

Dated: December 26, 2013.

**Christian Marsh,**

*Deputy Assistant Secretary For Antidumping and Countervailing Duty Operations.*

## Appendix I

### Issues for the Final Results

#### *Issues Relating to Kromet*

- Comment 1: Whether To Continue To Use the Philippines as the Surrogate Country  
 Comment 2: Whether to Continue To Treat Kromet as the Exporter  
 Comment 3: Whether To Adjust Kromet's Sales Prices To Account for Taxes Paid

#### *Issues Relating to Zhongya*

- Comment 4: Whether to Collapse Zhongya, the Guang Ya Group, and Xinya  
 Comment 5: Whether the Guang Ya Group and Xinya Should Be Treated as Part of the PRC-Wide Entity  
 Comment 6: Whether AFA Should Be Applied to Zhongya  
 Comment 7: Whether the Department Should Request Certain Additional Information From Zhongya

#### *Issues Relating to Separate Rate Applicants*

- Comment 8: Whether Absence of a Suspended Entry Is a Basis for Denying a Separate Rate  
 Comment 9: Calculation of the AD Margin Assigned to the Separate Rate Respondents  
 Comment 10: How To Adjust the Separate Rate for Double Counting Under Section 777A(f) of the Act  
 Comment 11: Whether the Margin Assigned to the Separate Rate Respondents in the Preliminary Results was an AFA Rate  
 Comment 12: Whether GMID and Zhongshan Gold Mountain Aluminium Factory Ltd. Are Both Eligible for Separate Rate Status  
 Comment 13: Whether Suppliers for Electrolux and Newell Should Be Subsumed Within Their Exporter's Rate  
 Comment 14: Whether AD Duties Should Only Be Assessed on IDEX After the Date of the Department's Initiation of a Formal Scope Inquiry

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## DEPARTMENT OF COMMERCE

### International Trade Administration

[A-570-937]

### **Citric Acid and Certain Citrate Salts From the People's Republic of China; Final Results of Antidumping Duty Administrative Review; 2011-2012**

**AGENCY:** Enforcement and Compliance, formerly Import Administration, International Trade Administration, Department of Commerce.

**SUMMARY:** The Department of Commerce ("the Department") published its *Preliminary Results* of the administrative review of the antidumping duty order on citric acid

and certain citrate salts from the People's Republic of China ("PRC") on June 10, 2013.<sup>1</sup> The period of review ("POR") is May 1, 2011, through April 30, 2012. We gave interested parties an opportunity to comment on the *Preliminary Results*. Based upon our analysis of the comments received, we have made no changes to the margin calculations for these final results. We continue to find that the respondent, RZBC Imp. & Exp. Co., Ltd. ("RZBC I&E")<sup>2</sup> has not sold subject merchandise at less than normal value ("NV"), and that Yixing Union Biochemical Ltd. ("Yixing Union") had no shipments of subject merchandise during the POR. The final dumping margins are listed below in the "Final Results of the Review" section of this notice.

**DATES:** *Effective Date:* January 2, 2014.

**FOR FURTHER INFORMATION CONTACT:** Maisha Cryor or Krishna Hill, AD/CVD Operations, Office IV, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue NW., Washington, DC 20230; telephone: (202) 482-5831 or (202) 482-4037, respectively.

#### **SUPPLEMENTARY INFORMATION:**

#### **Background**

On June 10, 2013, the Department published the *Preliminary Results* of this administrative review.<sup>3</sup> The Department conducted a verification of RZBC between September 9 and September 13, 2013.<sup>4</sup> The Department extended the deadline for submission of case briefs until one week after the verification report release date and the deadline for rebuttal briefs until five days after the submission of case briefs.<sup>5</sup> On July 10, 2013, RZBC and Petitioners submitted hearing requests to address

<sup>1</sup> See *Citric Acid and Certain Citrate Salts From the People's Republic of China: Preliminary Results of the Antidumping Duty Administrative Review; 2011-2012*, 78 FR 34642 (June 10, 2013) ("*Preliminary Results*").

<sup>2</sup> The Department initiated the third administrative review on RZBC Co., Ltd. ("RZBC Co."), RZBC I&E, and RZBC (Juxian) Co., Ltd. (collectively "RZBC"). Only RZBC I&E exported subject merchandise to the United States during the POR.

<sup>3</sup> See *id.*

<sup>4</sup> See Memorandum to the File, from Edward Yang, Director, Office 9, Taija Slaughter, Program Manager, Office of Accounting, and Krishna Hill, International Trade Compliance Analyst, Office 4, "Verification Report of the Sales and Factors Responses of RZBC Co., Ltd., RZBC Import & Export Co., Ltd., and RZBC (Juxian) Co., Ltd. in the Antidumping Duty Administrative Review of Citric Acid and Certain Citrate Salts from the People's Republic of China" (October 30, 2013).

