

section 776(b) of the Act because neither KSC nor its alleged successor-in-interest JFE responded to the Department's questionnaire and, therefore, failed to cooperate to the best of its ability. Consistent with our decision to apply AFA to KSC and JFE for failure to respond to the Department's request for information, and because the interested parties had consistently referred to KSC as JFE in their various submissions on the record of this review, we stated our intention to apply the same (AFA) rate to both KSC and JFE for cash deposit and assessment purposes, without having conducted officially a successor-in-interest analysis, in order to capture all entries of the subject merchandise by either KSC or JFE. See *Preliminary Results* at 70 FR 18369, 18372. No party objected to the Department's preliminary decision. Thus, the following margin applies for the period July 1, 2003, through June 30, 2004:

Manufacturer/exporter	Margin (percent)
Kawasaki Steel Corporation/JFE Steel Corporation .....	57.87

**Assessment and Cash Deposit Instructions**

The Department shall determine, and U.S. Customs and Border Protection (CBP) shall assess, antidumping duties on all appropriate entries. We will issue assessment instructions directly to CBP within 15 days of publication of these final results of review.

The following cash deposit requirements will be effective for all shipments of the subject merchandise entered, or withdrawn from warehouse, for consumption on or after the publication date of the final results of this administrative review, as provided by section 751(a)(1) of the Act: (1) The cash deposit rate for KSC/JFE is 57.87 percent; (2) for previously reviewed or investigated companies not listed above, the cash deposit rate will continue to be the company-specific rate published for the most recent period; (3) if the exporter is not a firm covered in this review, a prior review, or the original less than fair value (LTFV) investigation, but the manufacturer is, the cash deposit rate will be the rate established for the most recent period for the manufacturer of the merchandise; and (4) the cash deposit rate for all other manufacturers or exporters will continue to be 40.18 percent, the "All Others" rate made effective by the LTFV investigation. See *Notice of Amendment of Final Determination of Sales at Less Than Fair Value and Antidumping Duty*

*Order: Stainless Steel Sheet and Strip in Coils from Japan*, 64 FR 40565 (July 27, 1999). These requirements shall remain in effect until publication of the final results of the next administrative review.

This notice also serves as a final reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in the Secretary's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of doubled antidumping duties.

This notice serves as the only reminder to parties subject to administrative protective order (APO) of their responsibility concerning the disposition of proprietary information disclosed under APO in accordance with 19 CFR 351.305(a)(3). Timely written notification of return/destruction of APO materials or conversion to judicial protective order is hereby requested. Failure to comply with the regulations and the terms of an APO is a sanctionable violation. We are issuing and publishing this determination and notice in accordance with sections 751(a)(1) and 777(i) of the Act.

Dated: June 24, 2005.  
**Joseph A. Spetrini**,  
*Acting Assistant Secretary for Import Administration.*  
 [FR Doc. E5-3442 Filed 6-29-05; 8:45 am]  
**BILLING CODE 3510-DS-P**

**DEPARTMENT OF COMMERCE**

**International Trade Administration**

**Expected Non-Market Economy Wages: Request for Comment on Calculation Methodology**

**AGENCY:** Import Administration, International Trade Administration, Department of Commerce.  
**ACTION:** Request for comments

**SUMMARY:** The Department of Commerce ("Department") has a long-standing practice of calculating expected non-market economy ("NME") wages for use as surrogate values in antidumping proceedings involving NME countries. These expected NME wages are calculated annually in accordance with § 351.408(c)(3) of the Department's regulations. This notice describes the Department's methodology for the calculation of expected NME wages and

provides the public with an opportunity to comment on this methodology in response to comments that have been submitted in several NME proceedings. For purposes of public comment, the Department has also calculated expected NME wages using currently available data for 2003 and the methodology described herein. This is a sample calculation based on 2003 data, and is subject to data updates and revisions.

**DATES:** Comments must be submitted no later than thirty days after publication of this Notice.

**ADDRESSES:** Written comments (original and six copies) should be sent to Joseph A. Spetrini, Acting Assistant Secretary for Import Administration, U.S. Department of Commerce, Central Records Unit, Room 1870, 14th Street and Pennsylvania Avenue N.W., Washington, DC 20230.

**FOR FURTHER INFORMATION CONTACT:** John D. A. LaRose, Assistant to the Senior Enforcement Coordinator, Office of China/NME Compliance or Shauna Lee-Alaia, Policy Analyst, Office of Policy, Import Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue N.W., Washington, DC 20230, (202) 482-3794 or (202) 482-2793.

