

approaches that maximize net benefits (including potential economic, environmental, public health and safety, and other advantages; distributive impacts; and equity);

(4) To the extent feasible, specify performance objectives, rather than the behavior or manner of compliance a regulated entity must adopt; and

(5) Identify and assess available alternatives to direct regulation, including economic incentives—such as user fees or marketable permits—to encourage the desired behavior, or provide information that enables the public to make choices.

Executive Order 13563 also requires an agency “to use the best available techniques to quantify anticipated present and future benefits and costs as accurately as possible.” The Office of Information and Regulatory Affairs of OMB has emphasized that these techniques may include “identifying changing future compliance costs that might result from technological innovation or anticipated behavioral changes.”

We are issuing these final priorities, requirement, and definitions only on a reasoned determination that their benefits justify their costs. In choosing among alternative regulatory approaches, we selected those approaches that maximize net benefits. Based on the analysis that follows, the Department believes that this regulatory action is consistent with the principles in Executive Order 13563.

We also have determined that this regulatory action does not unduly interfere with State, local, and tribal governments in the exercise of their governmental functions.

In accordance with both Executive orders, the Department has assessed the potential costs and benefits, both quantitative and qualitative, of this regulatory action. The potential costs are those resulting from statutory requirements and those we have determined as necessary for administering the Department’s programs and activities.

*Intergovernmental Review:* This program is subject to Executive Order 12372 and the regulations in 34 CFR part 79. One of the objectives of the Executive order is to foster an intergovernmental partnership and a strengthened federalism. The Executive order relies on processes developed by State and local governments for coordination and review of proposed Federal financial assistance.

This document provides early notification of our specific plans and actions for this program.

*Accessible Format:* Individuals with disabilities can obtain this document in an accessible format (e.g., braille, large print, audiotope, or compact disc) on request to the program contact person listed under **FOR FURTHER INFORMATION CONTACT**.

*Electronic Access to This Document:* The official version of this document is the document published in the **Federal Register**. Free Internet access to the official edition of the **Federal Register** and the Code of Federal Regulations is available via the Federal Digital System at: [www.gpo.gov/fdsys](http://www.gpo.gov/fdsys). At this site you can view this document, as well as all other documents of this Department published in the **Federal Register**, in text or Adobe Portable Document Format (PDF). To use PDF you must have Adobe Acrobat Reader, which is available free at the site.

You may also access documents of the Department published in the **Federal Register** by using the article search feature at: [www.federalregister.gov](http://www.federalregister.gov). Specifically, through the advanced search feature at this site, you can limit your search to documents published by the Department.

Dated: June 11, 2014.

**Deborah Delisle,**

*Assistant Secretary for Elementary and Secondary Education.*

[FR Doc. 2014-14047 Filed 6-16-14; 8:45 am]

**BILLING CODE 4000-01-P**

## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[EPA-R03-OAR-2014-0298; FRL-9912-21-Region 3]

#### Approval and Promulgation of Air Quality Implementation Plans; Pennsylvania; Portable Fuel Container Amendment to Pennsylvania State Implementation Plan

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Direct final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is taking direct final action to approve a revision to the Commonwealth of Pennsylvania’s State Implementation Plan (SIP). The revision involves removing the Commonwealth’s portable fuel container (PFC) regulations for control of evaporative emissions from new and in-use PFCs from the Pennsylvania SIP. In the submittal, Pennsylvania demonstrates that Federal PFC regulations promulgated by EPA in 2007 are expected to provide equal to or

greater emissions reductions than those resulting from the Commonwealth’s. EPA is approving this revision removing the Commonwealth’s PFC regulations because the revision is in accordance with the requirements of the Clean Air Act (CAA).

**DATES:** This rule is effective on August 18, 2014 without further notice, unless EPA receives adverse written comment by July 17, 2014. If EPA receives such comments, it will publish a timely withdrawal of the direct final rule in the **Federal Register** and inform the public that the rule will not take effect.

