. Postal Accountability and Enhancement Act (PAEA), Public Law 109-435, 120 Stat. 3198 (2006).