

**ENVIRONMENTAL PROTECTION AGENCY****40 CFR Parts 52 and 81**

[EPA-R09-OAR-2012-0877; 9901-29-Region 9]

**Approval and Promulgation of Implementation Plans; Designation of Areas for Air Quality Planning Purposes; State of California; PM<sub>10</sub>; Redesignation of Sacramento to Attainment; Approval of PM<sub>10</sub> Redesignation Request and Maintenance Plan for Sacramento****AGENCY:** Environmental Protection Agency (EPA).**ACTION:** Final rule.

**SUMMARY:** EPA is approving the State of California's request to redesignate the Sacramento nonattainment area to attainment for the 24-hour particulate matter of ten microns or less (PM<sub>10</sub>) National Ambient Air Quality Standard (NAAQS). EPA is also approving the PM<sub>10</sub> maintenance plan and the associated motor vehicle emissions budgets for use in transportation conformity determinations necessary for the Sacramento area, and the attainment year emissions inventory submitted with the plan.

**DATES:** This final rule is effective on October 28, 2013.

**ADDRESSES:** EPA has established a docket for this action: Docket ID No. EPA-R09-OAR-2012-0877. Generally, documents in the docket for this action are available electronically at [www.regulations.gov](http://www.regulations.gov) and in hard copy at EPA Region IX, 75 Hawthorne Street, San Francisco, California. While all documents in the docket are listed at [www.regulations.gov](http://www.regulations.gov), some information may be publicly available only at the hard copy location (e.g., copyrighted material, large maps), and some may not be publicly available in either location (e.g., CBI). To inspect the hard copy materials, please schedule an appointment during normal business hours with the contact listed in the **FOR FURTHER INFORMATION CONTACT** section.

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**SUPPLEMENTARY INFORMATION:** Throughout this document, whenever "we," "us," or "our" is used, we mean EPA. This supplementary information section is arranged as follows:

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**I. Summary of Today's Final Action**

Under Clean Air Act (CAA or "the Act") section 107(d)(3)(D), EPA is approving the State's request to redesignate the Sacramento PM<sub>10</sub> nonattainment area to attainment for the 24-hour PM<sub>10</sub> National Ambient Air Quality Standard (NAAQS or "standard"). We are doing so based on our conclusion that the area has met the five criteria for redesignation under CAA section 107(d)(3)(E): (1) That the area has attained the 24-hour PM<sub>10</sub> NAAQS in the 2010–2012 time period and that the area continues to attain the PM<sub>10</sub> standard since that time; (2) that relevant portions of the California state implementation plan (SIP) are fully approved; (3) that the improvement in air quality is due to permanent and enforceable reductions in emissions; (4) that California has met all requirements applicable to the Sacramento PM<sub>10</sub> nonattainment area with respect to section 110 and part D of the CAA; and (5) that the *PM<sub>10</sub> Implementation/Maintenance Plan and Redesignation Request for Sacramento County* (October 28, 2010) ("Sacramento PM<sub>10</sub> Maintenance Plan" or "Plan")<sup>1</sup> meets the requirements of section 175A of the CAA.

In addition, under CAA section 110(k)(3), EPA is approving the Sacramento PM<sub>10</sub> Maintenance Plan as a revision to the California SIP. EPA finds that the maintenance demonstration shows how the area will continue to attain the 24-hour PM<sub>10</sub> NAAQS for at least 10 years beyond redesignation (i.e., through 2023), and that the contingency provisions describing the actions that the Sacramento Metropolitan Air Quality Management District (SMAQMD) will take in the event of a future monitored violation meet all applicable requirements for maintenance plans and related contingency provisions in CAA section 175A. EPA is also approving the motor vehicle emissions budgets (MVEBs) in the Sacramento PM<sub>10</sub> Maintenance Plan because we find that the MVEBs meet the applicable transportation conformity requirements under 40 CFR 93.118(e). Finally, EPA is approving the 2008 emissions inventory included in the Sacramento PM<sub>10</sub> Maintenance Plan as the attainment year emissions inventory

<sup>1</sup> See letter, James N. Goldstene, Executive Officer, to Jared Blumenfeld, Regional Administrator, EPA Region 9, dated December 7, 2010, with attachments.

because it meets the requirements of CAA section 172(c)(3).