**ADDRESSES:** Submit your comments, identified by Docket ID Number EPA-R03-OAR-2014-0298 by one of the following methods:

A. [www.regulations.gov](http://www.regulations.gov). Follow the on-line instructions for submitting comments.

B. Email: [fernandez.cristina@epa.gov](mailto:fernandez.cristina@epa.gov).

C. Mail: EPA-R03-OAR-2014-0298, Cristina Fernandez, Associate Director, Office of Air Program Planning, Mailcode 3AP30, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103.

D. *Hand Delivery:* At the previously-listed EPA Region III address. Such deliveries are only accepted during the Docket’s normal hours of operation, and special arrangements should be made for deliveries of boxed information.

*Instructions:* Direct your comments to Docket ID No. EPA-R03-OAR-2014-0298. EPA’s policy is that all comments received will be included in the public docket without change, and may be made available online at [www.regulations.gov](http://www.regulations.gov), including any personal information provided, unless the comment includes information claimed to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Do not submit information that you consider to be CBI or otherwise protected through [www.regulations.gov](http://www.regulations.gov) or email. The [www.regulations.gov](http://www.regulations.gov) Web site is an “anonymous access” system, which means EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send an email comment directly to EPA without going through [www.regulations.gov](http://www.regulations.gov), your email address will be automatically captured and included as part of the comment that is placed in the public docket and made available on the Internet. If you submit an electronic comment, EPA recommends that you include your name and other contact information in the body of your comment and with any disk or CD-ROM

you submit. If EPA cannot read your comment due to technical difficulties and cannot contact you for clarification, EPA may not be able to consider your comment. Electronic files should avoid the use of special characters, any form of encryption, and be free of any defects or viruses.

**Docket:** All documents in the electronic docket are listed in the [www.regulations.gov](http://www.regulations.gov) index. Although listed in the index, some information is not publicly available, i.e., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the Internet and will be publicly available only in hard copy form. Publicly available docket materials are available either electronically in [www.regulations.gov](http://www.regulations.gov) or in hard copy during normal business hours at the Air Protection Division, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103. Copies of the State submittal are available at the Pennsylvania Department of Environmental Protection, Bureau of Air Quality, P.O. Box 8468, Harrisburg, Pennsylvania 17105.

**FOR FURTHER INFORMATION CONTACT:** Irene Shandruk, (215) 814-2166, or by email at [shandruk.irene@epa.gov](mailto:shandruk.irene@epa.gov).

**SUPPLEMENTARY INFORMATION:**

**I. Background**

On March 7, 2014, the Commonwealth of Pennsylvania submitted a formal revision to its SIP. The SIP revision consists of removing from the Pennsylvania SIP the Commonwealth's PFC regulations, formerly located at 25 *Pa. Code* §§ 130.101-130.108, relating to the control of evaporative emissions from new and in-use PFCs. The Commonwealth requested the removal

of Pennsylvania's state-specific regulations because they have been superseded by new, more stringent Federal PFC regulations, codified at 40 CFR 59.600-59.699.

The Commonwealth's PFC regulations were published October 5, 2002 (32 *Pa.B.* 4819) and limited emissions of volatile organic compounds (VOCs) into the atmosphere from the use of PFCs designed to hold gasoline. The regulations restricted the sale, supply, offer for sale, and manufacture of PFCs and spouts for sale and for use in the Commonwealth on or after January 1, 2003. The regulations were part of the Commonwealth's plan to attain and maintain the National Ambient Air Quality Standards (NAAQS) for ground-level ozone since VOCs are a precursor to the formation of ground-level ozone, and high concentrations of ground-level ozone are a serious public health and welfare threat. The PFC regulations were approved as a SIP revision by EPA on December 8, 2004. 69 FR 70893. Following the regulations' approval into the Pennsylvania SIP, the PFC regulations were included as a VOC control measure in Redesignation Requests and Maintenance Plans for the 1997 8-hour ozone NAAQS as well as the Attainment Demonstration for the Philadelphia Area Ozone Nonattainment Area for the 1997 8-hour ozone NAAQS.