**SUPPLEMENTARY INFORMATION:**

**Background**

With regard to its calculation of expected NME wages, the Department stated in its November 17, 2004, Final Determination in the investigation of Wooden Bedroom Furniture from the People's Republic of China, that it would "invite comments from the general public on this matter in a proceeding separate from the {Furniture} investigation." *Final Determination of Sales at Less Than Fair Value: Wooden Bedroom Furniture From the People's Republic of China*, 69 FR 67313 (November 17, 2004) and accompanying *Issues and Decisions Memorandum* at 180 (Cmt. 23).

**The NME Wage Rate Methodology**

The Department's regulations generally describe the methodology by which the Department calculates expected NME wages:

For labor, the Secretary will use regression-based wage rates reflective of the observed relationship between wages and national income in market economy countries. The Secretary will calculate the wage rate to be applied in nonmarket economy proceedings each year. The calculation will be based on current

data, and will be made available to the public.

19 CFR 351.408(c)(3).

In accordance with § 351.408(c)(3), the Department annually calculates expected NME wages in two steps. First, the Department uses regression analysis<sup>1</sup> to estimate a linear relationship between per-capita gross national income (“GNI”) and hourly wages in market economy (“ME”) countries. Second, the Department uses the results of the regression and NME GNI data to estimate hourly wage rates for NME countries.

There is usually a two-year interval between the current year and the most recent reporting year of the data required for this methodology due to the practices of the respective data sources. The Department bases its regression analysis on this most recent reporting year, which the Department refers to as the “Base Year.” For example, the Department relied upon data from 2001 to calculate expected NME wages in 2003, *i.e.*, the “Base Year” for the 2003 calculation was 2001. In practice, the “Base Year,” *i.e.*, the year upon which the regression data are based, is two years prior to the year in which the Department conducts its regression analysis.

#### 1. Regression Analysis

The Department’s regression analysis, which describes generally the relationship between wages and GNI, relies upon four separate data series: (A) country-specific wage data for 56 countries from Chapter 5B of the International Labour Organization’s (“ILO”) *Yearbook of Labour Statistics*; (B) country-specific consumer price index (“CPI”) data from the *International Financial Statistics* of the International Monetary Fund (“IMF”); (C) exchange rate data from the IMF’s *International Financial Statistics*; and (D) country-specific GNI data from the *World Development Indicators* of the World Bank (“WB”).

The wage rate data described above are converted to hourly wage rates and adjusted using CPI data to be representative of the current Base Year. The data are then converted to U.S. dollars using the appropriate exchange rate data. These adjusted wage rate data are ultimately regressed on GNI.

The following sections describe each data series and how it is used.

##### (A) Wage Data

For each of 56 countries, the Department chooses a single wage rate that represents a broad measure of

wages for that country that is most contemporaneous with the Base Year.

To arrive at a single wage rate for each country from among the many wage rates included in the ILO database for each country, the Department prioritizes the following ILO data parameters<sup>2</sup> in the following order:

1. “Sex,” *i.e.*, male/female coverage;
2. “Sub-Classification,” *i.e.*, coverage of different types of industry;
3. “Worker Coverage,” *i.e.*, coverage of different types of workers, such as wage earners or salaried employees;
4. “Type of Data,” *i.e.*, the unit of time for which the wage is reported, such as per hour or per month; and,
5. “Source ID,” *i.e.*, a code for the source of the data.

First, the Department looks to the parameter for gender. For the “Sex” parameter, the Department always chooses data that cover both men and women.<sup>3</sup>

Second, for the “Sub-Classification” parameter, the Department chooses in each instance data that cover all reported industries in a given country (indicated in the database by a value of “Total” for the “Sub-Classification” parameter).

When a wage rate that meets these two criteria (for “Sex” and “Sub-Classification”) is not available for the Base Year, the Department will use the most recently available data within five years of the Base Year, thereby considering a total of six years of data. For example, when the Base Year was 2001, the Department used the data reported for the most recent year between the years of 1996 and 2001.

The Department does not choose wage rate data that do not meet the requirements for “Sex” and “Sub-Classification” described above. If there is more than one record in the ILO database that meets those requirements, the Department looks to the remaining parameters. Once the Department’s requirements for these two parameters are satisfied, the Department then prioritizes data that are closest to the Base Year within the remaining ILO parameters discussed below.