EPA is finalizing these actions because they meet the requirements of the CAA, its implementing regulations, and EPA guidance for such plans and budgets.

**II. Background**

On July 24, 2013 (78 FR 44494), EPA issued a notice of rulemaking proposing to approve California's request to redesignate the Sacramento County area to attainment for the 24-hour PM<sub>10</sub> standard, as well as proposing to approve California's ten-year ozone maintenance plan for the area, the MVEBs, and the 2008 emissions inventory as the attainment year emissions inventory as revisions of the California SIP.<sup>2</sup> The proposed rulemaking set forth the basis for determining that California's redesignation request meets the CAA requirements for redesignation for the 24-hour PM<sub>10</sub> standard. The proposed rulemaking provided an extensive background on the 24-hour PM<sub>10</sub> standard and its relationship to historical air quality in Sacramento County. The proposed rulemaking also described the complete, quality-assured, and certified air quality monitoring data for Sacramento County for 2010–2012 showing that this area attained the 24-hour PM<sub>10</sub> standard. Preliminary data available to date for 2013 are consistent with continued attainment of the 24-hour PM<sub>10</sub> standard.

**III. What comments did EPA receive on the proposed rule?**

EPA's proposed rule provided a 30-day public comment period. During this period, we did not receive any comments opposing the proposed rule.

**IV. What actions is EPA taking?**

Based on our review of the Sacramento PM<sub>10</sub> Maintenance Plan submitted by the State, air quality monitoring data, and other relevant materials, EPA finds that the State has addressed all the necessary requirements for redesignation of the Sacramento nonattainment area to attainment of the PM<sub>10</sub> NAAQS,

<sup>2</sup> In today's final rule, EPA is noting a minor error that appeared in the July 24, 2013 (78 FR 44494) notice of proposed rulemaking (NPR) published in the *Federal Register*. The NPR included a table formatting error that resulted in Table 5 (see 78 FR 44506) mistakenly displaying two columns for 2022 PM<sub>10</sub> emissions and no column for 2022 NO<sub>x</sub> emissions. The second column in Table 5 actually contains data for 2022 NO<sub>x</sub> emissions, not data for 2022 PM<sub>10</sub> emission. Table 5, footnote "a" reference to the information in the Sacramento PM<sub>10</sub> Maintenance Plan is correct.

pursuant to CAA sections 107(d)(3)(E) and 175A.

First, under CAA section 107(d)(3)(D), we are approving CARB's request, which accompanied the submittal of the Sacramento PM<sub>10</sub> Maintenance Plan, to redesignate the Sacramento PM<sub>10</sub> nonattainment area to attainment for the 24-hour PM<sub>10</sub> NAAQS. We are doing so based on our conclusion that the area has met the five criteria for redesignation under CAA section 107(d)(3)(E). Our conclusion is based on our determination that the area has attained the 24-hour PM<sub>10</sub> NAAQS; that relevant portions of the California SIP are fully approved; that the improvement in air quality is due to permanent and enforceable reductions in emissions; that California has met all requirements applicable to the Sacramento PM<sub>10</sub> nonattainment area with respect to section 110 and part D of the CAA; and is based on our approval of the Sacramento PM<sub>10</sub> Maintenance Plan as part of this action.