On February 26, 2007, EPA promulgated Federal PFC requirements (72 FR 8428), which were codified at 40 CFR 59.600-59.699 and became effective nationwide beginning January 1, 2009. The Pennsylvania Environmental Quality Board (EQB) subsequently amended 25 *Pa. Code* Chapter 130 (relating to standards for products) by publishing the repeal of the PFC regulations (25 *Pa. Code* §§ 130.101-130.108) on July 14, 2012 (42 *Pa.B.* 4463). The Federal PFC regulations aim to reduce nationwide

hydrocarbon emissions from containers due to evaporation, permeation, and spillage and are more stringent than those found in the Pennsylvania regulations.

**II. Summary of SIP Revision**

Pennsylvania compared requirements of the Commonwealth's former PFC regulations with the Federal PFC requirements (Table 1). Each of the Federal requirements is equally as stringent as, or more stringent than, the Commonwealth's PFC requirements and achieve greater emission reductions than Pennsylvania's PFC regulations:

- Pennsylvania's regulations applied only to PFCs for gasoline fuels whereas the Federal regulations apply to portable containers for diesel and kerosene as well as for gasoline fuels.

- Pennsylvania's regulations required automatic shut-off spouts whereas the Federal regulations do not require automatic shut-off spouts. In 72 FR 8428, 8500, EPA notes that automatic shut-off spouts actually increase spillage and emissions due to the wide variety of fill-hole designs on the receiving fuel tanks, resulting in the auto shut-off spouts not working well with a variety of equipment types.

- The Federal permeation and evaporation standard for PFCs of less than 0.3 grams hydrocarbons per gallon of fuel per day is 25 percent more stringent than the permeation standard of less than 0.4 grams per gallon of gasoline per day in Pennsylvania's regulations.

- Pennsylvania's regulations did not prevent cross state border sales of non-compliant PFCs, whereas the Federal requirements apply to all PFCs manufactured in or imported into the United States for use in the United States beginning January 1, 2009. This reduces the opportunity for cross-state border sales of non-compliant PFCs.

TABLE 1—COMPARISON OF PENNSYLVANIA'S AND EPA'S PFC REQUIREMENTS

Applicable VOC emission control requirement	Pennsylvania's PFC requirements	Federal PFC requirements
One Opening per Container .....	Required .....	Required.
Spout: Auto Close and Seal .....	Required .....	Required.
Spout: Auto Shut-off .....	Required .....	Not Required.
Warranty .....	Required .....	Required.
Permeation Barrier Seal .....	Less than 0.4 grams hydrocarbons/gallon/day	Less than 0.3 grams hydrocarbons/gallon/day.
Non-gasoline PFC Affected .....	No .....	Yes.
Applicable to All 50 States .....	No .....	Yes.

Section 110(l) of the CAA states that the EPA Administrator may not approve a revision to a SIP if the revision would interfere with any applicable requirements concerning attainment and

reasonable further progress or any other applicable requirement of the CAA. EPA finds Pennsylvania has demonstrated that repealing the Commonwealth's regulatory requirements and relying on

the Federal requirements for PFCs is not contrary to section 110(l) by calculating and comparing estimated statewide VOC emissions resulting from both the Commonwealth and Federal PFC

regulations for the years 2002, 2009, and 2018 (Table 2). A more detailed description of Pennsylvania's

methodology for calculating VOC emissions and EPA's evaluation can be found in the Technical Support

Document (TSD) with Docket ID No. EPA-R03-OAR-2014-0298 prepared in support of this rulemaking action.

TABLE 2—COMPARISON OF VOC EMISSIONS ESTIMATES FOR FEDERAL AND PENNSYLVANIA PFC REGULATIONS

	2002	2009	2018
PA Rule VOC Emissions in tons per year (TPY) .....	* 12,255.32	8,923.08	6,148.05
Federal Rule VOC Emissions (in TPY) .....	* 12,255.32	** 7,917.66	** 3,202.11
Additional VOC Emissions Reductions (in TPY) from Federal Rule .....	N/A	1,005.42	2,945.94

\* The 2002 actual VOC emissions estimate was used as the basis for the demonstration for both the Commonwealth and the Federal calculations because neither the Federal nor the Commonwealth regulation was in effect in 2002. See TSD for a more detailed explanation.