For example, for the third parameter, the Department generally prioritizes “wage earners,” “employees” and “total

<sup>2</sup> Each data point in the ILO database is accompanied by values for each of a number of parameters that describe the characteristics of the data. These parameters include those enumerated above, and also include two other parameters: “Source,” *i.e.*, the original survey source of the data and “Classification,” *i.e.*, the industrial classification.

<sup>3</sup> The Department does not consider values of “Indices, Men and Women” for this parameter.

employment,” in that order for the parameter “Worker Coverage.” However, the Department would choose more contemporaneous “employees” data over less contemporaneous “wage earner” data.

Fourth, when the values for all other parameters are equal, the Department prioritizes data reported on an hourly basis over that reported on a monthly or weekly basis for the parameter “Type of Data.”

Fifth, if necessary, the Department prioritizes data with a “Source ID” value of “1” over “2” or “3.”

Finally, it is the Department’s normal practice to eliminate aberrational values (*i.e.*, values that vary in either direction in the extreme from year to year) from the wage rate dataset.

The ILO data that are not reported on an hourly basis are converted to an hourly basis based on the premise that there are 44 working hours per week and 192 working hours per month.

##### (B) CPI Data

Once hourly figures have been calculated based on the wage rate data discussed above, the wages are adjusted to the Base Year on the basis of the Consumer Price Index for each country, as reported by the IMF’s *International Financial Statistics*. This adjustment is made for any wage rate data not reported for the Base Year.

##### (C) Exchange Rate Data

These inflation-adjusted wage data, which are denominated in the national currency of their country, are then converted to U.S. dollars using Base Year period-average exchange rates reported by the IMF’s *International Financial Statistics*.

Thus, using (A) wage data, (B) CPI data and (C) exchange rate data, discussed above, the Department arrives at hourly wages, denominated in U.S. dollars and adjusted for inflation for each of the 56 countries for which all the above data are available.

##### (D) GNI Data

The Department uses Base Year GNI data for each of the 56 countries in the Department’s analysis, as reported by the WB. GNI data are denominated in U.S. dollars current for the Base Year. The WB defines GNI per capita as gross national product (“GNP”) per capita, which is “the dollar value of a country’s final output of goods and services in a year divided by its population.” The WB further explains that this measure “reflects the average income of a country’s citizens.” See <http://www.worldbank.org/depweb/english/modules/glossary.html>.

<sup>1</sup> Ordinary least squares regression.

The Department conducts its regression analysis<sup>4</sup> using the Base Year wages per hour in U.S. dollars discussed above and Base Year GNI per capita in U.S. dollars to arrive at the following equation:  $Wage_i = Y\text{-intercept} + X\text{-coefficient} * GNI$ . The X-coefficient describes the slope of the line estimated by the regression analysis, while the Y-intercept is the point on the Y-axis where the regression line intercepts the Y-axis. The results of this regression analysis describe generally the relationship between hourly wages and GNI.

2. Application of Regression Results to NME GNI Data

The Department applies the NME Base Year GNI to the equation presented above to arrive at an estimated wage rate for the NME. This is done for each NME.

**Example of Methodology Applied to Base Year 2003 Data**

Following the criteria and methodology discussed above, and using the data available to the

Department as of June 15, 2005, the Department has calculated sample expected NME wages.

The Dominican Republic, Algeria and Kenya, three of the 56 countries, have been excluded from the Department's regression analysis because ILO wage rate data were not available for these countries in the instant dataset.

As noted in the ILO database, the wage rates for Turkey and Korea, two of the 56 countries, are denominated in units of 1,000 of their respective national currency, and have been converted accordingly.

While the ILO database indicates that wage rate data for Greece and the Netherlands, two of the 56 countries, are denominated in euros, the notes to the ILO database indicate that these wage rates are denominated in drachmas and guilders, respectively.<sup>5</sup> Because appropriate exchange rates were not available in the *International Financial Statistics* for Greece and the Netherlands, the Department relied on the exchange rate information that it regularly obtains from Dow Jones B.I.S.

and the Federal Reserve and posts on the Import Administration web site for these countries. Thus, the Department has calculated the annual 2003 average exchange rates for Greek drachmas and Dutch guilders, which were 0.00328 U.S. dollars per drachma and 0.51859 U.S. dollars per guilder.

2003 WB GNI data were not available for Zimbabwe, one of the 56 countries. Consequently, Zimbabwe has been excluded from the Department's regression analysis.

