

on board a federal, state, or local law enforcement vessel assisting the Captain of the Port, Delaware Bay in the enforcement of the safety zone.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part—(a) you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP’s designated representative; and (b) all persons and vessels in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP’s designated representative.

(2) To request permission to enter the safety zone, contact the COTP or the COTP’s representative on marine band radio VHF–FM channel 16 (156.8 MHz) or 215–271–4807.

(3) No vessel may take on bunkers or conduct lightering operations within the safety zone during the enforcement period.

(4) This section applies to all vessels except those engaged in law enforcement, aids to navigation servicing, and emergency response operations.

(d) *Enforcement.* The U.S. Coast Guard may be assisted in the patrol and enforcement of the safety zone by federal, state, and local agencies.

(e) *Enforcement period.* This zone will be enforced from 11:15 p.m. through 11:45 p.m. on October 19, 2018.

K.A. Clarke,

Captain, U.S. Coast Guard, Acting Captain of the Port Delaware Bay.

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BILLING CODE 9110–04–P

DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 165

[Docket Number USCG–2018–0868]

RIN 1625–AA00

Safety Zone; Annual Fireworks Displays Within the Sector Columbia River Captain of the Port Zone

AGENCY: Coast Guard, DHS.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Coast Guard proposes to amend the regulations establishing safety zones for annual fireworks displays in the Captain of the Port Zone Columbia River. This action would include updating 3 existing safety zones, adding 1 safety zone for a fireworks display that was previously published under a temporary regulation, and removing 10 safety zones for inactive fireworks displays. We invite your comments on this proposed rulemaking.

DATES: Comments and related material must be received by the Coast Guard on or before October 29, 2018.

ADDRESSES: You may submit comments identified by docket number USCG–2018–0868 using the Federal eRulemaking Portal at <http://www.regulations.gov>. See the “Public Participation and Request for Comments” portion of the **SUPPLEMENTARY INFORMATION** section for further instructions on submitting comments.

FOR FURTHER INFORMATION CONTACT: If you have questions about this proposed rulemaking, call or email LCDR Dixon Whitley, Waterways Management Division, Marine Safety Unit Portland, Coast Guard; telephone 503–240–9319, email msupdxwwm@uscg.mil.

SUPPLEMENTARY INFORMATION:

I. Table of Abbreviations

CFR Code of Federal Regulations
 DHS Department of Homeland Security
 FR Federal Register
 NPRM Notice of proposed rulemaking
 § Section
 U.S.C. United States Code

II. Background, Purpose, and Legal Basis

Our regulation for safety zones for fireworks displays in Captain of the Port Zone Columbia River, 33 CFR 165.1315, was revised (82 FR 28556, June 23, 2017) in 2017. This proposed rule would remove 10 safety zones for inactive fireworks displays, add 1 safety zone for a new, recurring fireworks display that was previously published as a temporary safety zone, and update the date or location for 3 existing fireworks displays. The purpose of this revision would provide the public accurate information regarding safety zones for annual fireworks displays in Captain of the Port Zone Columbia River.

The Coast Guard proposes this rulemaking under authority in 33 U.S.C. 1231. The Captain of the Port Sector Columbia River has determined that fireworks displays create hazardous conditions for the maritime public because of the large number of vessels near the displays, as well as the noise, falling debris, and explosions that occur during the event. Because firework discharge sites pose a potential hazard to the maritime public, these safety zones are necessary in restricting vessel movement and to reduce vessel congregation in the proximity of the firework discharge sites.

III. Discussion of Proposed Rule

The Coast Guard proposes to remove 10 fireworks display safety zones in 33 CFR 165.1315 that are listed in Table 1 below because the Coast Guard has not received an application to conduct these fireworks displays within the past 3 years.

