explosives for use as tools of entry or for otherwise destroying reactor, facility, transporter, or container integrity or features of the safeguards system, and

(E) Land and water vehicles, which could be used for transporting personnel and their hand-carried equipment to the proximity of vital areas, and

(ii) An internal threat, and

(iii) A land vehicle bomb assault, which may be coordinated with an external assault, and

(iv) A waterborne vehicle bomb assault, which may be coordinated with an external assault.

(2) Theft or diversion of formula quantities of strategic special nuclear material. (i) A determined violent external assault, attack by stealth, or deceptive actions, including diversionary actions, by an adversary force capable of operating as one or more teams, attacking from one or more entry points, with the following attributes, assistance and equipment:

(A) Well-trained (including military training and skills) and dedicated individuals, willing to kill or be killed, with sufficient knowledge to identify specific equipment or locations necessary for a successful attack;

(B) Active (*e.g.*, facilitate entrance and exit, disable alarms and communications, participate in violent attack) or passive (*e.g.*, provide information), or both, knowledgeable inside assistance,

(C) Suitable weapons, including handheld automatic weapons, equipped with silencers and having effective longrange accuracy;

(D) Hand-carried equipment, including incapacitating agents and explosives for use as tools of entry or for otherwise destroying reactor, facility, transporter, or container integrity or features of the safe-guards system;

(E) Land and water vehicles, which could be used for transporting personnel and their hand-carried equipment; and

(ii) An internal threat, and

(iii) A land vehicle bomb assault, which may be coordinated with an external assault, and

(iv) A waterborne vehicle bomb assault, which may be coordinated with an external assault.

Dated at Rockville, Maryland this 2nd day of November, 2005.

For the Nuclear Regulatory Commission.

Annette L. Vietti-Cook,

 $Secretary \ of \ the \ Commission.$ 

[FR Doc. 05–22200 Filed 11–4–05; 8:45 am] BILLING CODE 7590–01–P

# **DEPARTMENT OF TRANSPORTATION**

**Federal Aviation Administration** 

## 14 CFR Part 93

[Docket No. FAA-2004-17005; Notice No. 05-12]

RIN 2120-AI17

## Washington, DC Metropolitan Area Special Flight Rules Area; Reopening of Comment Period and Intent To Hold Public Meeting

**AGENCY:** Federal Aviation Administration (FAA), DOT. **ACTION:** Notice of proposed rulemaking (NPRM); reopening of comment period.

**SUMMARY:** In this action, the FAA reopens the comment period and announces its intention to hold a public meeting concerning the "Washington, DC Metropolitan Area Special Flight Rules Area" NPRM that was published August 4, 2005. In that document, the FAA proposed to codify current flight restrictions for certain aircraft operations in the Washington, DC Metropolitan Area. This reopening is in response to requests from Members of Congress and industry associations.

**DATES:** The comment period for the proposed rule published on August 4, 2005 (70 FR 45250) closed November 2, 2005 and is reopened until February 6, 2006. The date for the public meeting will be announced in a future document.

**ADDRESSES:** You may send comments, identified by docket number, using any of the following methods:

• DOT Docket Web site: Go to *http://dms.dot.gov* and follow the instructions for sending your comments electronically.

• Government-wide rulemaking Web site: Go to *http://www.regulations.gov* and follow the instructions for sending your comments electronically.

• Mail: Docket Management Facility; U.S. Department of Transportation, 400 Seventh Street, SW., Nassif Building, Room PL–401, Washington, DC 20590– 0001.

• Fax: 1-202-493-2251.

• Hand Delivery: Room PL-401 on the plaza level of the Nassif Building, 400 Seventh Street, SW., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

For more information on the rulemaking process, see the SUPPLEMENTARY INFORMATION section of

this document. *Privacy:* We will post all comments we receive, without change, to *http:// dms.dot.gov*, including any personal information you provide. For more information, see the Privacy Act discussion in the **SUPPLEMENTARY INFORMATION** section of this document.

*Docket:* To read background documents or comments received, go to *http://dms.dot.gov* at any time or to Room PL-401 on the plaza level of the Nassif Building, 400 Seventh Street, SW., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT:

Ellen Crum, Airspace and Rules, Office of System Operations and Safety, Federal Aviation Administration, 800 Independence Avenue, SW., Washington, DC 20591; telephone (202) 267–8783.

### SUPPLEMENTARY INFORMATION:

#### **Comments Invited**

The FAA invites interested persons to participate in this rulemaking by submitting written comments, data, or views. We also invite comments relating to the economic, environmental, energy, or federalism impacts that might result from adopting the proposals in this document. The most helpful comments reference a specific portion of the proposal, explain the reason for any recommended change, and include supporting data. We ask that you send us two copies of written comments.

We will file in the docket all comments we receive, as well as a report summarizing each substantive public contact with FAA personnel concerning this proposed rulemaking. The docket is available for public inspection before and after the comment closing date. If you wish to review the docket in person, go to the address in the **ADDRESSES** section of this preamble between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. You may also review the docket using the Internet at the Web address in the **ADDRESSES** section.

*Privacy Act:* Using the search function of our docket web site, anyone can find and read the comments received into any of our dockets, including the name of the individual sending the comment (or signing the comment on behalf of an association, business, labor union, etc.). You may review DOT's complete Privacy Act Statement in the **Federal Register** published on April 11, 2000 (65 FR 19477–78) or you may visit *http://dms.dot.gov.* 

Before acting on this proposal, we will consider all comments we receive on or before the closing date for comments. We will consider comments filed late if it is possible to do so without incurring expense or delay. We may change this proposal in light of the comments we receive.