Second, in connection with the Sacramento PM<sub>10</sub> Maintenance Plan and EPA's analysis showing maintenance through 2023, EPA finds that the maintenance demonstration showing how the area will continue to attain the 24-hour PM<sub>10</sub> NAAQS for 10 years beyond redesignation (i.e., through 2023) and the contingency provisions describing the actions that SMAQMD will take in the event of a future monitored violation meet all applicable requirements for maintenance plans and related contingency provisions in section 175A of the CAA. EPA is also approving the MVEBs in the Sacramento PM<sub>10</sub> Maintenance Plan because we find they meet the applicable transportation conformity requirements under 40 CFR 93.118(e). Lastly, EPA is approving the 2008 emissions inventory, which serves as the Sacramento PM<sub>10</sub> Maintenance Plan's attainment year emissions inventory, as satisfying the requirements of section 172(c)(3) of the CAA.

## V. Statutory and Executive Order Reviews

Under the CAA, redesignation of an area to attainment and the accompanying approval of a maintenance plan under section 107(d)(3)(E) are actions that affect the status of a geographical area and do not impose any additional regulatory requirements on sources beyond those imposed by State law. Redesignation to attainment does not in and of itself create any new requirements, but rather results in the applicability of requirements contained in the CAA for areas that have been redesignated to attainment. Moreover, the Administrator

is required to approve a SIP submission that complies with the provisions of the Act and applicable federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA's role is to approve State choices, provided that they meet the criteria of the Clean Air Act. Accordingly, these actions merely approve a State plan and redesignation request as meeting federal requirements and do not impose additional requirements beyond those by State law. For these reasons, these actions:

- Are not a "significant regulatory action" subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Do not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Are certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Do not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104-4);
- Do not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Are not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Are not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Are not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and
- Do not provide EPA with the discretionary authority to address disproportionate human health or environmental effects with practical, appropriate, and legally permissible methods under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, this rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because the SIP is not approved to apply in Indian country located in the State, and EPA notes that it will not impose substantial direct costs on tribal governments or preempt tribal law.

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement

Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the **Federal Register**. A major rule cannot take effect until 60 days after it is published in the **Federal Register**. This action is not a "major rule" as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by November 25, 2013. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements (*see* section 307(b)(2)).

## List of Subjects

### 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen dioxide, Particulate matter, Reporting and recordkeeping requirements, Sulfur dioxide.

### 40 CFR Part 81

Environmental protection, Air pollution control, National parks, Wilderness areas.

Dated: September 12, 2013.

**Jared Blumenfeld**,  
Regional Administrator, Region IX.

Part 52 Chapter I, title 40 of the Code of Federal Regulations is amended as follows:

## PART 52—[AMENDED]

- 1. The authority citation for Part 52 continues to read as follows:

**Authority:** 42 U.S.C. 7401 *et seq.*

### Subpart F—California

- 2. Section 52.220 is amended by adding paragraph (c)(431) to read as follows:

#### § 52.220 Identification of plan.

\* \* \* \* \*

(c) \* \* \*  
 (431) A plan was submitted on December 7, 2010, by the Governor's designee.  
 (i) [Reserved]  
 (ii) Additional materials  
 (A) Sacramento Metropolitan Air Quality Management District (SMAQMD).  
 (1) PM<sub>10</sub> Implementation/Maintenance Plan and Redesignation Request for Sacramento County, including motor vehicle emissions budgets (MVEBs) and attainment year emission inventory.  
 (2) SMAQMD Resolution Number 2010-046, dated October 28, 2010.  
 "Sacramento Metropolitan Air Quality

Management District PM<sub>10</sub> Implementation/Maintenance Plan and Redesignation Request for Sacramento County," including attainment year emissions inventory and MVEBs for 2012 and 2022.  
 (B) State of California Air Resources Board (CARB).  
 (1) CARB Resolution Number 10-37, dated November 18, 2010. "Adoption and Submittal of the PM<sub>10</sub> Implementation/Maintenance Plan and Redesignation Request for Sacramento County," including attainment year emissions inventory and MVEBs for 2012 and 2022.

