

procedures; and related management systems practices) that are developed or adopted by voluntary consensus standards bodies.

This rule does not use technical standards. Therefore, we did not consider the use of voluntary consensus standards.

#### Environment

We have analyzed this rule under Commandant Instruction M16475.ID, and Department of Homeland Security Management Directive 5100.1, which guides the Coast Guard in complying with the National Environmental Policy Act of 1969 (NEPA) (42 U.S.C. 4321–4370f), and have concluded that there are no factors in this case that would limit the use of a categorical exclusion under section 2.B.2 of the Instruction. Therefore, this rule is categorically excluded, under figure 2–1, paragraph (32)(e) of the Instruction, from further environmental documentation. Under figure 2–1, paragraph (32)(e), of the Instruction, an “Environmental Analysis Check List” and a “Categorical Exclusion Determination” are not required for this rule.

#### List of Subjects in 33 CFR Part 117

Bridges.

■ For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 117 as follows:

#### PART 117—DRAWBRIDGE OPERATION REGULATIONS

■ 1. The authority citation for part 117 continues to read as follows:

**Authority:** 33 U.S.C. 499; Department of Homeland Security Delegation No. 0170.1; 33 CFR 1.05–1(g); § 117.255 also issued under the authority of Pub. L. 102–587, 106 Stat. 5039.

■ 2. Amend § 117.261 by revising paragraph (w) to read as follows:

#### § 117.261 Atlantic Intracoastal Waterway from St. Marys River to Key Largo.

\* \* \* \* \*

(w) Southern Boulevard (SR 700/80) bridge, mile 1024.7 at Palm Beach. The draw shall open on the quarter and three-quarter hour.

\* \* \* \* \*

Dated: December 17, 2006.

**D.W. Kunkel,**

Rear Admiral, U.S. Coast Guard, Commander, Seventh Coast Guard District.

[FR Doc. E6–22555 Filed 1–4–07; 8:45 am]

BILLING CODE 4910–15–P

## POSTAL SERVICE

### 39 CFR Part 111

#### New Polywrap Standards for Automation-Rate Flat-Size Mail

**AGENCY:** Postal Service.

**ACTION:** Final rule.

**SUMMARY:** The Postal Service™ has simplified the standards for polywrap film on automation-rate flat-size mailpieces, so that customers only have to meet one set of standards instead of the previous two.

**DATES:** *Effective Dates:* February 4, 2007, for manufacturers; March 4, 2007, for mailers.

**FOR FURTHER INFORMATION CONTACT:** Bill Chatfield, Mailing Standards, U.S. Postal Service, 475 L’Enfant Plaza SW., RM 3436, Washington, DC 20260–3436; 202–268–7278.

**SUPPLEMENTARY INFORMATION:** Postal Service automated flat sorting machines (AFSM 100s) process the majority of non-carrier route flat-size mail. To improve our ability to process polywrapped pieces on our primary flat-mail processing equipment, we published a proposed rule in the *Federal Register* on August 22, 2006 (71 FR 48868), regarding polywrap used on automation-rate flat-size mailpieces.

Our proposed rule included the following changes:

- We removed two characteristics, tensile strength and density, because they were irrelevant to performance.
- We removed the “USPS AFSM 100 Approved Polywrap” endorsement requirement.
- We modified the testing protocol to measure the minimum film-to-metal coefficient of friction.
- We increased the allowable film-to-film coefficient of friction to be more compatible with mailer bindery operations.
- We changed the method to measure blocking to more closely match the environment that mailpieces undergo during normal transportation and storage.

The new standards eliminate the difference in polywrap specifications for mailpieces designed for processing on the AFSM 100 and the upgraded flat sorting machine (UFSM) 1000.

#### Comments Received

We received comments and questions on the proposed rule from two customers. One customer suggested that we allow successful testing of the thinnest gauge of a specific polywrap film to suffice for certification of all

thicknesses of the same film. We made that change in the final standards.

Another customer raised several questions. One question pertained to how the Postal Service would process UFSM 1000 pieces in the future. Pieces with polywrap meeting either the old specifications or the new specifications may be processed on a UFSM 1000 machine. Another question was about how the changes would impact the standard that requires a “Periodicals” endorsement for mailpieces with a wrapper. This rule does not change any standards for Periodicals, but, as information, the “Periodicals” endorsement may be placed on either the mailpiece contents or the polywrap. Another question was about polywrap film meeting all of the new specifications except haze when the address information is on the outside of the film. Such a film will remain eligible as it is under current standards.

A customer commented about the testing specification, USPS–T–3204, *Test Procedures for Automatable Polywrap Films*, listed on our Rapid Information Bulletin Board System (RIBBS). The specification indicated that the tests were required for polywrap film used on AFSM 100-qualifying pieces, whereas the proposed rule stated that the new standards would apply for polywrap used on all automation-rate flats. We revised the testing specification to indicate that the new specifications apply to polywrap used on all automation-rate flats. The customer also questioned if the supplementary testing indicated in the specification would be required in addition to the American Society for Testing and Materials (ASTM) tests. As noted in the testing specification, some of the testing methods required are necessary supplements to each other.