\*\* Assume some Commonwealth-compliant PFC containers remain in use until replaced with Federal-compliant containers as discussed in more detail in the TSD.

EPA finds the repeal of the provisions set forth in 25 Pa. Code §§ 130.101–130.108 and removal from the Pennsylvania SIP do not negatively affect ozone air quality because the more stringent Federal PFC requirements at 40 CFR 59.600–59.699 supersede the Commonwealth's regulations. The reductions of VOC emissions achieved through the Commonwealth's PFC regulations will be maintained and likely exceeded by the VOC emission reductions achieved through the Federal PFC requirements because the Federal regulations are more stringent.

**III. Final Action**

EPA is approving the revisions to the Commonwealth of Pennsylvania's SIP which remove the Commonwealth's PFC regulations because it is expected that reliance on the more stringent Federal PFC standards will ensure that emission reductions equivalent to or greater than those in the repealed Pennsylvania PFC regulations will continue to be achieved in the Commonwealth. Accordingly, it is expected that this SIP revision will not have a negative impact on the emission reductions claimed in the Pennsylvania SIP nor on Pennsylvania's attainment of the NAAQS for ozone. Thus, EPA can approve this revision in compliance with section 110(l) of the CAA. EPA is publishing this rule without prior proposal because the Agency views this as a noncontroversial amendment and anticipates no adverse comment. However, in the "Proposed Rules" section of today's **Federal Register**, EPA is publishing a separate document that will serve as the proposal to approve the SIP revision if adverse comments are filed. This rule will be effective on August 18, 2014 without further notice unless EPA receives adverse comment by July 17, 2014. If EPA receives adverse comment, EPA will publish a timely withdrawal in the **Federal Register** informing the public that the rule will not take effect. EPA will address all

public comments in a subsequent final rule based on the proposed rule. EPA will not institute a second comment period on this action. Any parties interested in commenting must do so at this time. EPA may adopt as final those provisions of the rule that are not the subject of an adverse comment.

**IV. Statutory and Executive Order Reviews**

*A. General Requirements*

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the CAA and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA's role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a "significant regulatory action" subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not an economically significant regulatory action based on health or

safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);

- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and
- Does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, this rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because the SIP is not approved to apply in Indian country located in the state, and EPA notes that it will not impose substantial direct costs on tribal governments or preempt tribal law.

*B. Submission to Congress and the Comptroller General*

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. Section 804, however, exempts from section 801 the following types of rules: Rules of particular applicability; rules relating to agency management or personnel; and rules of agency organization, procedure, or practice that do not substantially affect the rights or obligations of non-agency parties. 5 U.S.C. 804(3). Because this is a rule of particular applicability, EPA is not required to submit a rule report regarding this action under section 801.

### C. Petitions for Judicial Review

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by August 18, 2014. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. Parties with objections to this direct final rule are encouraged to file a comment in response to the parallel notice of proposed rulemaking for this action published in the proposed rules section of today's **Federal Register**, rather than file an immediate petition for judicial review of this direct final rule, so that EPA can withdraw this direct final rule and address the comment in the proposed rulemaking.

This rulemaking action approving Pennsylvania's SIP revision, which involves removing the Commonwealth's PFC regulations because they are being superseded with the Federal PFC regulations, may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

#### List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Ozone, Reporting and recordkeeping requirements, Volatile organic compounds.

Dated: May 29, 2014.

**Shawn M. Garvin,**

*Regional Administrator, Region III.*

40 CFR part 52 is amended as follows:

#### PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

■ 1. The authority citation for part 52 continues to read as follows:

**Authority:** 42 U.S.C. 7401 *et seq.*

#### Subpart NN—Pennsylvania

■ 2. In § 52.2020, the table in paragraph (c)(1) is amended by removing the entries for Chapter 130—Standards for Products, Subchapter A—Portable Fuel Containers, Sections 130.101 through 130.108.