<sup>5</sup> See Memorandum To The File, "Schedule for submission of Briefs and Rebuttal Briefs: Citric Acid and Certain Citrate Salts from the People's Republic of China" (October 31, 2013).

issues raised in their case and rebuttal case briefs. Petitioners and RZBC withdrew their hearing requests on November 18, 2013, and November 21, 2013, respectively. On November 7, 2013, RZBC submitted a case brief.<sup>6</sup> On November 12, 2013, Petitioners submitted a rebuttal brief.<sup>7</sup>

On August 6, 2013, the Department extended the deadline in this proceeding by 60 days.<sup>8</sup> As explained in the memorandum from the Assistant Secretary for Enforcement and Compliance, the Department has exercised its discretion to toll deadlines for the duration of the closure of the Federal Government from October 1, 2013, through October 16, 2013.<sup>9</sup> Therefore, all deadlines in this segment of the proceeding were extended by 16 days. Further, because the new deadline in the instant review falls on a non-business day, in accordance with the Department's practice, the deadline will become the next business day.<sup>10</sup> Therefore, the revised deadline for the final results of this review is December 26, 2013.

#### **Scope of the Order**

The scope of the order includes the hydrous and anhydrous forms of citric acid, the dihydrate and anhydrous forms of sodium citrate, otherwise known as citric acid sodium salt, and the monohydrate and monopotassium forms of potassium citrate.<sup>11</sup> Sodium citrate also includes both trisodium citrate and monosodium citrate, which are also known as citric acid trisodium salt and citric acid monosodium salt, respectively. Citric acid and sodium

<sup>6</sup> See RZBC's "Citric Acid and Citrate Salt from the People's Republic of China: RZBC Case Brief," (November 7, 2013).

<sup>7</sup> See Petitioners' "Citric Acid and Certain Citrate Salts From the People's Republic of China: Petitioners' Rebuttal Brief," (November 12, 2013).

<sup>8</sup> See Memorandum to Christian Marsh, "Citric Acid and Certain Citrate Salts from the People's Republic of China: Extension of Deadline for Final Results of Antidumping Duty Administrative Review" (August 6, 2013).

<sup>9</sup> See Memorandum for the Record from Paul Piquado, Assistant Secretary for the Enforcement and Compliance, "Deadlines Affected by the Shutdown of the Federal Government" (October 18, 2013).

<sup>10</sup> See *e.g.*, Certain Cut-to-Length Carbon Steel Plate From the People's Republic of China: Final Results and Final No Shipments Determination of Antidumping Duty Administrative Review; 2011-2012, 78 FR 76279 (December 17, 2013).

<sup>11</sup> See Memorandum from Christian Marsh, Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations to Paul Piquado, Assistant Secretary for Enforcement and Compliance "Citric Acid and Certain Citrate Salts from the People's Republic of China: Issues and Decision Memorandum for the Final Results of the 2011-2012 Antidumping Duty Administrative Review", issued concurrently with this notice ("Issues and Decision Memorandum") for a complete description of the scope of the Order.

citrate are classifiable under 2918.14.0000 and 2918.15.1000 of the Harmonized Tariff Schedule of the United States (“HTSUS”), respectively. Potassium citrate and crude calcium citrate are classifiable under 2918.15.5000 and 3824.90.9290 of the HTSUS, respectively. Blends that include citric acid, sodium citrate, and potassium citrate are classifiable under 3824.90.9290 of the HTSUS. Although the HTSUS subheadings are provided for convenience and customs purposes, the written description of the merchandise is dispositive.

### Final Determination of No Shipments

For these final results of review, we continue to find that Yixing Union had no shipments during the POR.<sup>12</sup>

### Analysis of Comments Received

All issues raised in the case and rebuttal briefs by parties are addressed in the Issues and Decision Memorandum, which is hereby adopted by this **Federal Register** notice. A list of the issues which parties raised is attached to this notice as Appendix I. The Issues and Decision Memorandum is a public document and is on file in the Central Records Unit (“CRU”), Room 7046 of the main Department of Commerce building, as well as electronically via Enforcement and Compliance’s Antidumping and Countervailing Duty Centralized Electronic Service System (“IA ACCESS”). IA ACCESS is available to registered users at <http://iaaccess.trade.gov> and in the CRU. In addition, a complete version of the Issues and Decision Memorandum can be accessed directly on the internet at <http://enforcement.trade.gov/frn/>. The signed Issues and Decision Memorandum and the electronic versions of the Issues and Decision Memorandum are identical in content.