Following the data compilation and regression methodology described above, and using GNI and wage data for Base Year 2003, the regression results are:  $Wage_i = 0.410466 + 0.000515 * GNI$ . The r-square, which is a measure of the statistical validity of a regression analysis,<sup>6</sup> is 0.91632 for the Department's regression analysis,<sup>7</sup> indicating a statistically valid analysis.

Application of these regression results to 2003 NME GNI data yields the following sample 2005 schedule of expected NME wages for antidumping ("AD") purposes:

Country	2003 GNI	Expected NME Wage
Armenia .....	\$950	\$0.90
Azerbaijan .....	\$820	\$0.83
Belarus .....	\$1,600	\$1.23
Estonia† .....	\$5,380	\$3.18
Georgia .....	\$770	\$0.81
Kazakhstan† .....	\$1,780	\$1.33
Kyrgyz Republic .....	\$340	\$0.59
Lithuania† .....	\$4,500	\$2.73
Moldova .....	\$590	\$0.71
China .....	\$1,100	\$0.98
Romania† .....	\$2,260	\$1.57
Russian Federation† .....	\$2,610	\$1.75
Tajikistan .....	\$210	\$0.52
Turkmenistan .....	\$1,120	\$0.99
Ukraine .....	\$970	\$0.91
Uzbekistan .....	\$420	\$0.63
Vietnam‡ .....	\$480	\$0.66

†Applicable only to review periods that pre-date the effective date of graduation to market-economy status (Estonia (01/01/03); Lithuania (01/01/03); Romania (01/01/03); and Russia (04/01/02); Kazakhstan (10/01/01)).

‡On November 8, 2002, the Department determined that Vietnam will be treated as a non-market economy country for purposes of anti-dumping duty and countervailing proceedings (see *Notice of Final Antidumping Duty Determination of Sales at Less Than Fair Value and Affirmative Critical Circumstances: Certain Frozen Fish Fillets from the Socialist Republic of Vietnam*, 68 FR 37116, June 23, 2003).

In order to facilitate a full opportunity for comment, and because the underlying data is voluminous, the results and underlying data for this sample calculation have been posted on the Import Administration website (<http://ia.ita.doc.gov>), but will not be used for AD purposes.

**Comments**

Persons wishing to comment on the Department's methodology described above for the calculation of expected NME wages should file a signed original and six copies of each set of comments by the date specified above. The Department will consider all comments received before the close of the comment period. Comments received after the end of the comment period will

be considered, if possible, but their consideration cannot be assured. The Department will not accept comments accompanied by a request that a part or all of the material be treated confidentially because of its business proprietary nature or for any other reason. The Department will return such comments and materials to the persons submitting the comments and will not consider them in development of any

<sup>4</sup> Linear, ordinary least squares regression.

<sup>5</sup> This correction has been made in previous years, and addresses an apparent discrepancy when using the euro exchange rate.

<sup>6</sup> Linear, ordinary least squares regression.

<sup>7</sup> Linear, ordinary least squares regression.

changes to its practice. All comments responding to this notice will be a matter of public record and will be available for public inspection and copying at Import Administration's Central Records Unit, Room B-099, between the hours of 8:30 a.m. and 5 p.m. on business days. The Department requires that comments be submitted in written form. The Department recommends submission of comments in electronic form to accompany the required paper copies. Comments filed in electronic form should be submitted either by e-mail to the Webmaster below, or on CD-ROM, as comments submitted on diskettes are likely to be damaged by postal radiation treatment.

Comments received in electronic form will be made available to the public in Portable Document Format (PDF) on the Internet at the Import Administration website at the following address: <http://ia.ita.doc.gov/>.

Any questions concerning file formatting, document conversion, access on the Internet, or other electronic filing issues should be addressed to Andrew Lee Beller, Import Administration Webmaster, at (202) 482-0866, e-mail address: [webmaster-support@ita.doc.gov](mailto:webmaster-support@ita.doc.gov).

Dated: June 23, 2005.

**Joseph A. Spetrini,**

*Acting Assistant Secretary for Import Administration.*

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**BILLING CODE 3510-DS-S**

## DEPARTMENT OF COMMERCE

### International Trade Administration

#### Exemption of Foreign Air Carriers From Excise Taxes; Review of Finding of Reciprocity (Bolivia), 26 U.S.C. 4221

**AGENCY:** International Trade Administration, U.S. Department of Commerce.

**ACTION:** Solicitation of public comments concerning a review of the existing exemption for aircraft registered in the Republic of Bolivia from certain internal revenue taxes on the purchase of supplies in the United States for such aircraft in connection with their international commercial operations.