■ 3. Section 52.2037 is amended by adding paragraph (t) to read as follows:

**§ 52.2037 Control strategy plans for attainment and rate-of-progress: Ozone.**

\* \* \* \* \*

(t) On July 14, 2012, Pennsylvania repealed the provisions set forth in Sections 130.101 through 130.108 pertaining to Portable Fuel Containers. Pennsylvania's regulations in the Pennsylvania State Implementation Plan were removed because they are superseded by more stringent Federal requirements codified at 40 CFR 59.600 through 59.699, relating to control of evaporative emissions from new and in-use portable fuel containers.

[FR Doc. 2014–14027 Filed 6–16–14; 8:45 am]

**BILLING CODE 6560–50–P**

### ENVIRONMENTAL PROTECTION AGENCY

#### 40 CFR Part 52

[EPA–R05–OAR–2012–0366; FRL–9912–09–Region 5]

#### Approval and Promulgation of Air Quality Implementation Plans; Indiana; Particulate Matter Limitations for Coating Operations

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is approving a revision to the Indiana State Implementation Plan (SIP) under the Clean Air Act (CAA). The particulate matter (PM) rules that were submitted consist of emission control requirements for coating operations along with exemptions from certain coating operations that produce minimal PM emissions. EPA is also taking no action on one section submitted by Indiana, as it pertains to a definition in an unapproved portion of Indiana's Title V regulations. Indiana submitted this request to approve PM rules on April 27, 2012. The proposed rule published in the **Federal Register** on April 16, 2014.

**DATES:** This final rule is effective on July 17, 2014.

**ADDRESSES:** EPA has established a docket for this action under Docket ID No. EPA–R05–OAR–2012–0366. All documents in the docket are listed on the [www.regulations.gov](http://www.regulations.gov) Web site. Although listed in the index, some information is not publicly available, i.e., Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the Internet and will be publicly available only in hard copy form. Publicly available docket materials are available either electronically through [www.regulations.gov](http://www.regulations.gov) or in hard copy at

the Environmental Protection Agency, Region 5, Air and Radiation Division, 77 West Jackson Boulevard, Chicago, Illinois 60604. This facility is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding Federal holidays. We recommend that you telephone Matt Rau, Environmental Engineer, at (312) 886–6524 before visiting the Region 5 office.

**FOR FURTHER INFORMATION CONTACT:** Matt Rau, Environmental Engineer, Control Strategies Section, Air Programs Branch (AR–18J), Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, (312) 886–6524, [rau.matthew@epa.gov](mailto:rau.matthew@epa.gov).

#### SUPPLEMENTARY INFORMATION:

Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA. This **SUPPLEMENTARY INFORMATION** section is arranged as follows:

- I. What actions did EPA propose to take?
- II. What comments did we receive on the proposed SIP revision?
- III. What action is EPA taking?
- IV. Statutory and Executive Order Reviews

#### I. What actions did EPA propose to take?

On April 16, 2014 (79 FR 21421), EPA proposed to approve revisions to PM rules submitted on April 27, 2012, into the Indiana SIP. These revisions add PM control requirements for coating operations. The other primary revisions provide PM limit exemptions for coating operations that produce minimal PM emissions. The remaining modifications are clerical revisions that increase the lucidity of the rules without altering the PM limits.

Article 6 of 326 IAC contains Indiana's PM rules. Article 6.5 of 326 IAC contains statewide PM emission limitations except for Lake County and Article 6.8 of 326 IAC provides the PM emission limits for Lake County sources.

Specifically, EPA proposed to approve 326 IAC 6–3–1(c), 326 IAC 6.5–1–1, 326 IAC 6.5–1–2, 326 IAC 6.5–1–5, 326 IAC 6.5–1–6, 326 IAC 6.8–1–1, 326 IAC 6.8–1–2, 326 IAC 6.8–1–5, and 326 IAC 6.8–1–6. EPA also proposed to take no action on 326 IAC 6–3–1(b). Detail on each section including EPA's analysis is found in section III of the proposed rule.

#### II. What comments did we receive on the proposed SIP revision?

EPA received no comments during the public comment period. EPA is proceeding with approving the sections and taking no action on a section as proposed on April 16, 2014 (79 FR 21421).