### Changes Since the Preliminary Results

Based on a review of the record and comments received from interested parties regarding our *Preliminary Results*, we have made no revisions to the margin calculations for RZBC I&E.

### Separate Rates

In our *Preliminary Results*, we determined that RZBC I&E met the criteria for separate rate status.<sup>13</sup> We have not received any information since the issuance of the *Preliminary Results* that provides a basis for reconsideration of this determination. Therefore, the

Department continues to find that RZBC I&E meets the criteria for separate rate status.

### Final Results of the Review

The dumping margins for the POR are as follows:

Exporter	Weighted-average margin (percent)
RZBC Imp. & Exp. Co., Ltd.	0.00

### Assessment Rates

The Department will determine, and Customs and Border Protection (“CBP”) shall assess, antidumping duties on all appropriate entries covered by this review. The Department intends to issue assessment instructions to CBP 15 days after the publication date of these final results of this review. In accordance with 19 CFR 351.212(b)(1), we are calculating importer- (or customer-) specific assessment rates for the merchandise subject to this review. For any individually examined respondent whose weighted-average dumping margin is above *de minimis* (*i.e.*, 0.50 percent), the Department will calculate importer-specific assessment rates on the basis of the ratio of the total amount of dumping calculated for the importer’s examined sales and the total entered value of sales.<sup>14</sup> We will instruct CBP to assess antidumping duties on all appropriate entries covered by this review when the importer-specific assessment rate is above *de minimis*. Where either the respondent’s weighted-average dumping margin is zero or *de minimis*, or an importer-specific assessment rate is zero or *de minimis*, we will instruct CBP to liquidate the appropriate entries without regard to antidumping duties.

The Department recently announced a refinement to its assessment practice in Non-Market Economy (“NME”) cases. Pursuant to this refinement in practice, for entries that were not reported in the U.S. sales databases submitted by companies individually examined during this review, the Department will instruct CBP to liquidate such entries at the NME-wide rate. In addition, if the Department determines that an exporter under review had no shipments of the subject merchandise, any suspended entries that entered under that exporter’s case number (*i.e.*, at that exporter’s rate) will be liquidated at the

NME-wide rate. For a full discussion of this practice, see *Assessment in NME Antidumping Proceedings*.<sup>15</sup>

### Cash Deposit Requirements

The following cash deposit requirements will be effective upon publication of the final results of this administrative review for shipments of the subject merchandise from the PRC entered, or withdrawn from warehouse, for consumption on or after the publication date, as provided by section 751(a)(2)(C) of the Tariff Act of 1930, as amended (“the Act”): (1) For Yixing Union, which claimed no shipments, the cash deposit will remain unchanged from the rate assigned to Yixing Union in the most recently completed review of the company; (2) For RZBC I&E, because the rate is zero, no cash deposit will be required; (3) for previously investigated or reviewed PRC and non-PRC exporters that received a separate rate in a prior segment of this proceeding, the cash deposit rate will continue to be the existing exporter-specific rate; (4) for all PRC exporters of subject merchandise that have not been found to be entitled to a separate rate, the cash deposit rate will be that for the PRC-wide entity established in the final determination of the less than fair value investigation (*i.e.*, 156.87 percent); and (5) for all non-PRC exporters of subject merchandise which have not received their own rate, the cash deposit rate will be the rate applicable to the PRC exporter that supplied that non-PRC exporter. These deposit requirements, when imposed, shall remain in effect until further notice.

### Disclosure

We will disclose the calculations performed within five days of the date of publication of this notice to parties in this proceeding in accordance with 19 CFR 351.224(b).

### Notification to Importers Regarding the Reimbursement of Duties

This notice also serves as a final reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this POR. Failure to comply with this requirement could result in the Department’s presumption that reimbursement of antidumping duties has occurred and the subsequent assessment of doubled antidumping duties.

<sup>12</sup> See *Preliminary Results*, 78 FR at 34642.

<sup>13</sup> See *Preliminary Results*, 78 FR at 34642, and accompanying Issues and Decision Memorandum at 4–6.

<sup>14</sup> See *Antidumping Proceedings: Calculation of the Weighted-Average Dumping Margin and Assessment Rate in Certain Antidumping Proceedings: Final Modification*, 77 FR 8101 (February 14, 2012).

<sup>15</sup> See *Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties*, 76 FR 65694 (October 24, 2011) (“*Assessment in NME Antidumping Proceedings*”).

### Administrative Protective Order

This notice also serves as a reminder to parties subject to APO of their responsibility concerning the return or destruction of proprietary information disclosed under APO in accordance with 19 CFR 351.305, which continues to govern business proprietary information in this segment of the proceeding. Timely written notification of the return or destruction of APO materials, or conversion to judicial protective order, is hereby requested. Failure to comply with the regulations and terms of an APO is a violation which is subject to sanction.