**PART 81—[Amended]**

■ 3. The authority citation for part 81 continues to read as follows:  
**Authority:** 42 U.S.C. 7401 *et seq.*

**Subpart C—[Amended]**

■ 4. Section 81.305 is amended in the table for "California—PM-10" by revising the entry under "Sacramento County" to read as follows:

**§ 81.305 California.**

\* \* \* \* \*

**CALIFORNIA—PM-10**

Designated area	Designation		Classification	
	Date	Type	Date	Type
* * * * *				
Sacramento County .....	10/28/2013	Attainment. ....	.....	
* * * * *				

\* \* \* \* \*  
 [FR Doc. 2013-23245 Filed 9-25-13; 8:45 am]  
**BILLING CODE 6560-50-P**

**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 55**

[OAR-2004-0091; FRL-9831-2]

**Outer Continental Shelf Air Regulations Consistency Update for California**

**AGENCY:** Environmental Protection Agency ("EPA").  
**ACTION:** Final rule.

**SUMMARY:** EPA is finalizing the update of the Outer Continental Shelf ("OCS") Air Regulations proposed in the **Federal Register** on March 22, 2011. Requirements applying to OCS sources located within 25 miles of States' seaward boundaries must be updated periodically to remain consistent with the requirements of the corresponding onshore area ("COA"), as mandated by section 328(a)(1) of the Clean Air Act, as amended in 1990 ("the Act"). The portion of the OCS air regulations that is being updated pertains to the requirements for OCS sources for which the Santa Barbara County Air Pollution Control District ("Santa Barbara County APCD" or "District") is the designated COA. The intended effect of approving

the OCS requirements for the Santa Barbara County APCD is to regulate emissions from OCS sources in accordance with the requirements onshore.

**DATES:** This rule is effective on October 28, 2013. The incorporation by reference of certain publications listed in this rule is approved by the Director of the Federal Register as of October 28, 2013.

**ADDRESSES:** EPA has established docket number OAR-2004-0091 for this action. The index to the docket is available electronically at [www.regulations.gov](http://www.regulations.gov) and in hard copy at EPA Region IX, 75 Hawthorne Street, San Francisco, California. While all documents in the docket are listed in the index, some information may be publicly available only at the hard copy location (e.g., copyrighted material), and some may not be publicly available in either location (e.g., CBI). To inspect the hard copy materials, please schedule an appointment during normal business hours with the contact listed in the **FOR FURTHER INFORMATION CONTACT** section.

**FOR FURTHER INFORMATION CONTACT:** Christine Vineyard, Air Division (Air-4), U.S. EPA Region 9, 75 Hawthorne Street, San Francisco, CA 94105, (415) 947-4125, [vineyard.christine@epa.gov](mailto:vineyard.christine@epa.gov).

**SUPPLEMENTARY INFORMATION:** Throughout this document, the terms "we," "us," or "our" refer to U.S. EPA.

Organization of this document: The following outline is provided to aid in locating information in this preamble.

- I. Background
- II. Public Comment
- III. EPA Action
- IV. Statutory and Executive Order Reviews

**I. Background**

On March 22, 2011 (76 FR 15898), EPA proposed to incorporate various Santa Barbara County APCD air pollution control requirements into the OCS Air Regulations at 40 CFR part 55. We are incorporating these requirements in response to the submittal of these rules by the District. EPA has evaluated the proposed requirements to ensure that they are rationally related to the attainment or maintenance of Federal or state ambient air quality standards or Part C of title I of the Act, that they are not designed expressly to prevent exploration and development of the OCS and that they are applicable to OCS sources. 40 CFR 55.1. EPA has also evaluated the rules to ensure that they are not arbitrary or capricious. 40 CFR 55.12(e).

Section 328(a) of the Act requires that EPA establish requirements to control air pollution from OCS sources located within 25 miles of states' seaward boundaries that are the same as onshore requirements. To comply with this statutory mandate, EPA must incorporate applicable onshore rules into part 55 as they exist onshore. This