Comment 24: Procedural Issue Regarding Service of Case Brief

Comment 25: Procedural Issue Regarding Sanctions for Improper Conduct

C. NEXTEEL-Specific Issues

Comment 26: Whether To Apply Total Adverse Facts Available to NEXTEEL

A. Lawsuit Between POSCO Daewoo and Atlas

B. Expenses Incurred by a Certain Affiliate

C. Expenses and Revenues Booked by NEXTEEL and a Certain Affiliate

D. Inventory Movement Schedule

E. Hot-Rolled Coil Grades Used To Produce OCTG

Comment 27: NEXTEEL's Unpaid U.S. Sales to Atlas

Comment 28: Whether the Unpaid Sales Constitute Bad Debt

Comment 29: Upgradeable HRC Comment 30: Transferred Quanti

Comment 30: Transferred Quantities of OCTG in NEXTEEL's COP Data

Comment 31: Sales Adjustment for Certain Expenses

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Comment 33: Cost Adjustment for Downgraded, Non-OCTG Pipe

Comment 34: Suspended Losses Comment 35: Valuation Allowances of Raw

Comment 35: Valuation Allowances of Raw Materials and Finished Goods Inventories

Comment 36: Affiliation

Comment 37: Universe of U.S. Sales Comment 38: U.S. Freight and Storage

III. Background

IV. Scope of the Order V. Margin Calculations

VI. Rate for Non-Examined Companies

VII. Discussion of the Issues

VIII. Recommendation

# Appendix II—List of Companies Not Individually Examined

A.R. Williams Materials AJU Besteel Co., Ltd.

AK Steel

BDP International

Cantak Corporation

Daewoo International Corporation

Dong-A Steel Co., Ltd.

Dong Yang Steel Pipe

Dongbu Incheon Steel

Dongbu Steel Co., Ltd.

Dongkuk S and C

DSEC

EEW Korea

Erndtebruecker Eisenwerk and Company GS Global

H K Steel

Hansol Metal

HG Tubulars Canada Ltd.

Husteel Co., Ltd.

Hyundai HYSCO 14

Hyundai HYSCO Co., Ltd. Hyundai Steel Company Hyundai Steel Co., Ltd. ILJIN Steel Corporation

Kukbo Logix Kukje Steel

Kumkang Industrial Co., Ltd.

McJunkin Red Man Tubular

NEXTEEL Q&T

Nippon Arwwl and Aumikin Vuaan Korea Co., Ltd.

Phocennee

POSCO Processing and Acy Service

Samson

Sedae Entertech

Steel Canada Steel Flower

Steelpia

Sung Iin

Sung Jin TGS Pipe

Toyota Tsusho Corporation

UNI Global Logistics

Yonghyun Base Materials

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#### **DEPARTMENT OF COMMERCE**

# International Trade Administration [A-469-815]

#### Finished Carbon Steel Flanges From Spain: Final Determination of Sales at Less Than Fair Value

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The Department of Commerce (the Department) determines that finished carbon steel flanges from Spain are being, or are likely to be, sold in the United States at less than fair value (LTFV). The period of investigation (POI) is April 1, 2015, through March 31, 2016. The final estimated weighted-average dumping margins of sales at LTFV are shown in the "Final Determination" section of this notice.

DATES: Effective April 17, 2017.

#### FOR FURTHER INFORMATION CONTACT:

Mark Flessner or Erin Kearney, AD/CVD Operations, Office VI, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW., Washington, DC 20230; telephone: (202) 482–6312 or (202) 482–0167, respectively.

# SUPPLEMENTARY INFORMATION:

#### **Background**

On February 8, 2017, the Department published the preliminary affirmative determination of sales at LTFV in the investigation of finished carbon steel flanges from Spain. We invited interested parties to comment on the *Preliminary Determination*. We received no comments from interested parties.

# **Scope of the Investigation**

The product covered by this investigation is finished carbon steel flanges from Spain. For a full description of the scope of this investigation, see the "Scope of the Investigation," in Appendix I of this notice.

# Verification

Because the mandatory respondent in this investigation did not provide the information requested, the Department did not conduct verification.

# Analysis of Comments Received and Changes Since the Preliminary Determination

As noted above, we received no comments pertaining to the *Preliminary Determination*. For the purposes of the final determination, the Department has made no changes to the *Preliminary Determination*.

#### **Use of Adverse Facts Available**

As stated in the *Preliminary Determination*, we found that the mandatory respondent in this investigation, ULMA Forja, S.Coop (ULMA), did not cooperate to the best of its ability and, accordingly, we determined it appropriate to apply facts otherwise available with an adverse inference, in accordance with section 776(a)–(b) of the Tariff Act of 1930, as amended (the Act).<sup>2</sup> For the purposes of the final determination, the Department has made no changes to the *Preliminary Determination*.