We are issuing and publishing this administrative review and notice in accordance with sections 751(a)(1) and 777(i) of the Act.

Dated: December 26, 2013.

**Christian Marsh,**

*Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations.*

### Appendix I—Issues and Decision Memorandum

#### General Issues

- COMMENT 1: WATER SURROGATE VALUE
- COMMENT 2: LIQUIDATION INSTRUCTIONS
- COMMENT 3: NEW FACTUAL INFORMATION
- COMMENT 4: PUBLIC VERSION
- COMMENT 5: CO-PRODUCT VALUATION
- COMMENT 6: REVOCATION FOR RZBC

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## DEPARTMENT OF COMMERCE

### International Trade Administration

#### Antidumping or Countervailing Duty Order, Finding, or Suspended Investigation; Opportunity To Request Administrative Review

**AGENCY:** Enforcement and Compliance, formerly Import Administration, International Trade Administration, Department of Commerce.

**FOR FURTHER INFORMATION CONTACT:** Brenda E. Waters, Office of AD/CVD Operations, Customs Liaison Unit, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue NW., Washington, DC 20230, telephone: (202) 482-4735.

#### Background

Each year during the anniversary month of the publication of an antidumping or countervailing duty order, finding, or suspended

investigation, an interested party, as defined in section 771(9) of the Tariff Act of 1930, as amended (“the Act”), may request, in accordance with 19 CFR 351.213, that the Department of Commerce (“the Department”) conduct an administrative review of that antidumping or countervailing duty order, finding, or suspended investigation.

All deadlines for the submission of comments or actions by the Department discussed below refer to the number of calendar days from the applicable starting date.

#### Respondent Selection

In the event the Department limits the number of respondents for individual examination for administrative reviews initiated pursuant to requests made for the orders identified below, except for the review of the antidumping duty order on Wooden Bedroom Furniture from the People’s Republic of China (A-570-890), the Department intends to select respondents based on U.S. Customs and Border Protection (“CBP”) data for U.S. imports during the period of review. We intend to release the CBP data under Administrative Protective Order (“APO”) to all parties having an APO within five days of publication of the initiation notice and to make our decision regarding respondent selection within 21 days of publication of the initiation **Federal Register** notice. Therefore, we encourage all parties interested in commenting on respondent selection to submit their APO applications on the date of publication of the initiation notice, or as soon thereafter as possible. The Department invites comments regarding the CBP data and respondent selection within five days of placement of the CBP data on the record of the review.

If the Department limits the number of respondents selected for individual examination in the administrative review of the antidumping duty order on Wooden Bedroom Furniture from the People’s Republic of China (A-570-890), it intends to select respondents based on volume data contained in responses to quantity and value questionnaires. Further, due to the unique circumstances present in administering this order, for the purposes of this segment of the proceeding, *i.e.*, the 2013 review period, the Department has decided to require that all parties filing separate rate applications or certifications respond to the Q&V questionnaire and certain additional questions. The Q&V questionnaire, the additional questions, and the Separate Rate Application and Separate Rate Certification will be

included in a document package that will be available on the Department’s Web site. Responses to the additional questions and to the Q&V questionnaire will be due at the same time that responses to the Separate Rate Application and Separate Rate Certification are due unless otherwise noted by the Department.

In the event the Department decides it is necessary to limit individual examination of respondents and conduct respondent selection under section 777A(c)(2) of the Act:

In general, the Department has found that determinations concerning whether particular companies should be “collapsed” (*i.e.*, treated as a single entity for purposes of calculating antidumping duty rates) require a substantial amount of detailed information and analysis, which often require follow-up questions and analysis. Accordingly, the Department will not conduct collapsing analyses at the respondent selection phase of this review and will not collapse companies at the respondent selection phase unless there has been a determination to collapse certain companies in a previous segment of this antidumping proceeding (*i.e.*, investigation, administrative review, new shipper review or changed circumstances review). For any company subject to this review, if the Department determined, or continued to treat, that company as collapsed with others, the Department will assume that such companies continue to operate in the same manner and will collapse them for respondent selection purposes. Otherwise, the Department will not collapse companies for purposes of respondent selection. Parties are requested to (a) identify which companies subject to review previously were collapsed, and (b) provide a citation to the proceeding in which they were collapsed. Further, if companies are requested to complete the Quantity and Value Questionnaire for purposes of respondent selection, in general each company must report volume and value data separately for itself. Parties should not include data for any other party, even if they believe they should be treated as a single entity with that other party. If a company was collapsed with another company or companies in the most recently completed segment of this proceeding where the Department considered collapsing that entity, complete quantity and value data for that collapsed entity must be submitted.