TABLE 1—LIST OF SAFETY ZONE WE PROPOSE TO REMOVE FROM 33 CFR 165.1315

Cinco de Mayo Fireworks	Portland, OR	One day in May	45°30'58" N	122°40'12" W
Newport High School Graduation Fireworks	Newport, OR	One day in June	44°36'48" N	124°04'10" W
Celebrate Milwaukie	Milwaukie, OR	One day in July	45°26'33" N	122°38'44" W
Arlington 4th of July	Arlington, OR	One day in July	45°43'23" N	120°12'11" W
East County 4th of July Fireworks	Gresham, OR	One day in July	45°33'32" N	122°27'10" W
Rufus 4th of July Fireworks	Rufus, OR	One day in July	45°41'39" N	120°45'16" W
Maritime Heritage Festival	St. Helens, OR	One day in July	45°51'54" N	122°47'26" W
Lynch Picnic	West Linn, OR	One day in July	45°23'37" N	122°37'52" W
First Friday Milwaukie	Milwaukie, OR	One day in September	45°26'33" N	122°38'44" W
Willamette Falls Heritage Festival	Oregon City, OR	One day in October	45°21'44" N	122°36'21" W

Additionally, the Coast Guard proposes to add a new fireworks display

safety zone. This safety zone was previously listed as a temporary safety

zone (83 FR 30869, July 2, 2018), and after conferring with the event sponsor,

it will become a recurring fireworks display. This safety zone would cover all navigable waters within a 450 yard

radius of the fireworks barge in the Willamette River located at 45°24'37" N, 122°39'30" W in the vicinity of George

Rogers Park in Lake Oswego, OR. The following would be added to the table in 33 CFR 165.1315:

City of Lake Oswego 4th of July Fireworks	Lake Oswego, OR	One day in July	45°24'37" N	122°39'30" W
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Finally, the Coast Guard proposes to revise three existing fireworks display safety zones. These revisions include updating the date for 4th of July at Pekin Ferry to more precisely describe when the fireworks display would occur, correcting the wrong state listed for the Independence Day at the Port and updating the location for the Leukemia and Lymphoma Light the Night Fireworks.

These updates would eliminate any confusion caused by the fireworks display safety zones listed in the 33 CFR 165.1315 table and any subsequent temporary safety zones resulting from changes. The regulatory text we are proposing appears at the end of this document.

IV. Regulatory Analyses

We developed this proposed rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders and we discuss First Amendment rights of protestors.

A. Regulatory Planning and Review

Executive Orders 12866 and 13563 direct agencies to assess the costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits. Executive Order 13771 directs agencies to control regulatory costs through a budgeting process. This NPRM has not been designated a "significant regulatory action," under Executive Order 12866. Accordingly, the NPRM has not been reviewed by the Office of Management and Budget (OMB), and pursuant to OMB guidance it is exempt from the requirements of Executive Order 13771.

This regulatory action determination is based on size, location, duration, and time-of-day of the safety zone. Vessel traffic would be able to safely transit around these safety zones which would impact small designated areas of the Oregon coast, Tillamook Bay, the Columbia River and its tributaries, and the Clatskanie River for approximately 2 hours during the evening when commercial vessel traffic is normally low. Moreover, the Coast Guard would issue a Broadcast Notice to Mariners via VHF-FM marine channel 16 about the

zone, and the rule would allow vessels to seek permission to enter the zone.

B. Impact on Small Entities

The Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, as amended, requires Federal agencies to consider the potential impact of regulations on small entities during rulemaking. The term "small entities" comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. The Coast Guard certifies under 5 U.S.C. 605(b) that this proposed rule would not have a significant economic impact on a substantial number of small entities.

While some owners or operators of vessels intending to transit the safety zone may be small entities, for the reasons stated in section IV.A above, this proposed rule would not have a significant economic impact on any vessel owner or operator.

If you think that your business, organization, or governmental jurisdiction qualifies as a small entity and that this rule would have a significant economic impact on it, please submit a comment (see **ADDRESSES**) explaining why you think it qualifies and how and to what degree this rule would economically affect it.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104–121), we want to assist small entities in understanding this proposed rule. If the rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section. The Coast Guard will not retaliate against small entities that question or complain about this proposed rule or any policy or action of the Coast Guard.

C. Collection of Information

This proposed rule would not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

D. Federalism and Indian Tribal Governments

A rule has implications for federalism under Executive Order 13132,

if it has a substantial direct effect on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this proposed rule under that Order and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in Executive Order 13132.