#### All-Others Rate

As discussed in the *Preliminary Determination*, the Department based the selection of the "all-others" rate on the simple average of the two dumping margins calculated for subject merchandise from Spain provided in the Petition (as recalculated by the Department for initiation purposes),<sup>3</sup> in

<sup>&</sup>lt;sup>14</sup> On September 21, 2016, the Department published the final results of a changed circumstances review with respect to OCTG from Korea, finding that Hyundai Steel is the successorin-interest to Hyundai HYSCO for purposes of determining antidumping duty cash deposits and liabilities. See Notice of Final Results of Antidumping Duty Changed Circumstances Review: Oil Country Tubular Goods from the Republic of Korea, 81 FR 64873 (September 21, 2016). Hyundai Steel Company is also known as Hyundai Steel Corporation and Hyundai Steel Co. Ltd.

<sup>&</sup>lt;sup>1</sup> See Finished Carbon Steel Flanges from Spain: Preliminary Determination of Sales at Less Than

Fair Value, 82 FR 9723 (February 8, 2017) (Preliminary Determination).

<sup>&</sup>lt;sup>2</sup> See Preliminary Determination at 9724 and the accompanying Memorandum from Gary Taverman, Associate Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations, to Ronald K. Lorentzen, Acting Assistant Secretary for Enforcement and Compliance, entitled, "Decision Memorandum for the Preliminary Determination in the Antidumping Duty Investigation of Finished Carbon Steel Flanges from Spain," dated January 26, 2017 (Preliminary Decision Memorandum), at 3–7.

<sup>&</sup>lt;sup>3</sup> See Letter from Weldbend Corporation and Boltex Mfg. Co., L.P. (collectively, petitioners) to the Secretary of the U.S. International Trade Commission and the Secretary of Commerce

accordance with section 735(c)(5)(B) of the Act, and determined a rate of 18.81 percent. We made no changes to the 'all-others'' rate for this final determination.4

#### Final Determination

The final estimated weighted-average dumping margins are as follows:

Exporter/manufacturer	Weighted- average dumping margins (percent)
ULMA Forja, S.CoopAll Others	24.43 18.81

# Continuation of Suspension of Liquidation

In accordance with section 735(c)(1)(B) of the Act, for this final determination, the Department will instruct U.S. Customs and Border Protection (CBP) to continue to suspend liquidation of all entries of finished carbon steel flanges from Spain, as described in Appendix I of this notice, which were entered, or withdrawn from warehouse, for consumption on or after February 8, 2017, the date of publication of the preliminary determination in the Federal Register.

Pursuant to section 735(c)(1)(B)(ii) of the Act, CBP shall require a cash deposit equal to the weighted-average amount by which normal value exceeds U.S. price, as follows: (1) For ULMA, the cash deposit rate will be equal to the estimated weighted-average dumping margin which the Department determined in this final determination; (2) if the exporter is not a firm identified in this investigation but the producer is, then the cash deposit rate will be equal to the estimated weighted-average dumping margin established for the producer of the subject merchandise; (3) the cash deposit rate for all other producers or exporters will be 18.81 percent, as discussed in the "All-Others Rate" section, above.

The instructions suspending liquidation will remain in effect until further notice.

#### Disclosure

The weighted-average dumping margin assigned to the mandatory respondent in this investigation in the

Preliminary Determination was based on adverse facts available and the Department described the method it used to determine the adverse facts available rate in the Preliminary Determination. As we made no changes to this margin since the Preliminary Determination, no additional disclosure of calculations is necessary for this final determination.

#### **International Trade Commission** Notification

In accordance with section 735(d) of the Act, we will notify the International Trade Commission (ITC) of the final affirmative determination of sales at LTFV. Because the final determination in this proceeding is affirmative, the ITC will make its final determination as to whether the domestic industry in the United States is materially injured, or threatened with material injury, by reason of imports of finished carbon steel flanges from Spain in accordance with section 735(b)(2) of the Act. If the ITC determines that such injury does not exist, this proceeding will be terminated and all securities posted will be refunded or canceled. If the ITC determines that such injury exists, the Department will issue an antidumping duty order directing CBP to assess, upon further instruction by the Department, antidumping duties on all imports of the subject merchandise entered, or withdrawn from warehouse, for consumption on or after the effective date of the suspension of liquidation.

#### **Notification Regarding Administrative Protective Orders**

This notice serves as a reminder to parties subject to an administrative protective order (APO) of their responsibility concerning the disposition of proprietary information disclosed under APO in accordance with 19 CFR 351.305(a)(3). Timely written notification of the return or destruction of APO materials, or conversion to judicial protective order, is hereby requested. Failure to comply with the regulations and the terms of an APO is a sanctionable violation.