#### New Test Procedures

To ensure that all manufacturers use the same criteria in meeting the new specifications, we developed USPS–T–3204, *Test Procedures for Automatable Polywrap Films*. Manufacturers may obtain the new test procedures at <http://ribbs.usps.gov> (click on “Polywrap Manufacturers” in the left frame) or by contacting the Postal Service’s Engineering office at: Engineering, Flat Mail Technology, U.S. Postal Service, 8403 Lee Hwy, Merrifield VA 22082–8101.

The specification describes exact test procedures and acceptable values for polywrap film characteristics. If the manufacturer lacks the facilities or experience to conduct each of the test procedures in USPS–T–3204, the specification also provides a list of

testing laboratories that have experience in conducting these tests.

**Polywrap Certification**

Currently, manufacturers must provide us with a certificate stating that their film complies with polywrap specifications before we include the film in the list of approved polywrap for flat-size mailpieces mailed at automation rates.

We will require manufacturers to provide an updated certificate of conformance on their letterhead to the Postal Service's Mailing Standards office after verifying that each polywrap film meets the new characteristics. The certificate of conformance must state the values of the six characteristics for each film to be listed as approved.

**Implementation**

As of February 4, 2007, polywrap not meeting the new standards will no longer be listed as approved for automation rates, but we will allow mailpieces presented with "old" polywrap on automation-rate flats through March 3, 2007. The conditions for mailing are as follows:

- Mailpieces with polywrap approved for AFSM 100 pieces under the "old" standards will be accepted at automation flat rates through March 3, 2007.
- Beginning March 4, 2007, mailers who present polywrapped flats that do not meet the new standards for polywrap may request an exception to

the new standards in writing. Requests will be handled on a case-by-case basis.

We will incorporate the following revisions into the next printed version of *Mailing Standards of the United States Post Service*, Domestic Mail Manual (DMM) and into the next monthly update of the online DMM available via Postal Explorer® at *pe.usps.com*. We encourage manufacturers to certify their polywrap under the new standards as soon as possible, but no later than February 3, 2007. We encourage mailers to use polywrap meeting the new specifications on their mailpieces as soon as practical. Beginning March 4, 2007, all polywrap films used on automation-rate flat-size mailpieces must meet the new standards.

**List of Subjects in 39 CFR Part 111**

Administrative practice and procedure, Postal Service.

**PART 111—[AMENDED]**

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 39 U.S.C. 101, 401, 403, 404, 3001–3011, 3201–3219, 3403–3406, 3621, 3626, 5001.

■ 2. Amend the following sections of *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), as explained below:

**300 Discount Flats**

*301 Physical Standards*

\* \* \* \* \*

**3.0 Physical Standards for Automation Flats**

\* \* \* \* \*

**3.5 Polywrap Coverings**

*3.5.1 Polywrap Films*

[Revise 3.5.1 by changing the introduction and removing items a and b to eliminate the distinction between polywrap used on pieces qualifying for the AFSM 100 and the UFSM 1000, as follows:]

Polywrapped flat-size mailpieces claimed at automation rates must meet the standards in 3.5 Film approved for use under 3.5.4 and 3.5.5 must meet the specifications in Exhibit 3.5.1. If mailers affix the address label to the outside of the polywrap, the film need not meet the haze property.

[Revise title of Exhibit 3.5.1 as follows:]

**Exhibit 3.5.1 Polywrap Specifications**

[Revise Exhibit 3.5.1 by changing the introduction, eliminating the distinction between AFSM 100 and UFSM 1000 pieces, removing current properties 4 and 5 and renumbering current properties 6 through 8 as new properties 4 through 6, changing the specifications and testing methods for coefficients of friction, revising the comments for "blocking," and specifying testing methods, as follows:]

Effective March 4, 2007, mailers who polywrap automation-rate flats must use polywrap that meets all of the properties in this exhibit.

Property	Requirement	Test methods in USPS T-3204	Comment
1. Kinetic Coefficient of Friction, MD: a. Film on Stainless Steel with No. 8 (Mirror) Finish. b. Film on Film .....	<0.45 ..... 0.20 to 0.55 .....	USPS-T-3204. Section 4.5.2. USPS-T-3204. Section 4.5.1.	Affixing address labels to outside of polywrap is an alternative to meeting this requirement.
2. Haze .....	<70 .....	USPS-T-3204 .. Section 4.5.3.	
3. Secant Modulus, 1% elongation: a. TD .....	>50,000 psi .....	USPS-T-3204. Section 4.5.4.	
b. MD .....	>40,000 psi .....	USPS-T-3204. Section 4.5.4.	
4. Nominal Gauge .....	>0.001 in .....	USPS-T-3204. Section 4.5.5.	
5. Static Charge .....	<2.0 kV .....	USPS-T-3204. Section 4.5.7.	
6. Blocking .....	<15 g .....	USPS-T-3204 .. Section 4.5.6.	To be conducted at 140 (±3.6°) degrees Fahrenheit.