Also, this proposed rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it would not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. If you believe this proposed rule has implications for federalism or Indian tribes, please contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

E. Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this proposed rule would not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

F. Environment

We have analyzed this proposed rule under Department of Homeland Security Directive 023–01, which guides the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have made a preliminary determination that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This proposed rule involves safety zones lasting approximately two hours in duration and would prohibit entry within 450 yards of the launch sites. Normally such

actions are categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023-01-001-01, Rev. 01. A preliminary Record of Environmental Consideration supporting this determination is available in the docket where indicated under **ADDRESSES**. We seek any comments or information that may lead to the discovery of a significant environmental impact from this proposed rule.

G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places, or vessels.

V. Public Participation and Request for Comments

We view public participation as essential to effective rulemaking, and will consider all comments and material received during the comment period. Your comment can help shape the outcome of this rulemaking. If you

submit a comment, please include the docket number for this rulemaking, indicate the specific section of this document to which each comment applies, and provide a reason for each suggestion or recommendation.

We encourage you to submit comments through the Federal eRulemaking Portal at <http://www.regulations.gov>. If your material cannot be submitted using <http://www.regulations.gov>, contact the person in the **FOR FURTHER INFORMATION CONTACT** section of this document for alternate instructions.

We accept anonymous comments. All comments received will be posted without change to <http://www.regulations.gov> and will include any personal information you have provided. For more about privacy and the docket, visit <http://www.regulations.gov/privacyNotice>.

Documents mentioned in this NPRM as being available in the docket, and all public comments, will be in our online docket at <http://www.regulations.gov> and can be viewed by following that website's instructions. Additionally, if you go to the online docket and sign up for email alerts, you will be notified when comments are posted or a final rule is published.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

■ 1. The authority citation for part 165 continues to read as follows:

Authority: 33 U.S.C. 1231; 50 U.S.C. 191; 33 CFR 1.05-1, 6.04-1, 6.04-6, and 160.5; Department of Homeland Security Delegation No. 0170.1.

■ 2. In § 165.1315, revise paragraph (a) to read as follows:

(a) *Safety zones.* The following areas are designated safety zones: Waters of the Columbia River and its tributaries, waters of the Siuslaw River, Yaquina River, Umpqua River, Clatskanie River, Tillamook Bay and waters of the Washington and Oregon Coasts, within a 450 yard radius of the launch site at the approximate locations listed in the following table:

Event name (typically)	Event location	Date of event	Latitude	Longitude
Portland Rose Festival Fireworks	Portland, OR	One day in May or June	45°30'58" N	122°40'12" W
Tri-City Chamber of Commerce Fireworks/ River of Fire Festival.	Kennewick, WA	One day in July	46°13'37" N	119°08'47" W
Astoria-Warrenton 4th of July Fireworks	Astoria, OR	One day in July	46°11'34" N	123°49'28" W
Waterfront Blues Festival Fireworks	Portland, OR	One day in July	45°30'42" N	122°40'14" W
Florence Independence Day Celebration	Florence, OR	One day in July	43°58'09" N	124°05'50" W
Oaks Park Association 4th of July	Portland, OR	One day in July	45°28'22" N	122°39'59" W
City of Rainier/Rainier Days	Rainier, OR	One day in July	46°05'46" N	122°56'18" W
Ilwaco July 4th Committee Fireworks/Inde- pendence Day at the Port.	Ilwaco, WA	One day in July	46°18'17" N	124°02'00" W
Splash Aberdeen Waterfront Festival	Aberdeen, WA	One day in July	46°58'40" N	123°47'45" W
City of Coos Bay July 4th Celebration/Fire- works Over the Bay.	Coos Bay, OR	One day in July	43°22'06" N	124°12'24" W
Port of Cascade Locks 4th of July Fireworks ...	Cascade Locks, OR	One day in July	45°40'15" N	121°53'43" W
Clatskanie Heritage Days Fireworks	Clatskanie, OR	One Day in July	46°6'17" N	123°12'02" W
Washougal 4th of July	Washougal, WA	One day in July	45°34'32" N	122°22'53" W
City of St. Helens 4th of July Fireworks	St. Helens, OR	One day in July	45°51'54" N	122°47'26" W
Waverly Country Club 4th of July Fireworks ...	Milwaukie, OR	One day in July	45°27'03" N	122°39'18" W
Hood River 4th of July	Hood River, OR	One day in July	45°42'58" N	121°30'32" W
Winchester Bay 4th of July Fireworks	Winchester Bay, OR	One day in July	43°40'56" N	124°11'13" W
Brookings, OR July 4th Fireworks	Brookings, OR	One day in July	42°02'39" N	124°16'14" W
Yachats 4th of July	Yachats, OR	One day in July	44°18'38" N	124°06'27" W
Lincoln City 4th of July	Lincoln City, OR	One day in July	44°55'28" N	124°01'31" W
July 4th Party at the Port of Gold Beach	Gold Beach, OR	One day in July	42°25'30" N	124°25'03" W
Gardiner 4th of July	Gardiner, OR	One day in July	43°43'55" N	124°06'48" W
Huntington 4th of July	Huntington, OR	One day in July	44°18'02" N	117°13'33" W
Toledo Summer Festival	Toledo, OR	One day in July	44°37'08" N	123°56'24" W
Port Orford 4th of July	Port Orford, OR	One day in July	42°44'31" N	124°29'30" W
The Dalles Area Fourth of July	The Dalles, OR	One day in July	45°36'18" N	121°10'23" W
Roseburg Hometown 4th of July	Roseburg, OR	One day in July	43°12'58" N	123°22'10" W
Newport 4th of July	Newport, OR	One day in July	44°37'40" N	124°02'45" W
Cedco Inc./The Mill Casino Independence Day	North Bend, OR	One day in July	43°23'42" N	124°12'55" W
Waldport 4th of July	Waldport, OR	One day in July	44°25'31" N	124°04'44" W
Westport 4th of July	Westport, WA	One day in July	46°54'17" N	124°05'59" W
The 4th of July at Pekin Ferry	Ridgefield, WA	Saturday before July 4th	45°52'07" N	122°43'53" W
Bandon 4th of July	Bandon, OR	One day in July	43°07'29" N	124°25'05" W
Garibaldi Days Fireworks	Garibaldi, OR	One day in July	45°33'13" N	123°54'56" W

Event name (typically)	Event location	Date of event	Latitude	Longitude
Bald Eagle Days	Cathlamet, WA	One day in July	46°12'14" N	123°23'17" W
Independence Day at the Fort Vancouver	Vancouver, WA	One Day in July	45°36'57" N	122°40'09" W
Oregon Symphony Concert Fireworks	Portland, OR	One day in August or September.	45°30'42" N	122°40'14" W
Astoria Regatta	Astoria, OR	One day in August	46°11'34" N	123°49'28" W
Leukemia and	Portland, OR	One day in October	45°30'23" N	122°40'4" W
Lymphoma Light the Night Fireworks				
Veterans Day Celebration	The Dalles, OR	One day in November	45°36'18" N	121°10'34" W

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Dated: September 24, 2018.

J.C. Smith,

Captain, U.S. Coast Guard, Captain of the Port Columbia River.

[FR Doc. 2018-21186 Filed 9-27-18; 8:45 am]

BILLING CODE 9110-04-P

DEPARTMENT OF EDUCATION

34 CFR Chapter II

[Docket ID ED-2018-OESE-0069]

Proposed Priorities, Requirements, Definitions, and Performance Measures—Comprehensive Centers Program Catalog of Federal Domestic Assistance (CFDA) Number: 84.283B

AGENCY: Office of Elementary and Secondary Education, Department of Education.

ACTION: Proposed priorities.