This determination is issued and published in accordance with sections 735(d) and 777(i)(1) of the Act and 19 CFR 351.210(c).

Dated: April 11, 2017.

### Ronald K. Lorentzen,

Acting Assistant Secretary for Enforcement and Compliance.

# Appendix I

#### Scope of the Investigation

The scope of this investigation covers finished carbon steel flanges. Finished

carbon steel flanges differ from unfinished carbon steel flanges (also known as carbon steel flange forgings) in that they have undergone further processing after forging, including, but not limited to, beveling, bore threading, center or step boring, face machining, taper boring, machining ends or surfaces, drilling bolt holes, and/or deburring or shot blasting. Any one of these post-forging processes suffices to render the forging into a finished carbon steel flange for purposes of this investigation. However, mere heat treatment of a carbon steel flange forging (without any other further processing after forging) does not render the forging into a finished carbon steel flange for purposes of this investigation.

While these finished carbon steel flanges are generally manufactured to specification ASME B16.5 or ASME B16.47 series A or series B, the scope is not limited to flanges produced under those specifications. All types of finished carbon steel flanges are included in the scope regardless of pipe size (which may or may not be expressed in inches of nominal pipe size), pressure class (usually, but not necessarily, expressed in pounds of pressure, e.g., 150, 300, 400, 600, 900, 1500, 2500, etc.), type of face (e.g., flat face, full face, raised face, etc.), configuration (e.g., weld neck, slip on, socket weld, lap joint, threaded, etc.), wall thickness (usually, but not necessarily, expressed in inches), normalization, or whether or not heat treated. These carbon steel flanges either meet or exceed the requirements of the ASTM A105, ASTM A694, ASTM A181, ASTM A350 and ASTM A707 standards (or comparable foreign specifications). The scope includes any flanges produced to the above-referenced ASTM standards as currently stated or as may be amended. The term "carbon steel" under this scope is steel in which:

- (a) Iron predominates, by weight, over each of the other contained elements:
- (b) The carbon content is 2 percent or less, by weight; and
- (c) none of the elements listed below exceeds the quantity, by weight, as indicated:
  - (i) 0.87 percent of aluminum;
  - (ii) 0.0105 percent of boron; (iii) 10.10 percent of chromium;
  - (iv) 1.55 percent of columbium;
  - (v) 3.10 percent of copper;
  - (vi) 0.38 percent of lead;
  - (vii) 3.04 percent of manganese;
  - (viii) 2.05 percent of molybdenum;
  - (ix) 20.15 percent of nickel;
  - (x) 1.55 percent of niobium;
  - (xi) 0.20 percent of nitrogen;
  - (xii) 0.21 percent of phosphorus; (xiii) 3.10 percent of silicon;
  - (xiv) 0.21 percent of sulfur;
  - (xv) 1.05 percent of titanium;
  - (xvi) 4.06 percent of tungsten;
  - (xvii) 0.53 percent of vanadium; or
  - (xviii) 0.015 percent of zirconium.

Finished carbon steel flanges are currently classified under subheadings 7307.91.5010 and 7307.91.5050 of the Harmonized Tariff Schedule of the United States (HTSUS). They may also be entered under HTSUS subheadings 7307.91.5030 and 7307.91.5070. The HTSUS subheadings are provided for convenience and customs purposes; the

entitled, "Finished Carbon Steel Flanges from Spain: 2nd Supplemental Questionnaire Response," dated July 13, 2016, at 2 and Exhibit 1. See also AD Investigation Initiation Checklist: Finished Carbon Steel Flanges from Spain (July 20, 2016) (in which the petition margins were recalculated for purposes of initiation).

<sup>&</sup>lt;sup>4</sup> See Preliminary Determination, 82 FR at 9724-

written description of the scope is dispositive.

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#### **DEPARTMENT OF COMMERCE**

#### **International Trade Administration**

# Public Comments and Hearing Regarding Administration Report on Significant Trade Deficits

**AGENCY:** Office of the United States Trade Representative, International Trade Administration, United States Department of Commerce.

**ACTION:** Notice of public hearing and request for comments.

**SUMMARY:** Pursuant to Executive Order 13786 of March 31 2017, the Secretary of Commerce and the United States Trade Representative (USTR), in consultation with the Secretaries of State, the Treasury, Defense, Agriculture, and Homeland Security and the heads of any other executive departments or agencies with relevant expertise, as determined by the Secretary of Commerce and the USTR, shall prepare and submit to the President an Omnibus Report on Significant Trade Deficits. The Executive Order can be found here: https://www.whitehouse.gov/the-pressoffice/2017/03/31/presidentialexecutive-order-regarding-omnibusreport-significant-trade.