If you want the FAA to acknowledge receipt of your comments on this proposal, include with your comments a pre-addressed, stamped postcard on which the docket number appears. We will stamp the date on the postcard and mail it to you.

## **Sensitive Security Information**

Do not file in the docket information that you consider to be sensitive security information. Send or deliver this information (identified as docket number FAA–2003–17005) directly to Edith V. Parish, Acting Manager, Airspace and Rules, Office of System Operations and Safety, Federal Aviation Administration, 800 Independence Avenue, SW., Washington, DC 20591, telephone (202) 267–8783. You must mark information that you consider security-sensitive.

Under 14 CFR 11.35 (a), we will review comments as we receive them, before they are placed in the docket. If a comment contains sensitive security information, we remove it before placing the comment in the general docket.

#### Background

On August 4, 2005 (70 FR 45250), the FAA proposed to amend 14 CFR part 93 to permanently codify the temporary flight restrictions over the Washington, DC Metropolitan Area. The comment period closed November 2, 2005. The FAA has received requests from the U.S. House of Representatives Committee on Transportation and Infrastructure, the National Business Aviation Association, Inc. (NBAA), the Aircraft Owners and Pilots Association (AOPA), the General Aviation Manufacturers Association (GAMA), and the Secretary of Transportation of the Commonwealth of Virginia to extend the comment period and hold public meetings.

### **Today's Action**

The FAA has determined that it is in the public interest to reopen the comment period for the proposed rule published on August 4, 2005 (70 FR 45250) until February 6, 2006 and hold a public meeting. The date, time, and location of this public meeting will be announced in a future **Federal Register** document.

Issued in Washington, DC, on November 3, 2005.

#### Edith V. Parish,

Acting Director, System Operations and Safety.

[FR Doc. 05–22261 Filed 11–3–05; 2:46 pm] BILLING CODE 4910–13–P

# DEPARTMENT OF TRANSPORTATION

## Office of the Secretary

14 CFR Parts 204 and 399

[Docket No. OST-03-15759]

RIN 2105-AD25

## Actual Control of U.S. Air Carriers

**AGENCY:** Office of the Secretary, DOT. **ACTION:** Notice of proposed rulemaking (NPRM); request for comments.

**SUMMARY:** The Department is seeking comments on a proposal to clarify policies that may be used during initial and continuing fitness reviews of U.S. carriers when citizenship is at issue. We propose to add a new section to 14 CFR part 399 that clarifies how the Department will interpret "actual control" of a U.S. air carrier during fitness reviews. This proposal will affect how we interpret the circumstances influencing a determination of "actual control," allowing easier access to foreign capital for U.S. airlines. We are also proposing minor amendments to 14 CFR part 204 to reference the new section and update existing language in part 204.

**DATES:** Comments are due on or before January 6, 2006.

**ADDRESSES:** You may send comments identified by DMS Docket No. OST–03–15759 using any of the following methods:

• Web site: *http://dms.dot.gov* Follow the instructions for submitting comments on the DOT electronic docket site.

• Fax: 1-202-493-2251.

• Federal eRulemaking Portal: *http://www.regulations.gov* Follow the instructions for submitting comments.

• Mail: Docket Operations, U.S. Department of Transportation, 400 Seventh Street, SW., Nassif Building, Room PL–401, Washington, DC 20590– 0001.

• Hand Delivery: Room PL-401 on the plaza level of the Nassif Building, 400 Seventh Street, SW., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

Instructions: All submissions must include the agency name and docket number or Regulatory Identification Number for this rulemaking. For detailed instructions on submitting comments and additional information on the rulemaking process, see the Public Participation heading in the Supplementary Information section of this document. Note that all comments received will be posted without change to http://dms.dot.gov, including any personal information provided. Please see the Privacy Act heading under Supplementary Information for further information.

*Docket:* For access to the docket to read background documents or comments received, go to *http:// dms.dot.gov* at any time or to Room PL– 401 on the plaza level of the Nassif Building, 400 Seventh Street, SW., Washington, DC, between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays.

**FOR FURTHER INFORMATION CONTACT:** William M. Bertram, Chief, Air Carrier Fitness Division, Department of Transportation, 400 Seventh Street, SW., Washington, DC 20590. Telephone: (202) 366–9721.

**SUPPLEMENTARY INFORMATION:** Comments Invited: The Department invites interested persons to participate in this rulemaking by submitting written comments, data, or views. We also invite comments relating to any economic, environmental, energy, or federalism impacts that might result from adopting the proposals in this document. The most helpful comments will reference a specific portion of the proposal, explain the reason for any recommended change, and include supporting data.

#### **Public Participation**

The DMS is available 24 hours each day, 365 days each year. You can get electronic submission and retrieval help and guidelines under the "help" section of the DMS Web site. If you want us to notify you that we received your comments, please include a selfaddressed, stamped envelope or postcard or print the acknowledge page that appears after submitting comments on-line.

Comments received after the comment closing date will be included in the docket, and we will consider late comments to the extent practicable.

*Privacy Act:* Using the search function of our docket Web site, anyone can find and read the comments received in any of our dockets, including the name of the individual sending the comment (or signing the comment on behalf of an association, business, labor union, etc.). You may review the Department's complete Privacy Act Statement in the **Federal Register** published on April 11, 2000 (65 FR 19477–78), or you may visit *http://dms.dot.gov.* 

### Background

Air carriers must have authority granted to them by the Department to operate in the United States as U.S. air carriers. Under 14 CFR 204.5,