\* \* \* \* \*

[Delete 3.5.4 to remove the requirement for markings on polywrap.]  
[Renumber current 3.5.5 as new 3.5.4 and revise the title and text to require

polywrap meeting new standards as of March 4, 2007, as follows:]

**3.5.4 Polywrap on Mailpieces**

Effective March 4, 2007, mailers claiming automation flat rates for

polywrapped pieces must use polywrap that meets the new specifications in 3.5.1. Only products listed on the USPS RIBBS Web site (<http://ribbs.usps.gov>) may be used on automation-rate flats. [Add new 3.5.5 to specify the

*certification process for polywrap manufacturers, as follows:*

### 3.5.5 Polywrap Certification Process for Manufacturers

To ensure that all polywrap manufacturers use the same criteria in meeting the new specifications, the Postal Service developed specification USPS-T-3204, *Test Procedures for Automatable Polywrap Films*. This specification describes exact test procedures and acceptable values for polywrap film characteristics. Independent testing laboratories may certify products for manufacturers who do not have the facilities or experience to conduct each of the test procedures in specification USPS-T-3204. The specification includes a list of laboratories experienced in conducting these tests. Customers may obtain the new test procedures by contacting USPS Engineering (see 608.8.1 for address) or on the USPS RIBBS Web site (<http://ribbs.usps.gov>). Effective February 4, 2007, manufacturers must submit a letter, on their letterhead, indicating the value for each of the specifications in 3.5.1 for each polywrap film, to USPS Mailing Standards (see 608.8.1 for address). Manufacturers are encouraged to submit the certificate of conformance before February 4, 2007. When USPS receives the certificate of conformance, films with values meeting the standards will be listed on <http://ribbs.usps.gov>. Manufacturers should follow this process before submitting the letter certifying compliance with the specifications:

a. Test each film according to procedures listed in USPS-T-3204, *Test Procedures for Automatable Polywrap Films*.

b. Test each surface treatment separately. Manufacturers may test the

thinnest film of one product with identical surface treatment and characteristics. If the thinnest film satisfactorily meets the characteristics after being tested, USPS will list the product as approved for all gauges of that product that also meet the gauge test.

\* \* \* \* \*

**Neva R. Watson,**

*Attorney, Legislative.*

[FR Doc. 06-9979 Filed 1-4-07; 8:45 am]

**BILLING CODE 7710-12-M**

## DEPARTMENT OF COMMERCE

### National Oceanic and Atmospheric Administration

#### 50 CFR Part 648

[Docket No. 051104293-5344-02; I.D. 122806A]

#### Fisheries of the Northeastern United States; Atlantic Bluefish Fishery; Quota Transfers

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Temporary rule; inseason quota transfer.

**SUMMARY:** NMFS announces that the Commonwealth of Massachusetts is transferring 20,000 lb (9,072 kg) of commercial bluefish quota to the State of Rhode Island from its 2006 quota. By this action, NMFS adjusts the quotas and announces the revised commercial quota for each state involved.

**DATES:** Effective December 29, 2006 through December 31, 2006, unless NMFS publishes a superseding document in the **Federal Register**.

**FOR FURTHER INFORMATION CONTACT:** Douglas Potts, Fishery Management Specialist, (978) 281-9341, fax (978) 281-9135.

#### SUPPLEMENTARY INFORMATION:

Regulations governing the Atlantic bluefish fishery are found at 50 CFR part 648. The regulations require annual specification of a commercial quota that is apportioned among the coastal states from Florida through Maine. The process to set the annual commercial quota and the percent allocated to each state are described in § 648.160.

Two or more states, under mutual agreement and with the concurrence of the Administrator, Northeast Region, NMFS (Regional Administrator), can transfer or combine bluefish commercial quota under § 648.160(f). The Regional Administrator is required to consider the criteria set forth in § 648.160(f)(1) in the evaluation of requests for quota transfers or combinations.

Massachusetts has agreed to transfer 20,000 lb (9,072 kg) of its 2006 commercial quota to Rhode Island. The Regional Administrator has determined that the criteria set forth in § 648.160(f)(1) have been met for each of these transfers. The revised quotas for calendar year 2006 are: Rhode Island, 622,101 lb (282,180 kg) and Massachusetts, 514,823 lb (233,520 kg).

#### Classification

This action is taken under 50 CFR part 648 and is exempt from review under Executive Order 12866.

**Authority:** 16 U.S.C. 1801 *et seq.*

Dated: December 28, 2006.

**Alan D. Risenhoover,**

*Director, Office of Sustainable Fisheries, National Marine Fisheries Service.*

[FR Doc. 06-9994 Filed 12-29-06; 1:29 pm]

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