The Department of Commerce (Commerce) and USTR will hold a public hearing and seek written comments to assist in the analysis for the assessment called for in Executive Order 13786. The trading partners with which the United States had a significant trade deficit in goods in 2016 (in alphabetical order) were Canada, China, the European Union, India, Indonesia, Japan, Korea, Malaysia, Mexico, Switzerland, Taiwan, Thailand, and Vietnam.

**DATES:** The schedule and deadlines are as follows:

Wednesday, May 10, 2017 at 11:59 p.m. Eastern Daylight Time (EDT): Deadline for interested persons to submit written comments. Also, this is the deadline for requests to appear at the hearing, which must include a summary of your testimony.

Thursday, May 18, 2017: A public hearing at the U.S. Department of Commerce, 1401 Constitution Avenue NW., Washington, DC, beginning at 9:30 a.m. EDT.

**ADDRESSES:** All written comments, requests to appear at the hearing,

hearing summaries, and rebuttal comments must be in English and submitted electronically via the Internet at www.regulations.gov docket number DOC 2017–0003. For alternatives to online submissions please contact Patrick Kirwan, Director of the Trade Promotion Coordinating Committee Secretariat, U.S. Department of Commerce, at (202) 482–5455 or patrick.kirwan@trade.gov. The public is strongly encouraged to file submissions electronically rather than by facsimile or mail. Follow the instructions for submitting comments in section C below.

**FOR FURTHER INFORMATION CONTACT:** For procedural questions concerning written comments or participating in the public hearing, contact Patrick Kirwan at (202) 482–5455 or patrick.kirwan@trade.gov.

#### SUPPLEMENTARY INFORMATION:

# A. Topics on Which Commerce and USTR Seek Information

To assist Commerce and USTR in preparing the Report, commenters should submit information related to one or more of the assessments called for in the Executive Order:

For each identified trading partner with which the United States had a significant trade deficit in goods in 2016, the Report shall:

(a) Assess the major causes of the trade deficit including, as applicable, differential tariffs, non-tariff barriers, injurious dumping, injurious government subsidization, intellectual property theft, forced technology transfer, denial of worker rights and labor standards, and any other form of discrimination against the commerce of the United States or other factors contributing to the deficit;

(b) assess whether the trading partner is, directly or indirectly, imposing unequal burdens on, or unfairly discriminating in fact against, the commerce of the United States by law, regulation, or practice and thereby placing the commerce of the United States at an unfair disadvantage;

(c) assess the effects of the trade relationship on the production capacity and strength of the manufacturing and defense industrial bases of the United States;

(d) assess the effects of the trade relationship on employment and wage growth in the United States; and

(e) identify imports and trade practices that may be impairing the national security of the United States.

Commenters may also address the following questions which are relevant for the assessment:

(a) Which bilateral trade deficits are structural or cyclical rather than mercantilist-driven?

- (b) To what extent are non-market economies operating within a market-based system create trade imbalances?
- (c) To what extent does chronic industrial overcapacity resulting from government subsidies affect the U.S. trade deficit?
- (d) Have free trade agreements contributed to bilateral trade deficits and how?
- (e) To what extent have weak enforcement and dispute resolution mechanisms inadequately addressed trade issues that result in trade deficits?
- (f) Are there any other factors related to trade deficits that the report should consider?

With regard to manufacturing and the defense industrial base (with specific focus on electronics, aerospace, avionics, materials, machinery, and equipment), comments may address how the following requirements or practices of trading partners have affected opportunities for increased U.S. exports, profitability, and employment:

- (a) Mandated coproduction and licensed production;
- (b) mandated subcontracting; counter trade:
  - (c) required technology transfer;
- (d) required collaborative research and development;
- (e) mandated joint ventures and intellectual property transfer; and
  - (f) required capital investments.

#### **B. Public Comment and Hearing**

Commerce and USTR seek public comments with respect to the above stated issues and questions. To be assured of consideration, you must submit written comments by 11:59 p.m. EDT on Wednesday, May 10, 2017 in accordance with the instructions in section C below.

Commerce and USTR will also convene a public hearing at the U.S. Department of Commerce beginning at 9:30 a.m. on Thursday, May 18, 2017. Persons wishing to appear at the hearing must provide written notification of their intention and a summary of the proposed testimony by 11:59 p.m. EDT on Wednesday, May 10, 2017 in accordance with the instructions in section C below.

Indicate in the "Type Comment" field if you are submitting a request to appear at the hearing, and include the name, address and telephone number of the person presenting the testimony. A summary of the testimony should be attached by using the "Upload File" field. The file name should include who will be presenting the testimony. Remarks at the hearing should be limited to no more than five minutes to