**SUMMARY:** Notice is hereby given that the Department of Commerce is conducting a review to determine, pursuant to Section 4221 of the Internal Revenue Code, as amended (26 U.S.C. 4221), whether the Government of Bolivia has discontinued allowing substantially reciprocal tax exemptions to aircraft of U.S. registry in connection

with international commercial operations similar to those exemptions currently granted to aircraft of Bolivian registry by the United States under the aforementioned statute.

The above-cited statute provides exemptions for aircraft of foreign registry from payment of certain internal revenue taxes on the purchase of supplies in the United States for such aircraft in connection with their international commercial operations. These exemptions apply upon a finding by the Secretary of Commerce, or his designee, and communicated to the Department of the Treasury, that such country allows, or will allow, "substantially reciprocal privileges" to aircraft of U.S. registry with respect to purchases of such supplies in that country. If a foreign country discontinues the allowance of such substantially reciprocal exemption, the exemption allowed by the United States will not apply after the Secretary of the Treasury is notified by the Secretary of Commerce, or his designee, of the discontinuance.

Interested parties are invited to submit their views, comments and supporting documentation in writing concerning this matter to Mr. Douglas B. Baker, Deputy Assistant Secretary for Services, Room 1128, U.S. Department of Commerce, Washington, DC, 20230. Submissions should be sent electronically to [OSImail@ita.doc.gov](mailto:OSImail@ita.doc.gov). All submissions should be received no later than forty-five days from the date of this notice.

Comments received, with the exception of information marked "business confidential," will be available for public inspection between Monday-Friday, 8:30 a.m. and 5:30 p.m. in the Trade Reference and Assistance Center Help Desk, Suite 800M, USA Trade Information Center, Ronald Reagan Building, 1300 Pennsylvania Avenue, NW., Washington, DC. Information marked "business confidential" shall be protected from disclosure to the full extent permitted by law.

It is suggested that those desiring additional information contact Mr. Eugene Alford, Office of Service Industries, Room 1124, U.S. Department of Commerce, Washington, DC 20230, or telephone 202-482-5071.

Dated: June 27, 2005.

**David F. Long,**

*Acting Deputy Assistant Secretary for Services.*

[FR Doc. E5-3436 Filed 6-29-05; 8:45 am]

**BILLING CODE 3510-DR-P**

## DEPARTMENT OF COMMERCE

### International Trade Administration

#### Duty Drawback Practice in Antidumping Proceedings

**AGENCY:** Import Administration, International Trade Administration, Department of Commerce.

**ACTION:** Request for comments.

**SUMMARY:** The Department of Commerce (the Department) has a long-standing policy in antidumping proceedings, based on section 772(c)(1)(B) of the Tariff Act of 1930, as amended (the Act), of granting a duty drawback adjustment to export price where a respondent party establishes that: (1) the import duty paid and the rebate payment are directly linked to, and dependent upon, one another (or the exemption from import duties is linked to exportation); and (2) there were sufficient imports of the imported raw material to account for the drawback received upon the exports of the manufactured product.

In a number of recent proceedings, the Department has received comments expressing concerns about its current duty drawback adjustment policy and practice. This notice describes various issues that have been raised concerning the Department's practice and provides the public with an opportunity to comment on whether any changes to the Department's current practice would be warranted and specifically what such changes would entail.

**DATES:** Comments must be submitted by July 25, 2005.

**ADDRESSES:** Written comments (original and six copies) should be sent to the Assistant Secretary for Import Administration, U.S. Department of Commerce, Central Records Unit, Room 1870, Pennsylvania Avenue and 14th Street NW, Washington, DC 20230.

**FOR FURTHER INFORMATION CONTACT:** John C. Kalitka, Office of Policy, Import Administration, U.S. Department of Commerce, Room 3712, Pennsylvania Avenue and 14th Street, NW, Washington, DC 20230, (202) 482-2730.

#### SUPPLEMENTARY INFORMATION:

##### Background

With respect to the duty drawback adjustment, the Department is directed by section 772(c)(1)(B) of the Act, which states that "[t]he price used to establish export price and constructed export price shall be -- (1) increased by (B) the amount of any import duties imposed by the country of exportation which have been rebated, or which have not been collected, by reason of the