SUMMARY: The Assistant Secretary for Elementary and Secondary Education (Assistant Secretary), U.S. Department of Education (Department) proposes priorities, requirements, definitions, and performance measures under the Comprehensive Centers program. The Assistant Secretary may use these priorities, requirements, definitions, and performance measures for competitions in fiscal year (FY) 2019 and later years. We intend to use the priorities, requirements, and definitions to award grants to eligible applicants seeking to provide capacity-building services to State educational agencies (SEAs), regional educational agencies (REAs), local educational agencies (LEAs), and schools that improve educational outcomes for all students, close achievement gaps, and improve the quality of instruction.

DATES: We must receive your comments on or before October 29, 2018.

ADDRESSES: Submit your comments through the Federal eRulemaking Portal or via postal mail, commercial delivery, or hand delivery. We will not accept comments submitted by fax or by email or those submitted after the comment period. To ensure that we do not receive

duplicate copies, please submit your comments only once. In addition, please include the Docket ID at the top of your comments.

- *Federal eRulemaking Portal:* Go to www.regulations.gov to submit your comments electronically. Information on using *Regulations.gov*, including instructions for accessing agency documents, submitting comments, and viewing the docket, is available on the site under “How to Use *Regulations.gov*.”

- *Postal Mail, Commercial Delivery, or Hand Delivery:* If you mail or deliver your comments about this notice of proposed priorities, requirements, definitions, and performance measures, address them to Kim Okahara, U.S. Department of Education, 400 Maryland Avenue SW, Room 3E204, Washington, DC 20202-6132.

Privacy Note: The Department’s policy is to make all comments received from members of the public available for public viewing in their entirety on the Federal eRulemaking Portal at www.regulations.gov. Therefore, commenters should be careful to include in their comments only information that they wish to make publicly available.

FOR FURTHER INFORMATION CONTACT: Kim Okahara, U.S. Department of Education, 400 Maryland Avenue SW, Room 3E204, Washington, DC 20202-6135. Telephone: (202) 453-6930. Email: kim.okahara@ed.gov.

If you use a telecommunications device for the deaf (TDD) or a text telephone (TTY), call the Federal Relay Service (FRS), toll free, at 1-800-877-8339.

SUPPLEMENTARY INFORMATION:

Invitation to Comment: We invite you to submit comments regarding the proposed priorities, requirements, definitions, and performance measures. To ensure that your comments have maximum effect in developing the final priorities, requirements, definitions, and performance measures, we urge you to identify clearly the specific section or sections of the proposed priorities, requirements, definitions, and performance measures that each of your comments addresses and to arrange your comments in the same order as the

proposed priorities, requirements, definitions, and performance measures.

We invite you to assist us in complying with the specific requirements of Executive Orders 12866, 13563, and 13771 and their overall requirement of reducing regulatory burden that might result from these proposed priorities, requirements, definitions, and performance measures. Please let us know of any further ways we could reduce potential costs or increase potential benefits while preserving the effective and efficient administration of the program.

During and after the comment period, you may inspect all public comments about these proposed priorities, requirements, definitions, and performance measures by accessing *Regulations.gov*. You may also inspect the comments in person in Room 3E204, 400 Maryland Avenue SW, Washington, DC, between 8:30 a.m. and 4:00 p.m., Eastern Time, Monday through Friday of each week except Federal holidays. Please contact the person listed under **FOR FURTHER INFORMATION CONTACT.**

Assistance to Individuals with Disabilities in Reviewing the Rulemaking Record: On request, we will provide an appropriate accommodation or auxiliary aid to an individual with a disability who needs assistance to review the comments or other documents in the public rulemaking record for these proposed priorities, requirements, definitions, and performance measures. If you want to schedule an appointment for this type of accommodation or auxiliary aid, please contact the person listed under **FOR FURTHER INFORMATION CONTACT.**

Purpose of Program: The Comprehensive Centers program supports the establishment of not less than 20 Comprehensive Centers to provide capacity-building services to SEAs, REAs, LEAs, and schools that improve educational outcomes for all students, close achievement gaps, and improve the quality of instruction.

Program Authority: Section 203 of the Educational Technical Assistance Act of 2002 (ETAA) (20 U.S.C. 9601 *et seq.*).

Background: The Elementary and Secondary Education Act of 1965